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Distribution of emission costs under different regulation schemes in Norway

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Contents

| | | |
|----------|--|-----------|
| 1 | Introduction..... | 5 |
| 2 | Current emissions | 7 |
| 3 | The Norwegian CO₂ tax scheme | 9 |
| | 3.1 The collected tax revenues | 10 |
| 4 | Allocation effects of removing exemptions | 12 |
| | 4.1 Numerical examples..... | 13 |
| | 4.2 Numerical example 1 | 14 |
| | 4.3 Numerical example 2 | 16 |
| | 4.4 Numerical example 3 | 18 |
| 5 | Conclusions..... | 20 |
| 6 | References..... | 21 |
| | Appendix | 22 |

Tables

| | |
|--|----|
| Table 1: Green House Gas emissions in Norway 1995 expressed as million tonnes CO ₂ equivalents | 8 |
| Table 2: The Norwegian CO ₂ tax regime 1995..... | 10 |
| Table 3: Emissions subject to tax, revenues and emissions exempted from tax, 1995..... | 11 |
| Table 4: Number of employees, operating profits and average CO ₂ tax rate 1995..... | 13 |
| Table 5: Numerical example 1. Effects on emission costs, costs per employee and reduction in operating profits | 15 |
| Table 6: Numerical example 2. Effects on emission costs, costs per employee and reduction in operating profits..... | 17 |
| Table 7: Numerical example 3. Effects on emission costs, costs per employee and reduction in operating profits..... | 19 |
| Table A 1: CO ₂ taxes by energy carrier and emission source. NOK /tonne CO ₂ , 1995 | 22 |
| Table A 2: Exemptions to the general tax scheme..... | 23 |
| Table A 3: Stationary CO ₂ emissions subject to taxation, 1995 | 25 |
| Table A 4: Mobile CO ₂ emissions subject to taxation, 1995 | 26 |
| Table A 5: Process CO ₂ emissions subject to taxation, 1995..... | 27 |
| Table A 6: Total CO ₂ emissions subject to taxation, 1995 | 28 |
| Table A 7: Stationary CO ₂ emissions exempted to taxation, 1995 | 29 |
| Table A 8: Mobile CO ₂ emissions exempted to taxation, 1995 | 30 |
| Table A 9: Process CO ₂ emissions exempted to taxation, 1995 | 31 |
| Table A 10: Total CO ₂ emissions exempted to taxation, 1995 | 32 |

1 Introduction

The main aim of this paper is to describe how today's carbon dioxide (CO₂) tax scheme affects the various sectors of the Norwegian economy. Furthermore, we want to illuminate some possible distributive consequences that various climate policy designs could involve.

The common denominator for the chosen alternative policies are that the large cross-sectoral variations in tax rates that exists today are reduced and replaced by more equal and uniform regulation schemes. The effects on the distribution of costs of implementing policies where emissions are regulated more equally can contribute to understand the positions that were taken by the various members of the Green Tax Commission when these matters were discussed.

According to the Kyoto Protocol Norway is allowed to increase its emissions of greenhouse gases (GHGs) by one percent from 1990 to the first commitment period 2008-2012. The Norwegian emissions were in 1990, 55.2 million tonnes CO₂-equivalents (Mt CO₂-eqv.) and should consequently be below 55.8 Mt CO₂-eqv. as an average in the first commitment period.

Although the Norwegian emissions are allowed to increase, the Kyoto protocol constitutes a challenge also for Norway because the Norwegian emissions already in 1996 amounted to 59 Mt CO₂-eqv. Furthermore, they are expected to increase to 68.1 Mt in 2010 according to prognoses published by the Norwegian Ministry of Environment (St. meld. nr. 29, 1997-98). Hence, the emissions have to be reduced by 12.3 Mt relative to the business as usual scenario.

As Norway is part of the Kyoto-agreement, the debate on how Norway is to fulfil its commitments has recently gained momentum. It is advocated by an increasing number of actors that the present set of measures is neither sufficient nor appropriate in order to reduce emissions sufficiently. The present carbon dioxide tax varies both across the different fuels and across sectors emitting the gas, which in turn leads to a cost-ineffective distribution of the emissions. As shown by our second numerical example, the average greenhouse gas tax in Norway currently is 104 NOK pr tonne CO₂-equivalent, while the implemented tax rates vary between NOK 358 and zero.

It is reasonable to assume that sectors and sources being subject to the CO₂-tax of NOK 358 have implemented several high-cost abatement efforts, while sectors exempted from the CO₂-tax correspondingly have implemented few measures. A set of measures that broadens the basis of the emissions that are subject to restrictions will undoubtedly change the distribution of the costs that Norway must take in order to reach the agreed level of emissions. Due to the conventional wisdom that abatement cost curves are likely to have a strongly convex form, it is likely that a broader basis for the GHG emission tax together with uniform tax levels could trigger considerably increased efficiency in the Norwegian economy. The size of the efficiency gains is not calculated due to lack of data.

There are several ways in which today's tax regime can be changed in order to secure a more cost-effective reduction of emissions. We present some numerical examples with more uniform emission tax rates. It is, however, important to underline that for the purpose of this analysis it is

not of major importance whether the new measures are based on taxes or tradable quotas. Because tradable quotas and emission taxes are quite similar policy instruments, a system with tradable emission permits will have the same distributional effects as a taxation regime. This depends however on the assumptions that the permits are distributed by auctions, that tax payments are not refunded and that the systems cover the same set of gases and activities.

Throughout this paper the price of one unit emission will be denoted as ‘tax rate’ regardless of the policy instrument applied. We also find it necessary to define the ambiguous term ‘emission cost’ as it is frequently used throughout the paper. In a tax regime a firm or household’s emission cost is equal to the amount of emission taxes transferred to the government. In a regime with tradable quotas it will equal the quota price multiplied by the number of quotas held by the firm or the household. It is important to note that the price of a quota will equal the tax rate as long as the quota-market is well functioning and the total emissions are the same.

2 Current emissions

The emission data are delivered by the Statistics Norway (SSB, 1998a)¹ for the year 1995. There are data for CO₂, N₂O and CH₄ distributed across 39 sectors of the economy, 23 energy carriers and 3 type of sources. Here, the numbers are aggregated into suitable groups. The relatively high resolution was required to enable us to link emissions and taxes.

Emission data for the long-lived industrial greenhouse gases that are included in the Kyoto-agreement were provided, though not with the same degree of resolution. This did however not impose any major problem, as the emitters of any importance are point emissions with known origin.

The emissions from production of oil and gas and coastal and inland water transport cannot be directly connected to the definitions used in the carbon dioxide tax law. How these emissions are treated in this respect is explained in Appendix 1.

¹ We thank Statistics Norway for supplying us with detailed emission data in an electronic format.

Table 1: Green House Gas emissions in Norway 1995 expressed as million tonnes CO₂ equivalents²

| Sector | Total | Taxed CO ₂ | Exempted from tax | | | |
|---|-------|--------------------------|-------------------|-----------------|------------------|-------------------|
| | | | CO ₂ | CH ₄ | N ₂ O | OGHG ^a |
| Total | 56.4 | 21.7 | 16.5 | 10.3 | 5.4 | 2.5 |
| Agriculture | 5.8 | 0.5 | 0.2 | 2.3 | 2.9 | - |
| Forestry | 0.1 | 0.1 | - | 0.0 | 0.0 | - |
| Fishing etc | 1.4 | 0.1 | 1.3 | 0.0 | 0.0 | - |
| Production of Oil and Gas ^b | 10.3 | 7.2 | 2.4 | 0.6 | 0.0 | - |
| Manufacture of Food Products ^c | 0.3 | 0.2 | 0.1 | 0.0 | 0.0 | - |
| Manufacture of Pulp and Paper Articles | 1.7 | 0.3 | 0.3 | 1.1 | 0.1 | - |
| Emission Intensive Industry ^d | 15.1 | 0.8 | 10.0 | 0.1 | 1.7 | 2.4 |
| Other Industry | 1.7 | 0.5 | 0.1 | 1.1 | 0.1 | - |
| Production of Electricity | 0.1 | 0.0 | - | 0.0 | 0.0 | 0.1 |
| Construction | 0.6 | 0.5 | 0.1 | 0.0 | 0.0 | - |
| Other Services | 2.2 | 2.0 | 0.1 | 0.0 | 0.1 | 0.0 |
| Ocean Transport ^e | - | - | - | - | - | - |
| Coastal and Inland Water Transport | 1.3 | 0.8 | 0.5 | 0.0 | 0.0 | - |
| Other Transport ^f | 4.1 | 2.7 | 1.3 | 0.0 | 0.0 | - |
| Land Transport etc. | 2.6 | 2.6 | 0.0 | 0.0 | 0.0 | - |
| Air Transport ^g | 1.3 | 0.0 | 1.3 | 0.0 | 0.0 | - |
| Transport by Railways and Tramways | 0.1 | 0.1 | - | 0.0 | 0.0 | - |
| Defence | 0.5 | 0.5 | 0.0 | 0.0 | 0.0 | - |
| Local Government | 5.3 | 0.2 | 0.0 | 4.9 | 0.1 | - |
| Central Government | 0.1 | 0.0 | 0.0 | 0.0 | 0.0 | - |
| Private Households | 5.9 | 5.2 | 0.0 | 0.3 | 0.3 | - |

Source: SSB, 1998a

^a OGHG (Other Greenhouse Gases) includes the industrial gases HFC125, HFC134, HFC152a, CF₄, C₂F₆ and SF₆ which all are included in the baskets defined in the Kyoto Protocol.

^b Includes oil and gas exploration and drilling and production and pipeline transport of oil and gas

^c Includes manufacturing of herring meal

^d Includes the manufacturing of industrial chemicals, metals, chemical and mineral products and petroleum refining.

^e Emissions are not included, as they are not part of the Kyoto-protocol.

^f This sector is an aggregate of the proceeding sectors land transport etc., air transport and transport by railways and tramways

^g Only domestic air transport

² Emissions are converted to CO₂ equivalents using their global warming potential in a 100 years perspective. (IPCC, 1996)

3 The Norwegian CO₂ tax scheme

Of the greenhouse gases that are included in the Kyoto Protocol, only CO₂ is for the time being subject to emission taxation in Norway, cf. table 1. The present CO₂ tax scheme is mainly based on the sale of fossil fuel products. The carbon content in these products is a good indicator of the CO₂ emission resulting from the combustion.

In general, the CO₂ tax applies to the use of petrol, auto diesel, mineral oil, natural gas, coal and coke. The tax level varies however both across these energy carriers and across the various sectors of the economy. As a result of the exemptions, only about 60% of the total CO₂ emissions are subject to taxation. Furthermore, because CH₄, N₂O and the industrial gases are not subject to taxation, only 40% of the total Norwegian GHG emissions were taxed in 1995.

As is evident from table 1, there are seven main sectors with respect to GHG emissions:

- 1) agriculture,
- 2) production of oil and gas
- 3) emission intensive industry
- 4) transport
- 5) other services
- 6) local governments
- 7) private households.

Among these sectors, the emissions from production of oil and gas, transport, other services and private households are subject to taxation. The emissions from agriculture and local governments are mainly nitrous oxide and methane, and are consequently not taxed. The emission intensive industry is in general exempted from the CO₂ tax. A description of the exemptions in the tax scheme follows below. For more details, see Appendix 1

Table 2: The Norwegian CO₂ tax regime 1995.

| Energy Carrier | Tax level, NOK/tonne CO ₂ | Sectors exempted/ sectors with reduced tax level |
|-----------------------------------|--------------------------------------|--|
| Petrol | 358 | Practically no use exempted |
| Light Mineral Oil | 156 | Certain sectors exposed to international competition such as air transport, ships engaged in foreign trade, the supply fleet in the North Sea, fishing, and coastal goods transport are exempted. Wood conversion and the herring meal industry pays half the tax (78 NOK/tonne) |
| Heavy Mineral Oil | 134 | Certain sectors exposed to international competition such as air transport, ships engaged in foreign trade, the supply fleet in the North Sea, fishing, and coastal goods transport are exempted. Wood conversion and the herring meal industry pays half the tax (67 NOK/tonne) |
| Natural Gas | 355 | Onshore use of natural gas |
| Oil used on the Continental Shelf | 312 | |
| Coal | 171 | Coal used as a reducing agent or as raw material in industrial processes and for energy purposes in the production of cement and LECA (light expanded clay aggregate) |
| Coke | 130 | As for coal |

Source: Norwegian Ministry of Environment, 1997

3.1 The collected tax revenues

As the CO₂ tax is included in other taxes on fossil fuels, the revenues do not appear separately in official tax income documents. We have, however, estimated the collected amount of revenues by applying the tax scheme and the belonging rates to the emission data. The results are presented in table 3.

The total revenue from the CO₂ tax is estimated to have been 5 859 million NOK in 1995. 2 557 of these millions stems from taxation of the use of natural gas in the production and transport of oil and gas. Petrol and auto diesel are other large sources for the collected revenue. One could note that if the CO₂ tax on coal and coke had been 358 NOK pr tonnes CO₂, the collected revenue from these two source would have been around 1,8 billion NOK – slightly below the revenue from the CO₂ tax on petrol.

Table 3: Emissions subject to tax, revenues and emissions exempted from tax, 1995.

| Energy carrier | Subject to tax | | Exempted from tax |
|--------------------|---------------------------|----------------------|---------------------------|
| | Emissions Mill. tonnes | Revenue Mill. NOK | Emissions Mill. tonnes |
| Total | 21.7 | 5 859 | 16.5 |
| Coal | 0.1 | 19 | 3.4 |
| Coke | 0.0 | 1 | 1.6 |
| Petrolcoke | 0.0 | 0 | 0.6 |
| Wood | - | - | - |
| Natural Gas | 7.2 | 2 556 | 0.7 |
| Other Gas | - | - | 2.1 |
| LPG | - | - | 0.3 |
| Petrol-car | 5.2 | 1 874 | - |
| Petrol-other | 0.0 | 2 | - |
| Domestic Paraffin | 0.5 | 76 | - |
| Jet-paraffin | 0.3 | 48 | 1.3 |
| Autodiesel | 4.3 | 674 | - |
| Marine Fuel | 0.8 | 126 | 2.8 |
| Heating Oil | 1.9 | 302 | 0.0 |
| Special Distillate | 0.6 | 88 | 0.0 |
| Heavy Ind. Oil | 0.7 | 92 | 0.3 |
| Crude Oil | - | - | 0.7 |
| Waste | - | - | 0.1 |
| N-compounds | - | - | 0.9 |
| Ca-compounds | - | - | 1.0 |
| Solvents | - | - | 0.1 |
| Ore | - | - | 0.1 |
| Special Waste | - | - | 0.1 |

4 Allocation effects of removing exemptions

We will in this section analyse some possible effects of removing exemptions from the tax scheme. It is, however, important to bear in mind that when a sector is subject to new prices on emissions, it will adapt their new emissions to these prices. Due to the lack of data about elasticities, we have not been able to incorporate these effects and must hence consider the emission by each sector to stay constant. The results are therefore to be considered only as indications of how emissions and costs will be distributed under other regimes.

The analysis will also indicate how changes in the distribution of emission costs will affect different sectors by comparing the change in costs to operating profits today and to the number of employees in the sector. The first can give an indication about how seriously the sector is affected economically. The latter can be interpreted in at least two ways. Either as how difficult it will be to run business with high costs per employee or as business that can close down without putting too many people out of work. The operating profits and the number of employees are presented in table 4.

Table 4: Number of employees, operating profits^h and average CO₂ tax rateⁱ 1995

| Sector | Employees 1000 | Operating Profits Mill. NOK | Average CO ₂ tax rate NOK/tonne |
|------------------------------------|-------------------|-----------------------------------|--|
| Total | 1 809 | 220 239 | 154 |
| Agriculture | 66 | 11 166 | 118 |
| Forestry | 5 | 2 201 | 172 |
| Fishing etc | 17 | 3 541 | 12 |
| Production of Oil and Gas | 21 | 60 755 | 265 |
| Manufacture of Food Articles | 50 | 5 318 | 97 |
| Wood Conversion | 11 | 2 899 | 72 |
| Emission Intensive Industry | 51 | 8 587 | 12 |
| Other Industry | 172 | 9 031 | 129 |
| Production of Electricity | 19 | 8 984 | 211 |
| Construction | 99 | 9 698 | 150 |
| Other Services | 641 | 65 640 | 236 |
| Ocean Transport | 41 | 542 | - |
| Coastal and Inland Water Transport | 9 | -457 | 99 |
| Other Transport | 82 | 13 772 | 112 |
| Land Transport etc. | n.av. | n.av. | 165 |
| Air Transport | n.av. | n.av. | 2 |
| Transport by Railways and Tramways | n.av. | n.av. | 156 |
| Defence | 45 | n.ap. | 156 |
| Local Government | 382 | n.ap. | 152 |
| Central Government | 97 | n.ap. | 158 |
| Private Households | 4 348 | n.ap. | 311 |
| Other | 1 | 18 562 | - |

Source: SSB 1998b

^h n.av. means not available, n.ap. means not appropriate, and n.c means not calculated.

ⁱ The average CO₂ tax rate is calculated by dividing the revenues from each sector by its total CO₂ emissions.

4.1 Numerical examples

We will present three numerical examples. In all three examples we have chosen to keep the expected total revenue constant and equal to the collected revenue from the CO₂ tax in 1995. This is not done because the current tax income necessarily is optimal, but rather because the approach makes it more feasible to compare how the distribution of costs varies across the different numerical examples. The characteristics of the three numerical examples are as follows:

| | |
|-----------|---|
| Example 1 | The current set of CO ₂ taxes and exemptions, cf. table 1,2 and 3, is replaced by a uniform CO ₂ tax on all CO ₂ emissions. CH ₄ , N ₂ O and Other GHGs are exempted to taxation. |
| Example 2 | The current set of CO ₂ taxes and exemptions, cf. table 1,2 and 3, is replaced by a uniform GHG tax on all gases listed in the Kyoto protocol. The tax level is uniform both across sectors and gases. |
| Example 3 | The tax system is similar to the one in example 2. The difference being that there is no tax on CH ₄ -emissions from agriculture and waste, N ₂ O-emissions from agriculture and evaporation emissions from crude oil and solvents. |

4.2 Numerical example 1

For the purpose of this study it is of interest to show which sectors that benefit from the present taxation scheme with regard to carbon dioxide emissions. In numerical example 1 we will therefore enforce a uniform taxation level for all carbon dioxide emissions. The tax rate was found by dividing today's revenues by total CO₂ emissions in 1995, which equals about 154 NOK per tonne CO₂. The results appear in table 5.

Table 5: Numerical example 1. Effects on emission costs, costs per employee and reduction in operating profits^j: A revenue neutral transition to uniform treatment of all CO₂-emissions.

| Sector | Emission Costs | | Change in emission costs | | |
|--|----------------|------------------------|--------------------------|-----------|------------|
| | Reference | Numerical | Value | Per Empl. | Per Profit |
| | Mill. NOK | Example 1 Mill. NOK | Mill. NOK | NOK/Empl | Per cent |
| Total | 5 859 | 5 859 | - | - | 0,0 % |
| Agriculture | 75 | 98 | 23 | 343 | 0,2 % |
| Forestry | 9 | 8 | -1 | -183 | 0,0 % |
| Fishing etc | 16 | 206 | 191 | 11 081 | 5,4 % |
| Production of Oil and Gas | 2 557 | 1 483 | -1 075 | -50 693 | -1,8 % |
| Manufacture of Food Products | 32 | 50 | 19 | 372 | 0,3 % |
| Manufacture of Pulp and Paper Articles | 42 | 89 | 48 | 4 359 | 1,6 % |
| Emission Intensive Industry | 126 | 1 669 | 1 543 | 30 021 | 18,0 % |
| Other Industry | 79 | 94 | 15 | 87 | 0,2 % |
| Production of Electricity | 7 | 5 | -2 | -104 | 0,0 % |
| Construction | 83 | 85 | 2 | 22 | 0,0 % |
| Other Services | 499 | 324 | -174 | -272 | -0,3 % |
| Ocean Transport | - | - | - | - | 0,0 % |
| Coastal and Inland Water Transport | 131 | 204 | 73 | 8 439 | -15,9 % |
| Other Transport | 451 | 620 | 169 | 2 067 | 1,2 % |
| Land Transport etc. | 431 | 401 | -30 | n.c. | n.c. |
| Air Transport | 2 | 202 | 199 | n.c. | n.c. |
| Transport by Railways and Tramways | 17 | 17 | -0 | n.c. | n.c. |
| Defence | 71 | 70 | -1 | -27 | n.c. |
| Local Government | 37 | 38 | 1 | 1 | n.c. |
| Central Government | 8 | 8 | -0 | -2 | n.c. |
| Private Households | 1 635 | 807 | -828 | -190 | n.c. |

^j Negative numbers indicate benefits (reduced costs) and positive numbers increased costs. The exception is the sector Coastal and Inland Water Transport where operating revenues were negative in 1995. The negative fraction costs per profit indicate that the profits will become more negative.

From table 5 it appears that a uniform tax of 154 NOK pr. tonne on all CO₂-emissions will have little effect on the profits in agriculture because methane and nitrous oxide dominates this sector's emissions. Fishing is however subject to increased costs as their use of marine fuels today are exempted. The production of oil and gas will have substantial benefits, as the CO₂-tax paid on the continental shelf is considerably higher than the average. However, as final profits in this sector is subject to more than 80% governmental tax, the petroleum producing companies will keep only a small part of these benefits.

The numerical example illustrates that a uniform CO₂-tax would heavily affect the emission intensive industry, as this sector have large emissions that are exempted from taxation today. The cost per employee and the reduction in operating profits are the highest among all sectors.

The construction sector experience benefits in example 1, as it pays CO₂-tax on almost 90% of its emissions. The effect on profits and costs per employee are however not very large. The increased costs for the transportation of goods in the coastal and inland water transport sector are larger than the figures in the table indicate, as the transportation of passengers also are included in this sector. The latter are today subject to taxation and will experience benefits.

Ocean transport is not affected as these emissions are not part of the Kyoto Protocol and therefore assumed to be exempted for taxation. Land transport, which is dominated by the use of auto diesel, will have benefits where as air transport will have increased costs. Governmental activities will not be affected by a uniform CO₂ tax as emissions here are primarily methane from waste sites.

Private households will experience large benefits as they are subject to the highest CO₂ taxes today. The reduction in the CO₂ tax rate from 358 NOK/tonnes to 154 corresponds to a reduction in the petrol price of approximately 0.50 NOK/litre which equals 6% compared to a price of NOK 8 per litre.

4.3 Numerical example 2

In the first numerical example only CO₂-emissions were subject to taxation. However, also CH₄, N₂O, HFCs, PFCs and SF₆ are included in the commitments defined in the Kyoto Protocol. In numerical example 2 we therefore analyse the effect of including all green-house gases that counts in the Kyoto-context. The appropriate tax level to apply is hence the total revenue divided by the total emissions of these gases measured in carbon dioxide equivalents, which equals 104 NOK per tonne CO₂ equivalent. The results are presented in table 6.

Table 6: Numerical example 2. Effects on emission costs, costs per employee and reduction in operating profits: A revenue neutral transition to uniform treatment of emission of all GHGs.

| Sector | Emission Costs | | Change in emission costs | | |
|--|----------------|---------------------|--------------------------|-----------|------------|
| | Reference | Numerical Example 2 | Value | Per Empl. | Per Profit |
| | Mill. NOK | Mill. NOK | Mill. NOK | NOK/Empl | Per cent |
| Total | 5 859 | 5 859 | - | - | 0,0 % |
| Agriculture | 75 | 605 | 530 | 7 981 | 4,7 % |
| Forestry | 9 | 6 | -4 | -660 | -0,2 % |
| Fishing etc | 16 | 141 | 125 | 7 272 | 3,5 % |
| Production of Oil and Gas | 2 557 | 1 065 | -1 492 | -70 366 | -2,5 % |
| Manufacture of Food Products | 32 | 36 | 4 | 78 | 0,1 % |
| Manufacture of Pulp and Paper Articles | 42 | 181 | 140 | 12 813 | 4,8 % |
| Emission Intensive Industry | 126 | 1 572 | 1 446 | 28 130 | 16,8 % |
| Other Industry | 79 | 178 | 99 | 577 | 1,1 % |
| Production of Electricity | 7 | 10 | 2 | 123 | 0,0 % |
| Construction | 83 | 59 | -24 | -245 | -0,2 % |
| Other Services | 499 | 233 | -266 | -415 | -0,4 % |
| Ocean Transport | - | - | - | - | 0,0 % |
| Coastal and Inland Water Transport | 131 | 139 | 8 | 916 | -1,7 % |
| Other Transport | 451 | 423 | -28 | -339 | -0,2 % |
| Land Transport etc. | 431 | 274 | -158 | n.c. | n.c. |
| Air Transport | 2 | 138 | 135 | n.c. | n.c. |
| Transport by Railways and Tramways | 17 | 12 | -5 | n.c. | n.c. |
| Defence | 71 | 48 | -23 | -515 | n.c. |
| Local Government | 37 | 550 | 512 | 1 341 | n.c. |
| Central Government | 8 | 6 | -3 | -27 | n.c. |
| Private Households | 1 635 | 608 | -1 027 | -236 | n.c. |

If we compare example 2 with example 1, it is evident that the farmers would prefer that only CO₂ was included in the regulation regime. If both methane and nitrous dioxide are included, the profit in the agriculture sector is reduced by 4.7 percent.

Waste sites owned by local government will be subject to severe cost increases. This sector is currently exempted from emission taxation but according to political measures that may be adopted in the near future, a tax on disposal of waste can be implemented. About 50 % of the increased cost in this sector is estimated to fall on private households (St prp nr 54, 1997-98).

It is also interesting to note that the emission intensive industry should prefer that all gases are included in the climate policy regime as in example 2, instead of the regime presented in example 1, even though this sector has significant emissions of the industrial GHGs. This is because the taxation of the CH₄ and N₂O emissions from waste and agriculture contributes to lower the general tax rate more than enough to compensate this industry for increased expenses on the industrial GHG emissions. Furthermore, this result is coherent with the emission intensive industry's position in this matter when they promote a regulation scheme where all gases are

included. This position is also supported by the fact that the emissions of industrial GHG have been reduced significantly in recent years.

The effects on other sectors under numerical example 2 are of the same character as in numerical example 1, though the effects are of smaller magnitudes. A reduction of the current CO₂-tax on petrol to 104 NOK/tonne CO₂ (numerical example 2) corresponds to a reduction of the petrol price of 0.60 NOK pr litre.

4.4 Numerical example 3

Even though one, in the near future, can expect a regulation scheme where a larger part of the greenhouse gas emissions are included, it is unlikely that all emissions will be part of the same scheme immediately. The main reason for this is that some emissions are difficult to monitor and control and are not tied up with any product.

The most important emissions in this respect are CH₄ and N₂O emissions from agriculture and CH₄ from waste and evaporation emissions of CO₂ from crude oil and solvents. If we exclude these emissions from the regulation scheme and apply a revenue neutral tax rate of 137 NOK per tonne CO₂ equivalent, the distribution of emission costs becomes as presented in table 7.

Table 7: Numerical example 3. Effects on emission costs, costs per employee and reduction in operating profits: A revenue neutral transition to uniform treatment of all GHG emissions except CH₄-emissions from agriculture and waste, N₂O-emissions from agriculture and CO₂ emissions from evaporation from crude oil and solvents.

| Sector | Emission Costs | | Change in emission costs | | |
|--|----------------|---------------------|--------------------------|-----------|------------|
| | Reference | Numerical Example 3 | Value | Per Empl. | Per Profit |
| | Mill. NOK | Mill. NOK | Mill. NOK | NOK/Empl | Per cent |
| Total | 5859 | 5 859 | - | - | 0,0 % |
| Agriculture | 75 | 89 | 14 | 211 | 0,1 % |
| Forestry | 9 | 8 | -2 | -322 | -0,1 % |
| Fishing etc | 16 | 186 | 170 | 9 874 | 4,8 % |
| Production of Oil and Gas | 2557 | 1 353 | -1 204 | -56 795 | -2,0 % |
| Manufacture of Food Products | 32 | 47 | 15 | 305 | 0,3 % |
| Manufacture of Pulp and Paper Articles | 42 | 82 | 40 | 3 694 | 1,4 % |
| Emission Intensive Industry | 126 | 2 045 | 1 919 | 37 329 | 22,3 % |
| Other Industry | 79 | 80 | 1 | 6 | 0,0 % |
| Production of Electricity | 7 | 13 | 5 | 283 | 0,1 % |
| Construction | 83 | 73 | -10 | -104 | -0,1 % |
| Other Services | 499 | 285 | -213 | -333 | -0,3 % |
| Ocean Transport | 0 | - | - | - | 0,0 % |
| Coastal and Inland Water Transport | 131 | 183 | 52 | 6 029 | -11,3 % |
| Other Transport | 451 | 557 | 106 | 1 298 | 0,8 % |
| Land Transport etc. | 431 | 360 | -71 | n.c. | n.c. |
| Air Transport | 2 | 181 | 179 | n.c. | n.c. |
| Transport by Railways and Tramways | 17 | 15 | -2 | n.c. | n.c. |
| Defence | 71 | 63 | -8 | -183 | n.c. |
| Local Government | 37 | 34 | -3 | -9 | n.c. |
| Central Government | 8 | 7 | -1 | -13 | n.c. |
| Private Households | 1635 | 755 | -880 | -202 | n.c. |

In numerical example 3, agriculture and waste sites (local government) are exempted and will not experience any important changes compared with today, which of course is a good situation for the farmers. For emission intensive industries, numerical example 3 is the most expensive as all gases in this sector are subject to taxation while CH₄ and N₂O emissions from waste and agriculture are exempted. This makes the tax rate higher than in numerical example 2.

5 Conclusions

The general pattern of all numerical examples presented in this note is that sectors with emissions that today are exempted from taxation will have increased costs if they are included in a more general taxation scheme or in a system with tradable permits distributed by auctions. The most important sector in that respect is the emission intensive industry. This sector will experience emission costs per employee in the range of 28 000 to 37 000 NOK. The operating profits will be reduced in the range of 17-22 %. It is however important to note that these estimated effects are the average across all firms in the sector and there may be large intrasectorial variations.

Another interesting finding is that this sector should prefer that all gases are included in the policy regime. A likely scenario is however that CH₄ and N₂O from agriculture and waste are excluded from the regime due to the difficulties with monitoring and control. If that is the case the emission intensive industry could find it profitable to promote a system which only includes emissions of CO₂. If, on the other hand, abatement of the industrial gases in general are less costly compared to CO₂ abatement, the industry could possibly be expected to still promote a system that includes also the industrial gases PFCs and SF₆.

Some other important changes occur in the distribution of costs and benefits when a tax system or a system with tradable emission permits covers all greenhouse gases. The major changes are likely to occur in the agricultural and local governmental sectors. This is due to the emissions of methane (CH₄) and nitrous oxides (N₂O) in agriculture and to the methane (CH₄) emissions from waste sites.

As the production of electricity in Norway is based on hydropower, no numerical example will affect this sector.

When the Green Tax Commission in Norway presented their final report in 1996 (NOU, 1996) the proposal to even the variations in the tax level of CO₂ by subjecting presently exempted emissions to a CO₂ tax of NOK 50 per tonne CO₂ was not supported unanimously. The opposing stand taken by the representatives from the employers' (NHO) and the employees' (LO) federations, seems in the light of the above results, comprehensible. On the other hand, the LO also organises employees within the service sector which could experience substantial benefits by a tax shift away from tax on labour towards tax on emissions. This argument did however not seem to be of primer importance to the representatives of the LO when positions were chosen.

6 References

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Appendix 1

A detailed description of how the CO₂ tax scheme is applied to the emission data follows below. The tax rates are in general connected to the energy carrier as is shown in table A1.

Table A 1: CO₂ taxes by energy carrier and emission source. NOK /tonne CO₂, 1995.

| Nr | Energy Carrier | Tax rate, NOK/tonne Emissions related to | |
|----|--------------------|---|---------|
| | | Combustion | Process |
| 1 | Coal | 171 | 0 |
| 2 | Coke | 130 | 0 |
| 3 | Petrolcoke | 130 | 0 |
| 4 | Wood | 0 | 0 |
| 5 | Natural Gas | 0 | 0 |
| 6 | Other Gas | 0 | 0 |
| 7 | LPG | 0 | 0 |
| 8 | Petrol-car | 358 | 358 |
| 9 | Petrol-other | 358 | 358 |
| 10 | Domestic Paraffin | 156 | 156 |
| 11 | Jet-paraffin | 156 | 156 |
| 12 | Autodiesel | 156 | 156 |
| 13 | Marine Fuel | 156 | 156 |
| 14 | Heating Oil | 156 | 156 |
| 15 | Special Destillate | 156 | 156 |
| 16 | Heavy Ind. Oil | 134 | 134 |
| 17 | Crude Oil | 0 | 0 |
| 18 | Waste | 0 | 0 |
| 19 | N-compounds | 0 | 0 |
| 20 | Ca-compounds | 0 | 0 |
| 21 | Dissolvents | 0 | 0 |
| 22 | Ore | 0 | 0 |
| 23 | Special Waste | 0 | 0 |

Source: NOU, 1996

There are however some exemptions to this general rule. The exemptions are listed in table A2. (To identify the corresponding names to the sector numbers and the energy carrier numbers see table A3 and A1.)

Table A 2: Exemptions to the general tax scheme.

| Emission Source | Sector Nr. | Energy Carrier Nr. | Tax rate NOK/tonne |
|-----------------|------------|--------------------|--------------------|
| Stationary | 21 | 14 | 78 |
| | 21 | 15 | 78 |
| | 21 | 16 | 67 |
| | 27 | 1 | 0 |
| | 27 | 2 | 0 |
| | 27 | 3 | 0 |
| | 34 | 14 | 78 |
| | 34 | 15 | 78 |
| | 34 | 16 | 67 |
| | 64 | 5 | 326,0 |
| | 64 | 6 | 355 |
| | 64 | 7 | 355 |
| | 64 | 13 | 0 |
| | 68 | 5 | 355 |
| | 68 | 6 | 355 |
| | 68 | 7 | 355 |
| | Mobile | 13 | 13 |
| 64 | | 13 | 0 |
| 68 | | 13 | 0 |
| 76 | | 11 | 0 |
| 78 | | 13 | 84,0 |
| Prosess | 64 | 17 | 0 |

There are in particular two exemptions that should be noted. The burning of natural gas in the offshore production of oil and gas (sector 64, energy carrier number 5) is taxed at a rate of 355 NOK/tonne. In the emission statistics, the emission from this energy carrier/sector amounts to 7 784 210 tonnes CO₂. However, according to the data source (SSB, 1998a) 635 316 tonnes of this emission are from onshore installations and are therefore not subject to taxation. The average tax on sector 64, energy carrier number 5 is therefore $355 \times (7\,784\,210 - 635\,316) / 7\,784\,210$, which equals 326 NOK/tonne.

The other important exemption is the use of marine fuels in the sector coastal and inland water transport (energy carrier number 13, sector 78). This sector consists of both the transportation of goods and the transportation of passengers. The first is exempted from taxation whereas the latter is subject to taxation. According to Flugsrud and Rypdal, 1996, the emission in 1993 from these two sources were in 1993, 0.6 Mt CO₂ (goods) and 0.7 (passengers). We assume the same distribution of the emissions in 1995 as in 1993. The effective tax on emissions from energy carrier number 13, sector 78 is therefore $156 \times 0.7 / (0.7 + 0.6)$ which equals 84 NOK/tonne.

It is also important to note that all emissions from the preserving and processing of fish, sector 21, are assumed to stem from the herring meal industry. Although it is known that there are other industries included here, we have, due to lack of available information, not been able incorporate such considerations.

An overall view of how the emissions are distributed across sectors, energy carriers, emission sources and whether they are subject to taxation or not are presented through tables A3 to A10. Columns with zero emission for all sectors are omitted.

Table A 3: Stationary CO₂ emissions subject to taxation, 1995

CO2 emissions subject to taxation, 1995

Component: CO2

Emission source: Stationary

Unit: 1000 tonnes

| Sector | Nr | All | Coal | Coke | Petrol- coke | Natural Gas | Domestic Parafin | Auto- diesel | Heating Oil | Special Destillate | Heavy Ind. Oil |
|---|-----|--------|------|------|-----------------|----------------|---------------------|-----------------|----------------|-----------------------|-------------------|
| | | | 1 | 2 | 3 | 5 | 10 | 12 | 14 | 15 | 16 |
| All | | 10 629 | 108 | 6 | 1 | 7 201 | 488 | 8 | 1 929 | 251 | 637 |
| Agriculture | 11 | 136 | 2 | - | - | - | 4 | - | 102 | 25 | 3 |
| Forestry | 12 | - | - | - | - | - | - | - | - | - | - |
| Fishing etc. | 13 | - | - | - | - | - | - | - | - | - | - |
| Fish Farming | 14 | 2 | - | - | - | - | 1 | - | 1 | - | - |
| Manufacture of Other Consumption Goods | 15 | 144 | - | - | - | - | 0 | - | 111 | 12 | 21 |
| Manufacture of Textiles and Apparel | 18 | 24 | - | - | - | - | - | - | 15 | - | 9 |
| Preserving and Processing of Fish | 21 | 85 | - | - | - | - | 0 | - | 12 | 30 | 43 |
| Manufacture of Meat and Dairy Products | 22 | 71 | - | - | - | - | 0 | - | 69 | 1 | 1 |
| Manufacture of Wood and Wood Products | 26 | 57 | - | - | - | - | 0 | - | 39 | - | 18 |
| Manufacture of Chemical and Mineral Products | 27 | 193 | - | - | - | - | 2 | - | 103 | 15 | 73 |
| Printing and Publishing | 28 | 4 | - | - | - | - | 0 | - | 4 | 0 | - |
| Manufacture of Pulp and Paper Articles | 34 | 283 | 25 | - | - | - | 0 | - | 5 | 2 | 251 |
| Manufacture of Industrial Chemicals | 37 | 171 | - | - | - | - | - | - | 27 | 23 | 121 |
| Petroleum Refining | 40 | 39 | - | - | - | - | - | - | 37 | 1 | 2 |
| Manufacture of Metals | 43 | 191 | - | 1 | - | - | 1 | - | 76 | 28 | 85 |
| Manufacture of Metal Products, Machinery and Equipment | 45 | 93 | - | 0 | 1 | - | 1 | - | 81 | 4 | 6 |
| Building of Ships | 48 | 11 | - | - | - | - | 0 | - | 11 | - | 0 |
| Manufacture of Oil Production Platforms | 49 | 11 | - | - | - | - | 0 | - | 10 | - | 1 |
| Construction, excl. Oil Well Drilling | 55 | 54 | - | - | - | - | 3 | 7 | 40 | 4 | - |
| Finance and Insurance | 63 | 9 | - | - | - | - | 0 | - | 6 | 3 | - |
| Production and Pipeline Transport of Oil and Gas | 64 | 7 149 | - | - | - | 7 149 | - | - | - | - | - |
| Oil and Gas Exploration and Drilling | 68 | 52 | - | - | - | 52 | - | - | - | - | - |
| Production of Electricity | 71 | 7 | - | - | - | - | 0 | - | 6 | - | 1 |
| Land Transport etc. | 75 | 14 | - | - | - | - | 0 | - | 14 | - | - |
| Air Transport etc. | 76 | - | - | - | - | - | - | - | - | - | - |
| Transport by Railways and Tramways | 77 | 6 | - | - | - | - | - | - | 6 | - | - |
| Coastal and Inland Water Transport | 78 | 2 | - | - | - | - | - | - | - | 2 | - |
| Postal and Telecommunication Services | 79 | 6 | - | - | - | - | - | - | 6 | 0 | - |
| Wholesale and Retail Trade | 81 | 240 | - | - | - | - | 8 | - | 206 | 25 | 0 |
| Other Private Services | 85 | 395 | 72 | - | - | - | 5 | - | 289 | 30 | 1 |
| Defence | 92S | 47 | - | - | - | - | 0 | - | 47 | - | - |
| Local Government Education | 93K | 54 | - | - | - | - | - | - | 52 | 2 | - |
| Central Government Education | 93S | 16 | - | - | - | - | - | - | 15 | 1 | - |
| Local Government Health-Care and Veterinary Services | 94K | 86 | - | - | - | - | 1 | - | 82 | 3 | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | 8 | - | - | - | - | 0 | - | 8 | 0 | - |
| Other Local Government Services | 95K | 2 | - | - | - | - | - | 1 | 0 | 1 | - |
| Other Central Government Services | 95S | 5 | - | - | - | - | - | 0 | 4 | 0 | - |
| Water Supply and Sanitary Services | 96K | 15 | - | - | - | - | - | - | 15 | - | - |
| Private Households | PH | 946 | 10 | 5 | - | - | 462 | - | 430 | 39 | 0 |

CICERO Working Paper 1998:8

Distribution of emission costs under different regulation schemes in Norway

Table A 4: Mobile CO₂ emissions subject to taxation, 1995

CO2 emissions subject to taxation, 1995

Component: CO2

Emission source: Mobile

Unit: 1000 tonnes

| | | All | Petrol car | Petrol other | Jet Paraffin | Auto- diesel | Marine Fuel | Heating Oil | Special Destillate | Heavy Ind. Oil |
|---|-----|--------|---------------|-----------------|-----------------|-----------------|----------------|----------------|-----------------------|-------------------|
| | Nr | | 8 | 9 | 11 | 12 | 13 | 14 | 15 | 16 |
| All | | 11 021 | 5 216 | 7 | 309 | 4 310 | 809 | 7 | 315 | 47 |
| Agriculture | 11 | 328 | 13 | - | - | 315 | - | - | - | - |
| Forestry | 12 | 54 | 4 | - | - | 50 | - | - | - | - |
| Fishing etc. | 13 | 80 | 9 | - | - | - | - | - | 68 | 3 |
| Fish Farming | 14 | 4 | 2 | - | - | - | 2 | - | - | - |
| Manufacture of Other Consumption Goods | 15 | 68 | 10 | - | - | 48 | 10 | - | - | - |
| Manufacture of Textiles and Apparel | 18 | 7 | 1 | - | - | 5 | 1 | - | - | - |
| Preserving and Processing of Fish | 21 | 13 | 0 | - | - | 10 | 2 | - | - | - |
| Manufacture of Meat and Dairy Products | 22 | 38 | 2 | - | - | 30 | 6 | - | - | - |
| Manufacture of Wood and Wood Products | 26 | 16 | 1 | - | - | 12 | 3 | - | - | - |
| Manufacture of Chemical and Mineral Products | 27 | 178 | 4 | - | - | 161 | 13 | - | - | - |
| Printing and Publishing | 28 | 6 | 4 | - | - | 1 | 0 | - | - | - |
| Manufacture of Pulp and Paper Articles | 34 | 17 | 1 | - | - | 16 | 0 | - | - | - |
| Manufacture of Industrial Chemicals | 37 | 25 | 0 | - | - | 16 | 9 | - | - | - |
| Petroleum Refining | 40 | 14 | 0 | - | - | 11 | 3 | - | - | - |
| Manufacture of Metals | 43 | 31 | 0 | - | - | 25 | 6 | - | - | - |
| Manufacture of Metal Products, Machinery and Equipment | 45 | 37 | 4 | - | - | 26 | 7 | - | - | - |
| Building of Ships | 48 | 5 | 1 | - | - | 3 | 1 | - | - | - |
| Manufacture of Oil Production Platforms | 49 | 4 | - | - | - | 3 | 1 | - | - | - |
| Construction, excl. Oil Well Drilling | 55 | 430 | 37 | - | - | 345 | 41 | 7 | - | - |
| Finance and Insurance | 63 | 38 | 38 | - | - | - | - | - | - | - |
| Production and Pipeline Transport of Oil and Gas | 64 | 6 | - | - | 1 | - | - | - | - | 5 |
| Oil and Gas Exploration and Drilling | 68 | - | - | - | - | - | - | - | - | - |
| Production of Electricity | 71 | 28 | 10 | - | - | 18 | - | - | - | - |
| Land Transport etc. | 75 | 2 583 | 109 | - | - | 2 475 | - | - | - | - |
| Air Transport etc. | 76 | 7 | - | 7 | - | - | - | - | - | - |
| Transport by Railways and Tramways | 77 | 103 | - | - | - | 103 | - | - | - | - |
| Coastal and Inland Water Transport | 78 | 844 | - | - | - | - | 557 | - | 247 | 40 |
| Postal and Telecommunication Services | 79 | 113 | 100 | - | - | 13 | - | - | - | - |
| Wholesale and Retail Trade | 81 | 930 | 613 | - | - | 253 | 63 | - | - | - |
| Other Private Services | 85 | 233 | 182 | - | 11 | 41 | - | - | - | - |
| Defence | 92S | 404 | 3 | - | 297 | 32 | 73 | - | - | - |
| Local Government Education | 93K | - | - | - | - | - | - | - | - | - |
| Central Government Education | 93S | - | - | - | - | - | - | - | - | - |
| Local Government Health-Care and Veterinary Services | 94K | - | - | - | - | - | - | - | - | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | - | - | - | - | - | - | - | - | - |
| Other Local Government Services | 95K | 68 | 2 | - | - | 65 | 2 | - | - | - |
| Other Central Government Services | 95S | 20 | 3 | - | 0 | 9 | 8 | - | - | - |
| Water Supply and Sanitary Services | 96K | 12 | - | - | - | 12 | - | - | - | - |
| Private Households | PH | 4 275 | 4 064 | - | - | 211 | - | - | - | - |

CICERO Working Paper 1998:8
Distribution of emission costs under different regulation schemes in Norway

Table A 5: Process CO₂ emissions subject to taxation, 1995

CO2 emissions subject to taxation, 1995

Component: CO2

Emission source: Process

Unit: 1000 tonnes

| | | All | Petrol car |
|---|-----|-----|---------------|
| Sector | Nr | | 8 |
| All | | 19 | 19 |
| Agriculture | 11 | - | - |
| Forestry | 12 | - | - |
| Fishing etc. | 13 | - | - |
| Fish Farming | 14 | - | - |
| Manufacture of Other Consumption Goods | 15 | - | - |
| Manufacture of Textiles and Apparel | 18 | - | - |
| Preserving and Processing of Fish | 21 | - | - |
| Manufacture of Meat and Dairy Products | 22 | - | - |
| Manufacture of Wood and Wood Products | 26 | - | - |
| Manufacture of Chemical and Mineral Products | 27 | - | - |
| Printing and Publishing | 28 | - | - |
| Manufacture of Pulp and Paper Articles | 34 | - | - |
| Manufacture of Industrial Chemicals | 37 | - | - |
| Petroleum Refining | 40 | - | - |
| Manufacture of Metals | 43 | - | - |
| Manufacture of Metal Products, Machinery and Equipment | 45 | - | - |
| Building of Ships | 48 | - | - |
| Manufacture of Oil Production Platforms | 49 | - | - |
| Construction, excl. Oil Well Drilling | 55 | - | - |
| Finance and Insurance | 63 | - | - |
| Production and Pipeline Transport of Oil and Gas | 64 | - | - |
| Oil and Gas Exploration and Drilling | 68 | - | - |
| Production of Electricity | 71 | - | - |
| Land Transport etc. | 75 | 12 | 12 |
| Air Transport etc. | 76 | - | - |
| Transport by Railways and Tramways | 77 | - | - |
| Coastal and Inland Water Transport | 78 | - | - |
| Postal and Telecommunication Services | 79 | - | - |
| Wholesale and Retail Trade | 81 | 8 | 8 |
| Other Private Services | 85 | - | - |
| Defence | 92S | - | - |
| Local Government Education | 93K | - | - |
| Central Government Education | 93S | - | - |
| Local Government Health-Care and Veterinary Services | 94K | - | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | - | - |
| Other Local Government Services | 95K | - | - |
| Other Central Government Services | 95S | - | - |
| Water Supply and Sanitary Services | 96K | - | - |
| Private Households | PH | - | - |

CICERO Working Paper 1998:8
Distribution of emission costs under different regulation schemes in Norway

Table A 6: Total CO₂ emissions subject to taxation, 1995

CO₂ emissions subject to taxation, 1995

Component: CO₂

Source: All

Unit: 1000 tonnes

| | All | Coal | Coke | Petrol-coke | Natural Gas | Petrol car | Petrol other | Domestic Paraffin | Jet Paraffin | Auto-diesel | Marine Fuel | Heating Oil | Special Destillate | Heavy Ind. Oil | |
|---|-----|--------|------|-------------|-------------|------------|--------------|-------------------|--------------|-------------|-------------|-------------|--------------------|----------------|-----|
| | | 1 | 2 | 3 | 5 | 8 | 9 | 10 | 11 | 12 | 13 | 14 | 15 | 16 | |
| Sector | Nr | | | | | | | | | | | | | | |
| All | | 21 669 | 108 | 6 | 1 | 7 201 | 5 236 | 7 | 488 | 309 | 4 319 | 809 | 1 936 | 566 | 684 |
| Agriculture | 11 | 464 | 2 | - | - | - | 13 | - | 4 | - | 315 | - | 102 | 25 | 3 |
| Forestry | 12 | 54 | - | - | - | - | 4 | - | - | - | 50 | - | - | - | - |
| Fishing etc. | 13 | 80 | - | - | - | - | 9 | - | - | - | - | - | - | 68 | 3 |
| Fish Farming | 14 | 6 | - | - | - | - | 2 | - | 1 | - | - | 2 | 1 | - | - |
| Manufacture of Other Consumption Goods | 15 | 212 | - | - | - | - | 10 | - | 0 | - | 48 | 10 | 111 | 12 | 21 |
| Manufacture of Textiles and Apparel | 18 | 30 | - | - | - | - | 1 | - | - | - | 5 | 1 | 15 | - | 9 |
| Preserving and Processing of Fish | 21 | 98 | - | - | - | - | 0 | - | 0 | - | 10 | 2 | 12 | 30 | 43 |
| Manufacture of Meat and Dairy Products | 22 | 109 | - | - | - | - | 2 | - | 0 | - | 30 | 6 | 69 | 1 | 1 |
| Manufacture of Wood and Wood Products | 26 | 73 | - | - | - | - | 1 | - | 0 | - | 12 | 3 | 39 | - | 18 |
| Manufacture of Chemical and Mineral Products | 27 | 371 | - | - | - | - | 4 | - | 2 | - | 161 | 13 | 103 | 15 | 73 |
| Printing and Publishing | 28 | 10 | - | - | - | - | 4 | - | 0 | - | 1 | 0 | 4 | 0 | - |
| Manufacture of Pulp and Paper Articles | 34 | 300 | 25 | - | - | - | 1 | - | 0 | - | 16 | 0 | 5 | 2 | 251 |
| Manufacture of Industrial Chemicals | 37 | 196 | - | - | - | - | 0 | - | - | - | 16 | 9 | 27 | 23 | 121 |
| Petroleum Refining | 40 | 54 | - | - | - | - | 0 | - | - | - | 11 | 3 | 37 | 1 | 2 |
| Manufacture of Metals | 43 | 222 | - | 1 | - | - | 0 | - | 1 | - | 25 | 6 | 76 | 28 | 85 |
| Manufacture of Metal Products, Machinery and Equipment | 45 | 130 | - | 0 | 1 | - | 4 | - | 1 | - | 26 | 7 | 81 | 4 | 6 |
| Building of Ships | 48 | 16 | - | - | - | - | 1 | - | 0 | - | 3 | 1 | 11 | - | 0 |
| Manufacture of Oil Production Platforms | 49 | 15 | - | - | - | - | - | - | 0 | - | 3 | 1 | 10 | - | 1 |
| Construction, excl. Oil Well Drilling | 55 | 484 | - | - | - | - | 37 | - | 3 | - | 352 | 41 | 47 | 4 | - |
| Finance and Insurance | 63 | 46 | - | - | - | - | 38 | - | 0 | - | - | - | 6 | 3 | - |
| Production and Pipeline Transport of Oil and Gas | 64 | 7 154 | - | - | - | 7 149 | - | - | - | 1 | - | - | - | - | 5 |
| Oil and Gas Exploration and Drilling | 68 | 52 | - | - | - | 52 | - | - | - | - | - | - | - | - | - |
| Production of Electricity | 71 | 35 | - | - | - | - | 10 | - | 0 | - | 18 | - | 6 | - | 1 |
| Land Transport etc. | 75 | 2 609 | - | - | - | - | 120 | - | 0 | - | 2 475 | - | 14 | - | - |
| Air Transport etc. | 76 | 7 | - | - | - | - | - | 7 | - | - | - | - | - | - | - |
| Transport by Railways and Tramways | 77 | 109 | - | - | - | - | - | - | - | - | 103 | - | 6 | - | - |
| Coastal and Inland Water Transport | 78 | 846 | - | - | - | - | - | - | - | - | - | 557 | - | 249 | 40 |
| Postal and Telecommunication Services | 79 | 119 | - | - | - | - | 100 | - | - | - | 13 | - | 6 | 0 | - |
| Wholesale and Retail Trade | 81 | 1 177 | - | - | - | - | 621 | - | 8 | - | 253 | 63 | 206 | 25 | 0 |
| Other Private Services | 85 | 629 | 72 | - | - | - | 182 | - | 5 | 11 | 41 | - | 289 | 30 | 1 |
| Defence | 92S | 452 | - | - | - | - | 3 | - | 0 | 297 | 32 | 73 | 47 | - | - |
| Local Government Education | 93K | 54 | - | - | - | - | - | - | - | - | - | - | 52 | 2 | - |
| Central Government Education | 93S | 16 | - | - | - | - | - | - | - | - | - | - | 15 | 1 | - |
| Local Government Health-Care and Veterinary Services | 94K | 86 | - | - | - | - | - | - | 1 | - | - | - | 82 | 3 | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | 8 | - | - | - | - | - | - | 0 | - | - | - | 8 | 0 | - |
| Other Local Government Services | 95K | 70 | - | - | - | - | 2 | - | - | - | 66 | 2 | 0 | 1 | - |
| Other Central Government Services | 95S | 25 | - | - | - | - | 3 | - | - | 0 | 10 | 8 | 4 | 0 | - |
| Water Supply and Sanitary Services | 96K | 27 | - | - | - | - | - | - | - | - | 12 | - | 15 | - | - |
| Private Households | PH | 5 221 | 10 | 5 | - | - | 4 064 | - | 462 | - | 211 | - | 430 | 39 | 0 |

CICERO Working Paper 1998:8
Distribution of emission costs under different regulation schemes in Norway

Table A 7: Stationary CO₂ emissions exempted to taxation, 1995

CO2 emissions exempted from taxation 1995

Component: CO2

Emission source: Stationary

Unit: 1000 tonnes

| | All | Coal | Coke | Petrol- coke | Natural Gas | Other Gas | LPG | Marine Fuel | Heating Oil | Special Destillate | Heavy Ind. Oil | Crude Oil | Waste | Special Waste | |
|---|-----|-------|------|-----------------|----------------|--------------|-------|----------------|----------------|-----------------------|-------------------|--------------|-------|------------------|-----|
| | | 1 | 2 | 3 | 5 | 6 | 7 | 13 | 14 | 15 | 16 | 17 | 18 | 23 | |
| Sector | Nr | | | | | | | | | | | | | | |
| All | | 4 695 | 481 | 43 | 31 | 667 | 2 147 | 298 | 372 | 17 | 32 | 294 | 55 | 116 | 143 |
| Agriculture | 11 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Forestry | 12 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Fishing etc. | 13 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Fish Farming | 14 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Other Consumption Goods | 15 | 8 | - | - | - | - | 8 | - | - | - | - | - | - | - | - |
| Manufacture of Textiles and Apparel | 18 | 1 | - | - | - | - | - | 1 | - | - | - | - | - | - | - |
| Preserving and Processing of Fish | 21 | 102 | - | - | - | - | - | 17 | - | 12 | 30 | 43 | - | - | - |
| Manufacture of Meat and Dairy Products | 22 | 19 | - | - | - | - | - | 19 | - | - | - | - | - | - | - |
| Manufacture of Wood and Wood Products | 26 | 0 | - | - | - | - | - | 0 | - | - | - | - | - | - | - |
| Manufacture of Chemical and Mineral Products | 27 | 744 | 481 | 43 | 31 | - | - | 90 | - | - | - | - | - | - | 98 |
| Printing and Publishing | 28 | 14 | - | - | - | - | - | 14 | - | - | - | - | - | - | - |
| Manufacture of Pulp and Paper Articles | 34 | 281 | - | - | - | - | - | 9 | - | 5 | 2 | 251 | - | - | 14 |
| Manufacture of Industrial Chemicals | 37 | 461 | - | - | - | - | 461 | 0 | - | - | - | - | - | - | - |
| Petroleum Refining | 40 | 1 683 | - | - | - | - | - | 1 659 | 23 | - | - | - | - | - | 1 |
| Manufacture of Metals | 43 | 84 | - | - | - | 32 | 26 | 22 | - | - | - | - | - | - | 4 |
| Manufacture of Metal Products, Machinery and Equipment | 45 | 65 | - | - | - | - | - | 41 | - | - | - | - | - | - | 24 |
| Building of Ships | 48 | 5 | - | - | - | - | - | 5 | - | - | - | - | - | - | - |
| Manufacture of Oil Production Platforms | 49 | 5 | - | - | - | - | - | 5 | - | - | - | - | - | - | - |
| Construction, excl. Oil Well Drilling | 55 | 35 | - | - | - | - | - | 35 | - | - | - | - | - | - | - |
| Finance and Insurance | 63 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Production and Pipeline Transport of Oil and Gas | 64 | 1 008 | - | - | - | 635 | - | - | 372 | - | - | - | - | - | - |
| Oil and Gas Exploration and Drilling | 68 | 55 | - | - | - | - | - | - | - | - | - | 55 | - | - | - |
| Production of Electricity | 71 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Land Transport etc. | 75 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Air Transport etc. | 76 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Transport by Railways and Tramways | 77 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Coastal and Inland Water Transport | 78 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Postal and Telecommunication Services | 79 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Wholesale and Retail Trade | 81 | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Other Private Services | 85 | 116 | - | - | - | - | - | - | - | - | - | - | - | 116 | - |
| Defence | 92S | 1 | - | - | - | - | - | - | - | - | - | - | - | - | 1 |
| Local Government Education | 93K | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Central Government Education | 93S | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Local Government Health-Care and Veterinary Services | 94K | 0 | - | - | - | - | - | 94 | - | - | - | - | - | 0 | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Other Local Government Services | 95K | 1 | - | - | - | - | - | 1 | - | - | - | - | - | - | - |
| Other Central Government Services | 95S | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Water Supply and Sanitary Services | 96K | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Private Households | PH | 9 | - | - | - | - | - | 9 | - | - | - | - | - | - | - |

CICERO Working Paper 1998:8
Distribution of emission costs under different regulation schemes in Norway

Table A 8: Mobile CO₂ emissions exempted to taxation, 1995

CO2 emissions exempted from taxation 1995

Component: CO2

Emission source: Mobile

Unit: 1000 tonnes

| Sector | Nr | All | Jet Paraffin | Marine Fuel |
|---|-----|-------|-----------------|----------------|
| | | | 11 | 13 |
| All | | 3 724 | 1 302 | 2 422 |
| Agriculture | 11 | - | - | - |
| Forestry | 12 | - | - | - |
| Fishing etc. | 13 | 1 243 | - | 1 243 |
| Fish Farming | 14 | - | - | - |
| Manufacture of Other Consumption Goods | 15 | - | - | - |
| Manufacture of Textiles and Apparel | 18 | - | - | - |
| Preserving and Processing of Fish | 21 | - | - | - |
| Manufacture of Meat and Dairy Products | 22 | - | - | - |
| Manufacture of Wood and Wood Products | 26 | - | - | - |
| Manufacture of Chemical and Mineral Products | 27 | - | - | - |
| Printing and Publishing | 28 | - | - | - |
| Manufacture of Pulp and Paper Articles | 34 | - | - | - |
| Manufacture of Industrial Chemicals | 37 | - | - | - |
| Petroleum Refining | 40 | - | - | - |
| Manufacture of Metals | 43 | - | - | - |
| Manufacture of Metal Products, Machinery and Equipment | 45 | - | - | - |
| Building of Ships | 48 | - | - | - |
| Manufacture of Oil Production Platforms | 49 | - | - | - |
| Construction, excl. Oil Well Drilling | 55 | - | - | - |
| Finance and Insurance | 63 | - | - | - |
| Production and Pipeline Transport of Oil and Gas | 64 | 511 | - | 511 |
| Oil and Gas Exploration and Drilling | 68 | 190 | - | 190 |
| Production of Electricity | 71 | - | - | - |
| Land Transport etc. | 75 | - | - | - |
| Air Transport etc. | 76 | 1 302 | 1 302 | - |
| Transport by Railways and Tramways | 77 | - | - | - |
| Coastal and Inland Water Transport | 78 | 478 | - | 478 |
| Postal and Telecommunication Services | 79 | - | - | - |
| Wholesale and Retail Trade | 81 | - | - | - |
| Other Private Services | 85 | - | - | - |
| Defence | 92S | - | - | - |
| Local Government Education | 93K | - | - | - |
| Central Government Education | 93S | - | - | - |
| Local Government Health-Care and Veterinary Services | 94K | - | - | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | - | - | - |
| Other Local Government Services | 95K | - | - | - |
| Other Central Government Services | 95S | - | - | - |
| Water Supply and Sanitary Services | 96K | - | - | - |
| Private Households | PH | - | - | - |

CICERO Working Paper 1998:8
Distribution of emission costs under different regulation schemes in Norway

Table A 9: Process CO₂ emissions exempted to taxation, 1995

CO2 emissions exempted from taxation 1995

Component: CO2

Emission source: Process

Unit: 1000 tonnes

| | | All | Coal | Coke | Petrol-coke | Natural Gas | Other Gas | Crude Oil | Waste | N-compounds | Ca-compounds | Dissolvents | Ore |
|---|-----|-------|-------|-------|-------------|-------------|-----------|-----------|-------|-------------|--------------|-------------|-----|
| | | | 1 | 2 | 3 | 5 | 6 | 17 | 18 | 19 | 20 | 21 | 22 |
| Sector | Nr | | | | | | | | | | | | |
| All | | 8 035 | 2 949 | 1 574 | 563 | 44 | 2 | 687 | 6 | 897 | 1 043 | 135 | 136 |
| Agriculture | 11 | 172 | - | - | - | - | - | - | - | - | 170 | 2 | - |
| Forestry | 12 | - | - | - | - | - | - | - | - | - | - | - | - |
| Fishing etc. | 13 | 13 | - | - | - | - | - | - | - | - | 13 | - | - |
| Fish Farming | 14 | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Other Consumption Goods | 15 | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Textiles and Apparel | 18 | 0 | - | - | - | - | - | - | - | - | - | 0 | - |
| Preserving and Processing of Fish | 21 | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Meat and Dairy Products | 22 | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Wood and Wood Products | 26 | 3 | - | - | - | - | - | - | - | - | - | 3 | - |
| Manufacture of Chemical and Mineral Products | 27 | 878 | 11 | - | - | - | - | - | - | - | 841 | 26 | - |
| Printing and Publishing | 28 | 19 | - | - | - | - | - | - | - | - | - | 19 | - |
| Manufacture of Pulp and Paper Articles | 34 | 0 | - | - | - | - | - | - | - | - | - | 0 | - |
| Manufacture of Industrial Chemicals | 37 | 1 873 | 491 | 102 | 376 | - | 2 | - | - | 897 | - | 5 | - |
| Petroleum Refining | 40 | 55 | - | - | - | - | - | 55 | - | - | - | 0 | - |
| Manufacture of Metals | 43 | 4 242 | 2 446 | 1 472 | 187 | - | - | - | - | - | - | 0 | 136 |
| Manufacture of Metal Products, Machinery and Equipment | 45 | 3 | - | - | - | - | - | - | - | - | - | 3 | - |
| Building of Ships | 48 | 2 | - | - | - | - | - | - | - | - | - | 2 | - |
| Manufacture of Oil Production Platforms | 49 | - | - | - | - | - | - | - | - | - | - | - | - |
| Construction, excl. Oil Well Drilling | 55 | 35 | - | - | - | - | - | - | - | - | - | 35 | - |
| Finance and Insurance | 63 | - | - | - | - | - | - | - | - | - | - | - | - |
| Production and Pipeline Transport of Oil and Gas | 64 | 675 | - | - | - | 43 | - | 631 | - | - | - | - | - |
| Oil and Gas Exploration and Drilling | 68 | 0 | - | - | - | 0 | - | - | - | - | - | - | - |
| Production of Electricity | 71 | - | - | - | - | - | - | - | - | - | - | - | - |
| Land Transport etc. | 75 | 2 | - | - | - | - | - | - | - | - | - | 2 | - |
| Air Transport etc. | 76 | 3 | - | - | - | - | - | - | - | - | - | 3 | - |
| Transport by Railways and Tramways | 77 | - | - | - | - | - | - | - | - | - | - | - | - |
| Coastal and Inland Water Transport | 78 | 2 | - | - | - | - | - | - | - | - | - | 2 | - |
| Postal and Telecommunication Services | 79 | - | - | - | - | - | - | - | - | - | - | - | - |
| Wholesale and Retail Trade | 81 | - | - | - | - | - | - | - | - | - | - | - | - |
| Other Private Services | 85 | 24 | - | - | - | - | - | - | - | - | 18 | 6 | - |
| Defence | 92S | 2 | - | - | - | - | - | - | - | - | - | 2 | - |
| Local Government Education | 93K | - | - | - | - | - | - | - | - | - | - | - | - |
| Central Government Education | 93S | - | - | - | - | - | - | - | - | - | - | - | - |
| Local Government Health-Care and Veterinary Services | 94K | 2 | - | - | - | - | - | - | - | - | - | 2 | - |
| Central Government Health-Care and Veterinary Services etc. | 94S | - | - | - | - | - | - | - | - | - | - | - | - |
| Other Local Government Services | 95K | 6 | - | - | - | - | - | - | 6 | - | - | - | - |
| Other Central Government Services | 95S | 3 | - | - | - | - | - | - | - | - | - | 3 | - |
| Water Supply and Sanitary Services | 96K | - | - | - | - | - | - | - | - | - | - | - | - |
| Private Households | PH | 22 | - | - | - | - | - | - | - | - | - | 22 | - |

CICERO Working Paper 1998:8
Distribution of emission costs under different regulation schemes in Norway

Table A 10: Total CO₂ emissions exempted to taxation, 1995

CO₂ emissions exempted from taxation 1995

Component: CO₂

Source: All

Unit: 1000 tonnes

| | All | Coal | Coke | Petrol-coke | Natural Gas | Other Gas | LPG | Jet Paraffin | Marine Fuel | Heating Oil | Special Destillate | Heavy Ind. Oil | Crude Oil | Waste | N-com-pounds | Ca-com-pounds | Dissol-vents | Ore | Special Waste | |
|---|-----|--------|-------|-------------|-------------|-----------|-------|--------------|-------------|-------------|--------------------|----------------|-----------|-------|--------------|---------------|--------------|-----|---------------|-----|
| | Nr | 1 | 2 | 3 | 5 | 6 | 7 | 11 | 13 | 14 | 15 | 16 | 17 | 18 | 19 | 20 | 21 | 22 | 23 | |
| All | | 16 454 | 3 430 | 1 617 | 594 | 711 | 2 149 | 298 | 1 302 | 2 795 | 17 | 32 | 294 | 742 | 122 | 897 | 1 043 | 135 | 136 | 143 |
| Agriculture | 11 | 172 | - | - | - | - | - | - | - | - | - | - | - | - | - | 170 | 2 | - | - | - |
| Forestry | 12 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Fishing etc. | 13 | 1 256 | - | - | - | - | - | - | 1 243 | - | - | - | - | - | - | 13 | - | - | - | - |
| Fish Farming | 14 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Other Consumption Goods | 15 | 8 | - | - | - | - | 8 | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Textiles and Apparel | 18 | 1 | - | - | - | - | 1 | - | - | - | - | - | - | - | - | - | 0 | - | - | - |
| Preserving and Processing of Fish | 21 | 102 | - | - | - | - | 17 | - | - | 12 | 30 | 43 | - | - | - | - | - | - | - | - |
| Manufacture of Meat and Dairy Products | 22 | 19 | - | - | - | - | 19 | - | - | - | - | - | - | - | - | - | - | - | - | - |
| Manufacture of Wood and Wood Products | 26 | 3 | - | - | - | - | 0 | - | - | - | - | - | - | - | - | - | 3 | - | - | - |
| Manufacture of Chemical and Mineral Products | 27 | 1 622 | 492 | 43 | 31 | - | 90 | - | - | - | - | - | - | - | - | 841 | 26 | - | 98 | |
| Printing and Publishing | 28 | 32 | - | - | - | - | 14 | - | - | - | - | - | - | - | - | - | 19 | - | - | - |
| Manufacture of Pulp and Paper Articles | 34 | 281 | - | - | - | - | 9 | - | - | 5 | 2 | 251 | - | - | - | - | 0 | - | 14 | |
| Manufacture of Industrial Chemicals | 37 | 2 334 | 491 | 102 | 376 | 463 | 0 | - | - | - | - | - | - | - | 897 | - | 5 | - | - | |
| Petroleum Refining | 40 | 1 738 | - | - | - | 1 659 | 23 | - | - | - | - | - | 55 | - | - | - | 0 | - | 1 | |
| Manufacture of Metals | 43 | 4 325 | 2 446 | 1 472 | 187 | 32 | 26 | 22 | - | - | - | - | - | - | - | - | 0 | 136 | 4 | |
| Manufacture of Metal Products, Machinery and Equipment | 45 | 68 | - | - | - | - | 41 | - | - | - | - | - | - | - | - | - | 3 | - | 24 | |
| Building of Ships | 48 | 7 | - | - | - | - | 5 | - | - | - | - | - | - | - | - | - | 2 | - | - | |
| Manufacture of Oil Production Platforms | 49 | 5 | - | - | - | - | 5 | - | - | - | - | - | - | - | - | - | - | - | - | |
| Construction, excl. Oil Well Drilling | 55 | 70 | - | - | - | - | 35 | - | - | - | - | - | - | - | - | - | 35 | - | - | |
| Finance and Insurance | 63 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Production and Pipeline Transport of Oil and Gas | 64 | 2 194 | - | - | 679 | - | - | - | 884 | - | - | - | 631 | - | - | - | - | - | - | |
| Oil and Gas Exploration and Drilling | 68 | 246 | - | - | 0 | - | - | - | 190 | - | - | - | 55 | - | - | - | - | - | - | |
| Production of Electricity | 71 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Land Transport etc. | 75 | 2 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | 2 | - | - | |
| Air Transport etc. | 76 | 1 305 | - | - | - | - | - | 1 302 | - | - | - | - | - | - | - | - | 3 | - | - | |
| Transport by Railways and Tramways | 77 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Coastal and Inland Water Transport | 78 | 479 | - | - | - | - | - | - | 478 | - | - | - | - | - | - | - | 2 | - | - | |
| Postal and Telecommunication Services | 79 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Wholesale and Retail Trade | 81 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Other Private Services | 85 | 139 | - | - | - | - | - | - | - | - | - | - | - | 116 | - | 18 | 6 | - | - | |
| Defence | 92S | 3 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | 2 | - | 1 | |
| Local Government Education | 93K | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Central Government Education | 93S | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Local Government Health-Care and Veterinary Services | 94K | 2 | - | - | - | - | - | - | - | - | - | - | 0 | - | - | - | 2 | - | - | |
| Central Government Health-Care and Veterinary Services etc. | 94S | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Other Local Government Services | 95K | 7 | - | - | - | 1 | - | - | - | - | - | - | - | 6 | - | - | - | - | - | |
| Other Central Government Services | 95S | 3 | - | - | - | - | - | - | - | - | - | - | - | - | - | - | 3 | - | - | |
| Water Supply and Sanitary Services | 96K | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | - | |
| Private Households | PH | 31 | - | - | - | - | 9 | - | - | - | - | - | - | - | - | - | 22 | - | - | |

This is CICERO

CICERO was established by the Norwegian government in April 1990 as a non-profit organization associated with the University of Oslo.

The research concentrates on:

- International negotiations on climate agreements. The themes of the negotiations are distribution of costs and benefits, information and institutions.
- Global climate and regional environment effects in developing and industrialized countries. Integrated assessments include sustainable energy use and production, and optimal environmental and resource management.
- Indirect effects of emissions and feedback mechanisms in the climate system as a result of chemical processes in the atmosphere.

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