

A multi-model analysis of long-term emissions and warming implications of current mitigation efforts

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Abstract

Most of the integrated assessment modelling (IAM) literature focuses on cost-effective pathways towards given temperature goals. Conversely, using seven diverse IAMs we project global energy CO₂ emissions trajectories based on near-term mitigation efforts, and two assumptions on how these efforts continue post-2030. Despite finding a wide range of emissions by 2050, nearly all the scenarios have median warming of less than 3°C in 2100. However, the most optimistic scenario is still insufficient to limit global warming to 2°C. We furthermore highlight key modelling choices inherent to projecting where emissions are headed. First, emissions are more sensitive to the choice of IAM than to the assumed mitigation effort, highlighting the importance of heterogeneous model intercomparisons. Differences across models reflect diversity in baseline assumptions and impacts of near-term mitigation efforts. Second, common practice of using economy-wide carbon prices to represent policy exaggerates carbon capture and storage (CCS) use compared to explicitly modelling policies.

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39 Mitigation pathways tend to focus on an end temperature target and calculate how to keep within
40 these bounds. This work uses seven integrated assessment models to consider current mitigation
41 efforts, and project likely temperature trajectories.

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44 The goal of the Paris Agreement is to limit global warming to “well below 2°C and pursue efforts to
45 limit temperature increase to 1.5°C”¹. Although global emissions are still increasing, climate policies
46 are clearly having an effect^{2,3} and common ‘no policy’ baselines represent increasingly unlikely
47 futures^{4,5}.

48 While many scenarios explore emissions pathways below baselines^{6,7}, the majority of these are based
49 on ‘backcasting’⁸, meaning they identify pathways that meet pre-defined climate targets. Backcasting
50 scenarios typically represent climate policy using economy-wide carbon prices that ensure that
51 emissions reductions necessary to meet the pre-defined climate target take place when and where
52 they are cheapest (sometimes following periods of delay or staged accession⁹).

53 Real-world climate mitigation, however, will likely differ from such backcast pathways for two
54 reasons. First, the Paris Agreement’s design around nationally determined contributions (NDCs)
55 mean mitigation effort will vary between countries and over time. Second, real-world climate policies
56 consist of a mixture of different policy instruments^{10,11}, with implied carbon prices that vary by
57 sector¹². To reflect such real-world features, we explore, using seven integrated assessment models
58 (IAMs), how global energy CO₂ emissions and temperatures evolve when assuming mitigation efforts
59 in line with current policies and NDCs to 2030 and commensurate levels of effort thereafter.

60 Several modelling studies have analysed the impacts of current policies and NDCs on future
61 emissions and global warming^{13–22}. Most of these, however, focus on the gaps in 2030 between
62 current policies and NDC scenarios and well-below-2°C backcasts^{3,14–16}. Other studies have used the
63 IPCC Fifth Assessment Report (AR5) scenario database, again comprising mainly backcast scenarios,
64 to derive a relationship between NDC and current policies emissions in 2030 and temperature
65 increase in 2100^{16,17}.

66 Of the few studies that explicitly model mitigation efforts post-2030, most are single-model
67 studies^{13,18–20}, or multi-model studies²¹ based on a single assumption of future efforts. Two studies^{22,3}
68 provide detailed representations of current policies through to 2030 and assume “no further
69 intensification of emission reduction commitments”²³ thereafter, but do not focus on these results.

70 By contrast, our focus on explicit forward projections of mitigation efforts post-2030 to explore
71 where global CO₂ emissions and associated temperatures may be headed fills a critical gap in the
72 scenario literature²⁴.

73 Scenarios of current and continuing mitigation efforts

74 Forward projections of emissions necessitate i) assessments of near-term mitigation efforts and their
75 impacts on emissions, and ii) assumptions of how these efforts will be extended in the longer-term.
76 Simulating these emissions pathways using a diverse set of IAMs further allows an exploration of the
77 many possible energy system changes driving them.

78 The most reliable information regarding near-term mitigation efforts stems from databases
79 containing regional climate policies currently in place. The most relevant information on how current
80 policies might be strengthened comes from NDCs. We therefore use two different assumptions
81 regarding the level of likely near-term efforts. First, we assume only current policies, and secondly,
82 we assume NDCs on top of current policies. NDC targets thus act as additional constraints on
83 emissions in regions where current policies are insufficient to meet NDC targets. Emissions
84 reductions in NDC scenarios are therefore never less ambitious than what current policy implies,
85 reflecting plausible strengthening of ambition in the near-term. All scenarios also include all
86 emissions reductions seen in the baselines. We use the terms *current policy constrained* and *NDC*
87 *constrained* scenarios to distinguish these from scenarios defined directly by NDCs without
88 considering overachievement (see Methods, Supplementary Text 1-2, and Extended Data Figure 1 for
89 details on current policy, NDC, and scenario implementation).

90 The scenarios are extended post-2030 using two different methods designed to capture the varied
91 mitigation efforts implied by current policies and NDCs across IAMs in a consistent manner. The first
92 method is based on continuing rates of emissions intensity reductions (emissions per unit GDP) and
93 the second on increasing carbon prices in line with per capita economic growth (see Methods).

94 The two assumptions regarding near-term efforts and the two ways of extending these efforts post-
95 2030 give rise to four scenarios exploring where emissions are headed (Table 1). Additionally, our
96 scenario design includes a third set of scenarios that meet the same emissions reductions in 2030 as
97 current policy and NDC constrained scenarios but using economy-wide prices only (see Methods).
98 These scenarios are used to analyse the role of policy representation.

99 We use seven global IAMs that span a highly diverse set of approaches to explore the scenarios (see
100 Methods, Supplementary Text 3, and Supplementary Table 3). To enhance relevance and
101 comparability of results across models, we update and harmonise population, GDP, technology cost,
102 fuel efficiency, and technology lifetime assumptions (see Methods, Supplementary Text 4, and
103 Supplementary Tables 2-4 for details on harmonisation and assumptions used).

Global emissions outcomes and temperature implications

We focus on global energy CO₂ emissions to 2050 as all our IAMs represent these emissions sources as a minimum. Current policy constrained scenarios reach levels of emissions between 32-36 GtCO₂ in 2030 and 26-40 GtCO₂ in 2050 (Figure 1a) and NDC constrained scenarios reach levels of emissions between 30-34 GtCO₂ in 2030 and 23-38 GtCO₂ in 2050 (Figure 1b). Global differences in emissions between current policy and NDC constrained scenarios arise because not all regions are on track to meet their NDC targets.

The method used to extend efforts post-2030 can have a large impact on emissions by 2050 (Figure 1). The impact is larger for some IAMs (GEMINI, ICES, GCAM) than for others (TIAM, MUSE, E3ME)—FortyTwo includes only emissions intensity extensions. In models where the difference is large, carbon price extensions lead to higher emissions than emissions intensity extensions. This implies that a constant rate of emissions intensity reductions post-2030 requires carbon prices that increase faster than per capita incomes (as is assumed in the carbon price extension method), making our intensity scenarios more optimistic with regards to future efforts than our price scenarios.

We use the transient climate response to cumulative carbon emissions (TCRE) to calculate the temperature changes implied by energy CO₂ emissions and use GCAM to account for assumptions around the greenhouse gases not represented in all models (see Methods). Across the range of scenarios considered, we find a median 2100 temperature outcome of 2.2-2.9°C (Figure 1c). As expected, NDC constrained scenarios give lower 2100 temperatures than current policy constrained scenarios, reflecting their greater ambition by 2030 at a global level (see Supplementary Figure 1). In addition, and as expected from their greater optimism on effort, intensity scenarios give lower 2100 temperature estimates than price scenarios. Because our temperature range considers all emissions intensity scenarios but only three (of six) carbon price scenarios, the low end of our temperature range is more robust than the high end (see Methods).

The temperature range in this study is considerably lower than temperature ranges based on current policies and NDCs estimated by Rogelj et al.¹⁶ (2.6-3.4°C) and in the UNEP emissions gap report²⁵ (3.0-3.9°C with a 66% probability). Since the methods used to infer temperatures are very different, it is difficult to analyse the reasons behind the temperature differences (see Supplementary Text 5).

Instead, to understand why our temperature estimates are lower, it is useful to compare emissions in our current policy and NDC constrained scenarios with emissions trajectories in similar studies.

Global energy CO₂ emissions in our scenarios are below those in CD-LINKS²² scenarios (Supplementary Figure 2), and emissions intensity per GDP are below International Energy Agency (IEA) World Energy Outlook (WEO) 2019 scenarios (Supplementary Figure 3). Emissions in our NDC

constrained scenarios are expected to be lower because they account for regions (e.g India and China) that are on track to outperform their NDCs. Emissions in our current policy constrained scenarios are also lower partly because our baseline emissions are lower (Supplementary Figure 4). The baseline emissions are likely lower due in part to the use of updated technology cost assumptions, which reduced baseline emissions in all our models²⁶. Despite lower emissions and temperature estimates, however, even our most optimistic scenarios (NDC constrained intensity scenarios) give median global warming in 2100 above 2°C.

While scenario choice has a significant impact on emissions projections, the model used matters more (Figure 1). Some models (TIAM, MUSE) project significant emissions reductions by 2050 in all scenarios, whereas others (GEMINI) project either stable or increasing emissions in all scenarios. In general, differences in emissions between current policy and NDC constrained scenarios are smaller than differences in emissions between different models. The model used to project where emissions are headed is thus a better predictor of emissions (and temperature outcomes) than the scenario used. This finding is in line with other studies that have shown that model differences play an important role in scenario analysis^{27,28}. Our study further demonstrates that the impacts of different post-2030 mitigation assumptions can also be highly model-dependent.

Differences in emissions projections between models can be explained by i) differences in historical emissions, ii) differences in baseline emissions, iii) differences in the modelled impacts of current policy and NDCs, and iv) differences in the impacts of using different extension methods (Figure 2). First, differences between modelled and historical emissions in 2020 (Figure 2, blue bars) are small compared to differences in baseline emissions increases (red bars) and differences in emissions reductions caused by current policies and NDCs (yellow bars). Second, emissions reductions caused by current policies and NDCs (yellow bars) vary across models in all scenarios. This is expected because model structure affects both the types of policies that can be represented and the ways in which those policies are represented in different models (see Supplementary Data 1 and Supplementary Figure 5 for policies implemented in each model). And the NDC constrained scenarios include emissions reductions above NDCs in current policy constrained scenarios and baselines, where the latter are more model-dependent. Even if this was not the case, NDCs are also only sometimes defined relative to baselines. This explains why emissions reductions from baselines also vary in NDC constrained scenarios.

Third, baseline emissions vary considerably across models. Because we harmonise population and GDP, this variation reflects differences in model assumptions that translate GDP and population into energy and emissions. The harmonisation thus helps isolate those assumptions. As seen more clearly

when looking at specific regions, the baseline variation can be important for explaining differences in emissions in other scenarios (Supplementary Figure 6). In India, for instance, NDC scenarios are defined by current policy scenarios, because the latter are already on track to meet NDCs (as also found in other studies²⁹). Current policies in India, however, exert only a small impact on emissions relative to baselines. This means that emissions in India in both current policy and NDC constrained scenarios are determined primarily by baselines, which vary considerably across models. For economies that are expected to grow significantly, such as India, small differences in assumptions regarding, for instance, the elasticity of energy demand with respect to GDP have a large impact on baseline emissions. Such differences reflect real uncertainties regarding where energy demand and emissions are headed³⁰, in line also with other studies³¹.

Overall, the variation in emissions outcomes across models reflects uncertainties both with regard to baseline emissions and with regard to the impacts of current policies and NDCs. These uncertainties are, at least in part, irreducible and fundamental to the task of projecting where emissions are headed.

Changes in energy demand

Behind differences in global energy CO₂ emissions across models and scenarios lie differences in final energy demand (Figure 3). Relatively lower global final energy demand in MUSE and TIAM helps explain the lower energy CO₂ emissions in these models. Total final energy demand alone, however, is not sufficient to explain the level of CO₂ emissions. ICES, for instance, has the highest final energy demand in 2050 in all scenarios but, due to a high share of electricity in final energy (and less solids), does not end up with the highest emissions. Over time, electricity in ICES, which is characterised by a low share of fossil fuels (and higher shares of hydro and nuclear) (Supplementary figure 7), displaces gases and solids in the industry and residential and commercial sectors, but not in transport where most other models show higher degrees of electrification (Supplementary figures 8-10).

While final and secondary energy analysis helps explain the differences in emissions between models and scenarios, the picture remains complex due to the many degrees of freedom in how energy CO₂ emissions are reduced in different models. More generally, however, the importance of model baselines is demonstrated (Figure 3 and Supplementary Figures 7-10): final and secondary energy mixes in modelled scenarios tend to remain relatively close to baselines, which means the differences in energy demand across models are larger than the differences across scenarios. Thus, baseline characteristics – reflecting differences in assumptions that translate population and GDP growth into energy demand – have a significant impact on current policy and NDC scenarios.

Among the robust findings we see that global final energy demand generally (with the exception of MUSE between 2030 and 2050) increases over time, as reflected also in global primary energy (Supplementary Figure 11). This indicates higher decarbonisation of the energy system in those models where energy CO₂ emissions decline (TIAM, MUSE, and in some scenarios ICES, GCAM, and E3ME). Global final energy demand is lower in NDC constrained scenarios than in (corresponding) current policy constrained scenarios, and lower in intensity scenarios than in (corresponding) price scenarios, thus matching the ordering of CO₂ emissions in these scenarios. Global final energy in all scenarios and in all models is reduced relative to baselines, with the only exception to this being MUSE, which has very low baseline final energy demand compared to other models (Figure 3). This contributes to very low baseline energy CO₂ emissions in MUSE in 2050 (Figure 1), which is brought down further by current policy and NDC constraints.

Key model characteristics and differences in baseline emissions and policy and NDC impacts (Table 2) provide a qualitative understanding of the relative differences in emissions outcomes across our models. IAMs are valued for their ability to compute the impacts on global or regional emissions from the multiple and complex interactions across the socio-economic-technical system. These multiple and complex interactions are precisely why it is difficult to map individual model characteristics and assumptions to emissions outcomes. Efforts have emerged to create diagnostic indicators for IAMs^{32,33} to help describe how a model responds to climate policy, but these indicators do not yet explain the links to model characteristics.

The variation in emissions across models in this study can be explained by variation in baseline emissions and in the impacts of current policies and NDCs (Figure 2). We find that energy demand growth, electrification, efficiency improvements, and renewable energy deployment are important for explaining emissions outcomes (Table 2). GCAM, GEMINI, and FortyTwo, for example, have the highest 2015-2050 baseline emissions increases due to continued strong growth in energy service demands, as increasing economic growth more than offsets efficiency gains. This contrasts with MUSE, TIAM, ICES, and E3ME, where demand growth is moderated by efficiency improvements to a greater extent. *Ex-ante* evaluation of which approach is 'correct' is not possible nor necessarily appropriate, but rather highlights that future energy service demand growth in the absence of targeted action is a key uncertainty across models.

We find no general relationship between model type and emissions levels (Table 2). While technology-rich bottom-up models, such as GCAM, TIAM, or MUSE, capture the technological impact of current mitigation efforts in greater depth than macroeconomic models, such as ICES, GEMINI, and E3ME, this comes at the expense of not fully representing most economy-wide spill-over effects,

which macroeconomic models capture. With the relative importance of energy sector versus economy-wide impacts uncertain, the impact of this on emissions, however, remains unclear. Similarly, and as supported by the literature³⁴, we find no clear relationship between model solution dynamic and emissions outcome.

The accuracy of the emissions outcomes in this study hinges on the accuracy of the modelling of baseline emissions and current policy and NDC impacts. While it is crucial to update input assumptions in line with current knowledge, the lack of consensus on what modelling approach is preferable and what key characteristics are ‘correct’ are indicative of genuine uncertainties. This motivates the use of diverse sets of models in assessments of where emissions may be headed.

The importance of policy representation

The representation of climate policies in IAMs affects how emissions reductions are achieved in modelled scenarios. A key feature of this study is the detailed and explicit representation of current policies (see Methods). The scenario design, which involves modelling the same levels of near-term emissions reductions based on both real-world policies and on economy-wide carbon prices, allows us to analyse the impacts of this modelling choice. The use of CCS is found to be significantly higher in scenarios using economy-wide carbon prices to represent current policies than in scenarios representing current policies explicitly (Figure 4a).

After 2030, carbon prices start to play a larger role in all our scenarios (relative to current policies, which are kept “constant”, see Supplementary Text 2), as a proxy for future climate policy. By 2100, the levels of CCS in our scenarios (for the models that run to 2100) rival the levels seen in some deep mitigation scenarios⁶ (Figure 4b). Based on our finding that current policies do not stimulate CCS to the extent seen when using economy-wide carbon prices to represent current policies, these future levels of CCS may also not materialise unless they are targeted by specific policies.

Challenges in projecting emissions forward

Forward projections of global CO₂ emissions represent an underexplored area of climate mitigation research. Such projections necessitate both the assessment of impacts of current mitigation efforts and assumptions of how these efforts will be continued into the future. Doing so reveals several important drivers of future emissions and associated temperature pathways.

First, we find that the model used has a larger impact on results than the method used to extend mitigation effort forward, which in turn has a larger impact on results than whether current policies or NDCs are assumed in 2030. The answer to where emissions are headed—which is a critical question to inform policymakers about how much ambition needs to be raised to reach climate

267 targets—might therefore depend more on the choice of models used and the post-2030 assumptions
268 than on the 2030 target assumed. This renders estimates of temperature consequences of NDCs and
269 current policies sensitive to study design and highlights the importance of using a diversity of models
270 and extension methods to capture this uncertainty.

271 Second, we find policy representation can have a significant impact on how emissions are reduced in
272 modelled pathways. The use of CCS is higher in scenarios that use carbon prices as proxies for real-
273 world policies. Given the prevalence of the use of carbon prices to represent climate policy in IAMs,
274 this has potentially widespread consequences for IAM scenarios. Further research should be done
275 into the effects of this modelling choice and whether a more granular representation of policy effort
276 is preferable.

277 One of the major challenges for decision makers acting on the information in this study, which shows
278 a diverse range of future pathways, is to understand how to act in the face of this diversity. The many
279 modelling approaches here, which are responsible for this diversity, are reflective of real-world
280 uncertainty in how socio-economic development and climate policy will drive future emissions. These
281 are uncertainties that cannot easily be resolved, but their breadth must be considered if robust
282 decisions on mitigation are to be made.

283 Using seven IAMs that span a diverse set of approaches, and two different methods for extending
284 likely 2030 mitigation efforts forward, even our most optimistic scenario is insufficient to meet the
285 Paris Agreement goal of limiting global warming to “well below” 2°C. To achieve this goal, global
286 mitigation efforts will most likely have to be strengthened, and new pledges will need to be followed
287 up by concrete policies.

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Methods

PARIS REINFORCE project. The scenarios presented in this paper are based on the first global modelling exercise in the PARIS REINFORCE project, which aimed to develop a new set of global reference scenarios.

Scenarios. All our scenarios take as their starting point the explicit and detailed representations of current policies based on an updated version of the CD-LINKS current policies database, as provided in Supplementary Data 1. Current policies are implemented by region in each model, leading to emissions reductions relative to baselines. When NDCs in a region are more ambitious than current policies, additional mitigation efforts are assumed in that region on top of current policies to achieve the required emissions reductions. Consequently, current policies and NDCs act as increasingly stringent constraints (or upper bounds) on baseline emissions, and we use the terms *current policy constrained* and *NDC constrained* scenarios to distinguish our scenarios from scenarios that are defined directly by NDCs without considering potential overachievement.

The scenarios are extended post-2030 using two different methods. The first method assumes that the rates of emissions intensity (emissions per GDP) reductions implied by current policies and NDCs in 2030 in each model region are continued post 2030. The second method assumes that the model-specific “equivalent” carbon prices implied by current policy and NDCs in 2030 increase with per capita economic growth post 2030 in each model region. The “equivalent” carbon prices are the model-specific economy-wide prices required to achieve the same levels of emissions reductions as current policies or NDCs in each model region when no other (climate) policies are in place.

Both extension methods assume that mitigation efforts post-2030 depend on mitigation efforts leading up to 2030 and that there is no backtracking. This can be justified on two grounds. First, the Paris Agreement requires each successive NDC to “represent a progression beyond the Party’s current” NDC (Article 4.3)¹. Second, the existence of institutional and political inertia, and enduring behavioural changes, supports the assumption that effort in later periods is related to effort in earlier periods. For this reason, current policies remain in place in all scenarios as “constant” or “minimum” levels after 2030. This is done to ensure no backtracking on sectoral and technology-specific progress made by 2030, such as on renewables shares and fuel efficiency standards.

Additionally, the use of “equivalent” carbon prices to extend scenarios post-2030 leads to a third set of scenarios that reach 2030 targets based on *carbon prices only*. These scenarios are used in this study to analyse the impacts of policy representation on energy systems change.

See Supplementary Text 1 for more information on current policies and NDC implementation. The detailed scenario protocol is provided in Supplementary Text 2.

Models included. Seven global models were included in the exercise. The models were selected to reflect the broad diversity of modelling theories, spanning a range from least-cost energy system optimisation to partial and general equilibrium and to macroeconomic modelling. This diversity, typically sought in model inter-comparison exercises, is crucial for capturing the uncertainty of modelled outcomes and for reaching robust estimates of where emissions may be headed³⁵. Despite their differences in economic approach and level of sectoral/technology/emissions coverage or geographic granularity, all seven models feature detailed representation of the energy sector technologies and emissions as well as coverage of the globe and major emitters, which is critical to the scope of this study. Brief descriptions of the models are given below. More detailed model descriptions are provided in Supplementary Text 3.

GCAM and TIAM are partial equilibrium models that achieve equilibrium between the supply and demand for energy in each sector represented, taking into account the changes in energy prices that result from the changes in fuels and technologies used to satisfy energy service demands in these sectors. TIAM operates on a “perfect foresight” welfare cost-optimisation basis, whereby all consequences of technology deployments, fuel extraction and energy price changes over the entire time horizon are considered when minimising the cost of the energy system, so as to provide energy service demands within specified emissions constraints. By contrast, GCAM operates on a “recursive dynamic” cost-optimisation basis, which means that, rather than considering all future time periods, it solves for the least-cost energy system in a given period, before moving to the next time period and performing the same exercise.

MUSE is an energy system models that provides a detailed account of the energy sector, i.e. energy technologies and their associated costs, in order to determine the least-cost ways of attaining GHG emission reductions or the costs of alternative climate policies. It is a bottom-up models that assumes short-term microeconomic equilibrium on the energy system, which is achieved by iterating market clearance across all sector modules, interchanging price and quantity of each energy commodity in each region. In addition, MUSE is also an agent-based model, as it tries to determine a mitigation pathway by providing an as realistic as possible description of the investment and operational decision making in each geographical region within a sector.

Also focusing on the energy system, FortyTwo is a simulation model providing the detailed energy balances for a wide range of countries and regions. The process of energy consumption is modelled as a combination of gross, structural, and technological factors. The model considers the energy

intensities trajectories of various sectors and uses their historical trends to estimate the most realistic and smooth pathways for the transition to CO₂ emissions targets.

GEMINI-E3 (called GEMINI throughout the paper) and ICES-XPS (called ICES throughout the paper), two computable general equilibrium (CGE) models with a more detailed, multiple-sector representation of the economy, which consider how the impacts of specific policies spread across economic sectors and regions affect environmental parameters. Their operation is similar to that of GCAM and TIAM but differs in that market equilibrium is assumed to take place simultaneously in each market/region. Their richer representation of the economy requires calibration to data on national and international socio-accounting information, as well as input in the form of a series of elasticities of substitution. Contrary to all other models, market prices of input and outputs are endogenously determined.

E3ME, a highly disaggregated macroeconometric model that, is quite detailed in terms of energy technologies, like CGE models, but differs in that it does not assume consumers and producers to behave optimally or markets to clear and reach equilibrium in the short term. Instead, it uses historical data and econometrically estimated parameters and relations to dynamically and more realistically simulate the behaviour of the economy, by assuming that markets achieve equilibrium in the longer run.

Harmonisation of socioeconomic and techno-economic parameters. We harmonised socioeconomic assumptions (GDP and population growth), technology parameters, and fossil fuel prices to the extent possible across models, using up-to-date data sources to reflect current trends. To increase the comparability of results, we also ensured a high degree of consistency across historical emissions. See Supplementary Text 4 for details on harmonisation.

Temperature estimates. Since we aimed to maximise model diversity, we were limited by the emissions covered by each model. All models provided fossil energy CO₂ emissions, some models provided all GHGs, and only GCAM had forcing and temperature data (based on MAGICC 5.3³⁶). To estimate the temperature, we therefore used the transient climate response to cumulative carbon emissions (TCRE) with the temperature contribution from non-CO₂ based on GCAM. This assumes linearity in line with the carbon budget³⁷ and was calculated using³⁸

$$T_{\text{model}}(t) = T_{\text{GCAM}}(2020) + \text{TCRE} \times (1 + \Delta n) \times (\sum C(t) - \sum C(2020))$$

where $T_{\text{GCAM}}(2020) = 1.24^{\circ}\text{C}$ estimated from MAGICC 5.3³⁶, $\text{TCRE} = 0.4503^{\circ}\text{C}/1000\text{GtCO}_2$, Δn is the contribution of non-CO₂ components to temperature, and C are fossil energy CO₂ emissions. The method assumes that the non-CO₂ emissions in every model behaves like GCAM. The non-CO₂

contribution, Δn , was back calculated from GCAM. First, the median non-CO₂ forcing relative to total forcing was estimated across all GCAM scenarios to be 19.5% (standard deviation of 0.9%), in line with other scenario datasets (such as the SSP database³⁹). Second, this was converted into a scaling factor relative to CO₂, $\Delta n = s / (1 - s)$ where s is the non-CO₂ share, leading to a value of $\Delta n = 0.24$. These assumptions gave the reported range of the median temperature response of each scenario of 2.2–2.9°C.

We assessed several uncertainties in our approach. For the non-CO₂ contribution, we tested values of Δn ranging from 0 to 0.33 (which assumes a range from zero non-CO₂ contribution to a share of 33%, the latter which is an outlier value in the SSP database), and these assumptions changed the minimum temperature outcome to 2.0°C with zero non-CO₂ contribution (down from 2.2°C) and the maximum temperature outcome to 3.0°C with maximum non-CO₂ contribution (up from 2.9°C). This small variation due to non-CO₂ assumptions shows that cumulative CO₂ emissions (and associated TCRE assumptions) dominate at these temperature levels. To assess the uncertainty in the climate system, we took the likely range of the TCRE (IPCC) from 0.2183°C/1000GtCO₂ to 0.6824°C/1000GtCO₂. This changes the temperature range down to 1.7°C (instead of 2.2°C) and up to 3.8°C (instead of 2.9°C), indicating the uncertainty in the TCRE is much larger than the uncertainty in the impact of non-CO₂ emissions.

Extrapolation of emissions intensity scenarios to 2100. For those models with a 2100 time horizon (TIAM, MUSE, GCAM) all scenarios were run to 2100 to get the temperature estimates. For the remaining models (E3ME, FortyTwo, ICES, GEMINI), emissions in all emissions intensity scenarios were extrapolated to 2100. This was done by continuing the rates of emissions intensity reductions implied by current policies and NDCs in 2030 in each of the native regions in these models to 2100 (instead of just to 2050 (2045 for FortyTwo)). Carbon price scenarios could not be extrapolated in the same way for models with a 2050 time horizon (ICES, GEMINI, E3ME) because emissions in these scenarios are solved endogenously post-2030. This means that our temperature range includes all emissions intensity scenarios and three (out of six) carbon price scenarios. Since the former are more optimistic, the low end of our temperature range is more robust than the high end, which does not, for instance, include the high GEMINI current policy constrained carbon price scenario.

Data availability

The datasets⁴¹ generated during, and analysed in, the current study are available from a public repository (<https://doi.org/10.5281/zenodo.5528951>).

Code availability

The code for the analysis in this paper is available upon request to the corresponding author. The code availability for the individual models used in this paper varies and contact should be made to individual modelling groups. The GCAM model is available for download from <https://github.com/JGCRI/gcam-core>. Detailed model documentation for all seven models is available online at https://www.i2am-paris.eu/detailed_model_doc.

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Competing interests. The authors declare no competing interests.

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Tables

538 **Table 1 Scenarios**

Scenario	2030 target ^a	Post-2030 assumption	Description
CP_Intensity	Current policy	Constant rate of emissions intensity ^b	Scenario exploring where emissions are headed assuming current policy to 2030 and constant rates of emissions intensity reductions thereafter
CP_Price	Current policy	Carbon price ^c increasing with per capita GDP	Scenario exploring where emissions are headed assuming current policy to 2030 and carbon prices increasing with per capita GDP thereafter
NDC_Intensity	NDCs	Constant rate of emissions intensity ^b	Scenario exploring where emissions are headed assuming NDCs to 2030 and constant rates of emissions intensity reductions thereafter
NDC_Price	NDCs	Carbon price ^c increasing with per capita GDP	Scenario exploring where emissions are headed assuming NDCs to 2030 and carbon prices increasing with per capita GDP thereafter
Baseline			Model baseline scenario. May or may not include policies. Harmonised socio-economic and techno-economic parameters.
CP_PriceOnly	Current policy	Carbon price ^c increasing with per capita GDP	Scenario reaching same 2030 levels of emissions as CP_Price using economy-wide carbon prices only (no explicit representation of policies before or after 2030).

^a Current policy and NDCs are implemented as increasingly stringent constraints on baseline emissions in each native model region. That is, emissions reductions in baseline scenarios beyond those implied by current policies are included in current policy scenarios and emissions reductions in current policy scenarios above those implied by NDCs are included in NDC scenarios in each native model region.

^b Emissions per GDP

^c Carbon prices vary by model (see Methods).

The scenarios are explained in more detail in Methods. The full scenario logic and scenario protocol are included in Supplementary Text 2.

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543 **Table 2 Model key characteristics**

Model	Model type	Solution dynamic	Time horizon	Baseline emissions	Policy/NDC impact	Emission outcome	Key characteristics explaining emissions outcomes across models
E3ME	Macro-econometric	Co-integration	2050	M	L	M	The baseline incorporates IEA WEO (2019) current policies, leading to only moderate emissions increases. This also explains the low policy/NDCs impact.
FortyTwo	Energy system	Simulation	2045	H	M	M	Relatively high final energy in transport and buildings leading to relatively high baseline emissions. Moderate impacts from policy and NDCs by 2030 leading to noticeable emissions reductions.
GCAM	Partial equilibrium	Recursive dynamic	2100	H	H	M	Baseline emissions continue historical trends based on increasing energy demand met predominantly with fossil fuels. Current policies and NDCs have a moderate impact on emissions, bringing them down through both renewable energy penetration and electrification.
GEMINI	Computable general equilibrium	Recursive dynamic	2050	H	H	H	Global energy demand depending on fossil energy with limited deployment of renewable leads to high baseline emissions. Both current policies and NDCs substantially impact emissions, but not sufficiently to offset the high increase of emissions in the baseline.
ICES	Computable general equilibrium	Recursive dynamic	2050	M	M	M	Efficiency measures in the baseline lead to a moderate increase of CO ₂ emissions. Current policies have a moderate impact on emissions due to the limited number of policies that can be accounted for in ICES. NDCs have a stronger impact.
MUSE	Partial Equilibrium – Agent Based Model	Recursive dynamic	2100	L	L	L	Conservative assumptions on energy service demand growth in industry and efficiency improvements in transport leads to a transition away from oil and gas (in favour of biofuels and electricity) and strong decarbonisation already in the baseline. Current policies are quite close to this baseline, whereas NDCs result in some additional decarbonisation through renewable energy penetration and electrification.
TIAM	Partial equilibrium	Inter-temporal optimisation	2100	M	H	L	Conservative assumptions on energy service demand growth in transport sector and electrification and efficiency measures leading to decreasing oil and stable baseline emissions. High current policy and NDC impacts by 2030 leading to significant emissions reductions when efforts are extended.

544 H-High, M-Medium, L-Low give relative measures of emissions and emissions reductions caused by current policy and NDCs
545 (from baselines). For Baseline CO₂: H: > 40 GtCO₂ by 2050, L: < 30 GtCO₂ by 2050, M: 30-40 GtCO₂ by 2050. For Policy/NDC
546 impact and emission outcomes: H, M, L based on considering ranges spanned by CP/NDC scenarios for each model relative
547 to the ranges spanned by other models. Further details on model types and solution dynamics are provided in
548 Supplementary Text 3 and in the online model documentation (links in Supplementary Table 1).

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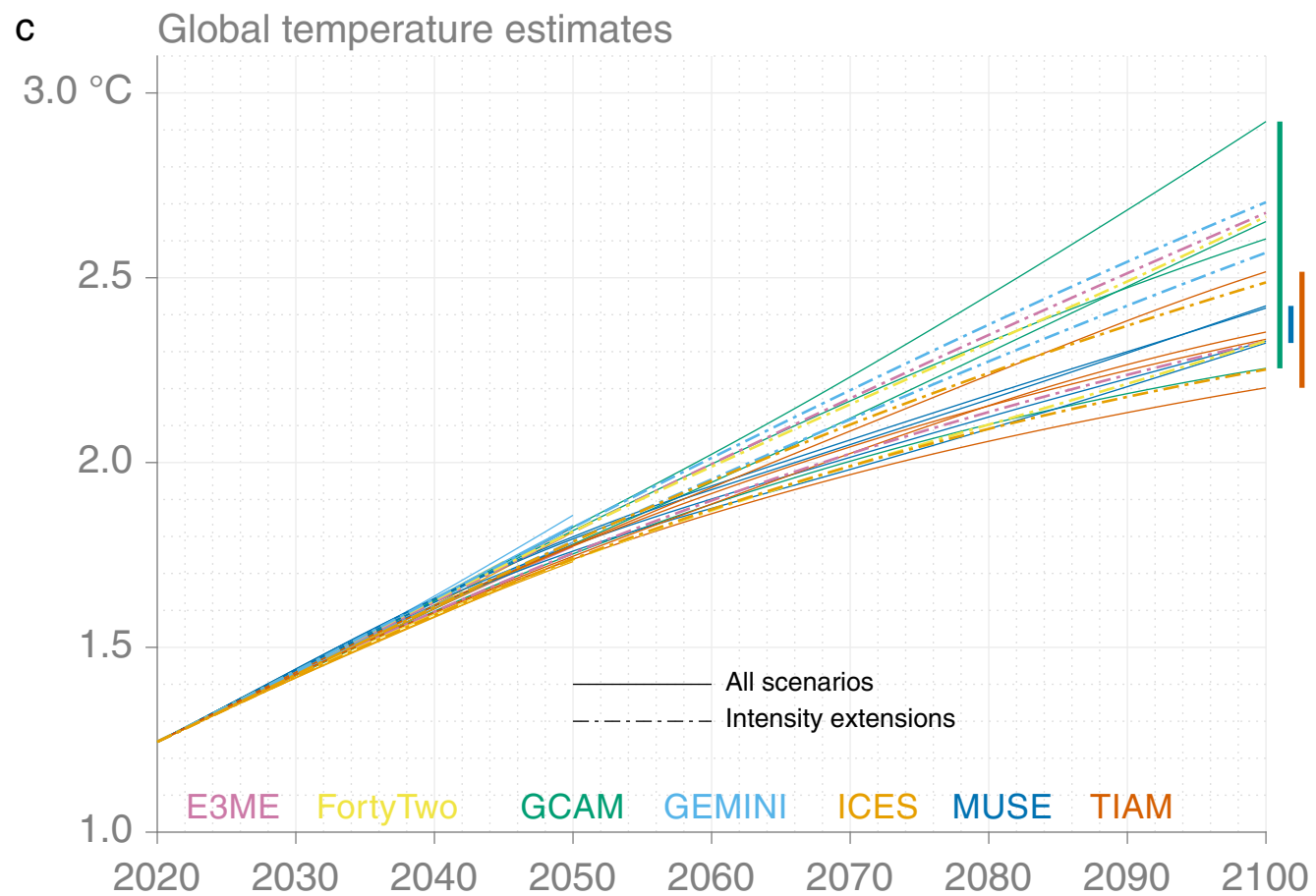
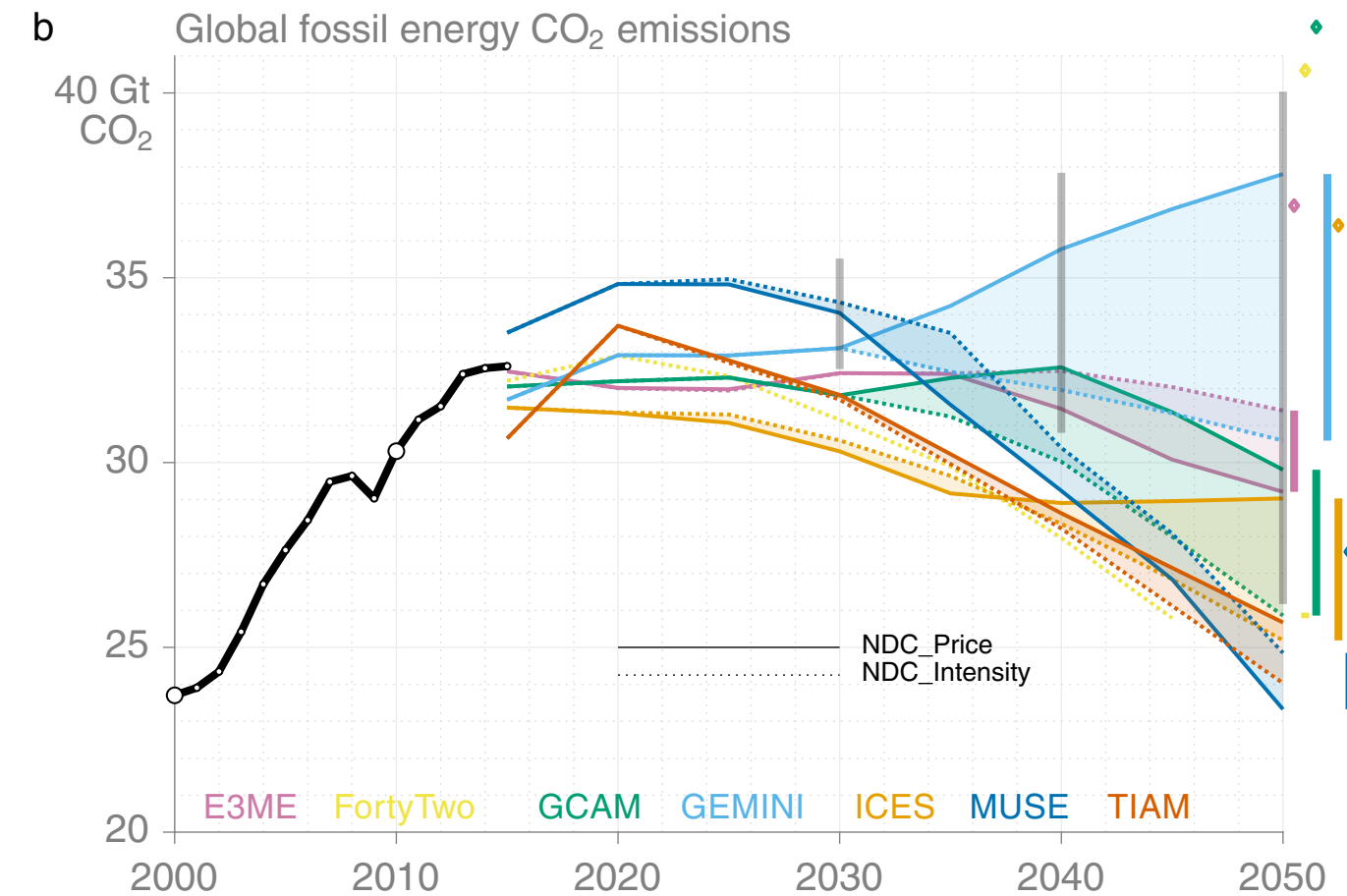
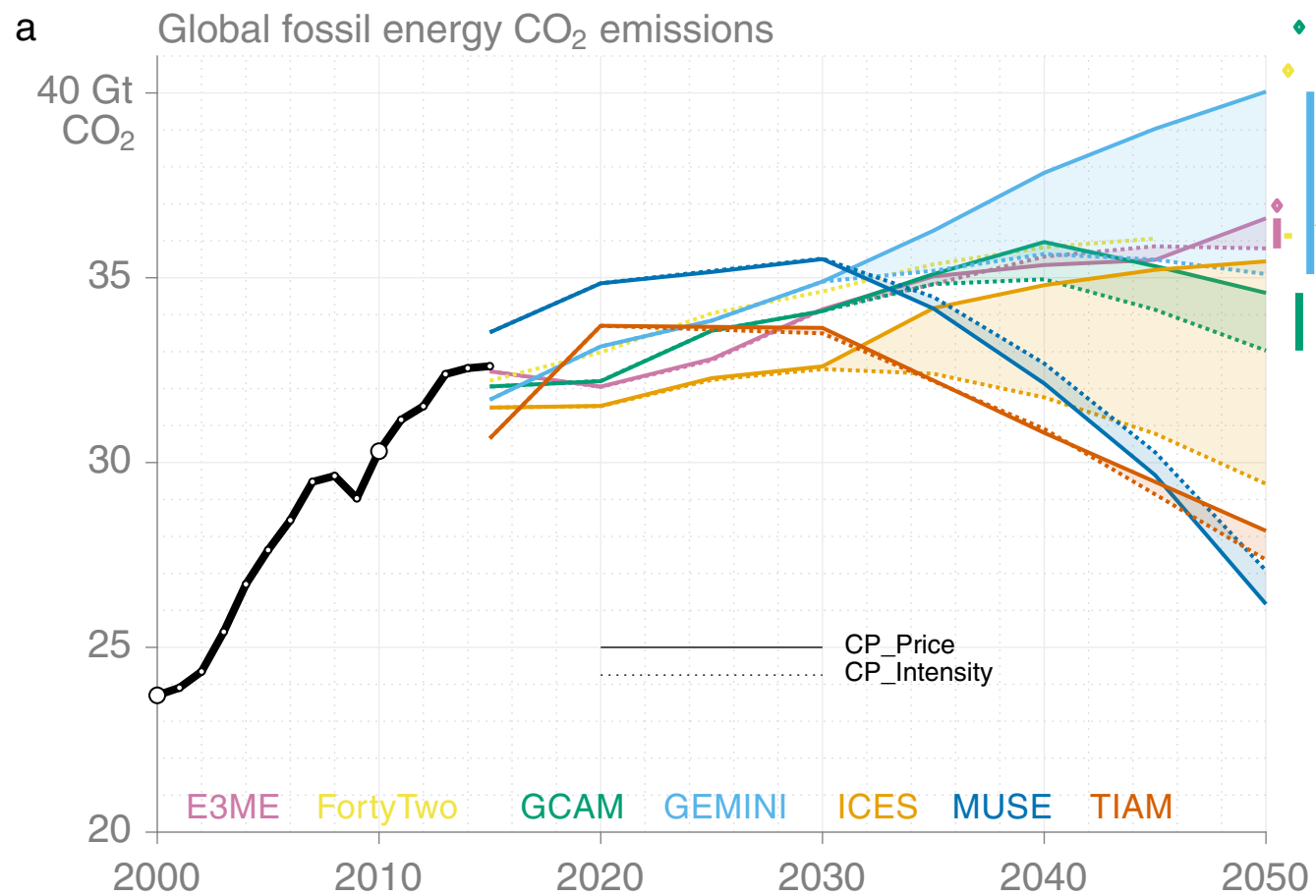
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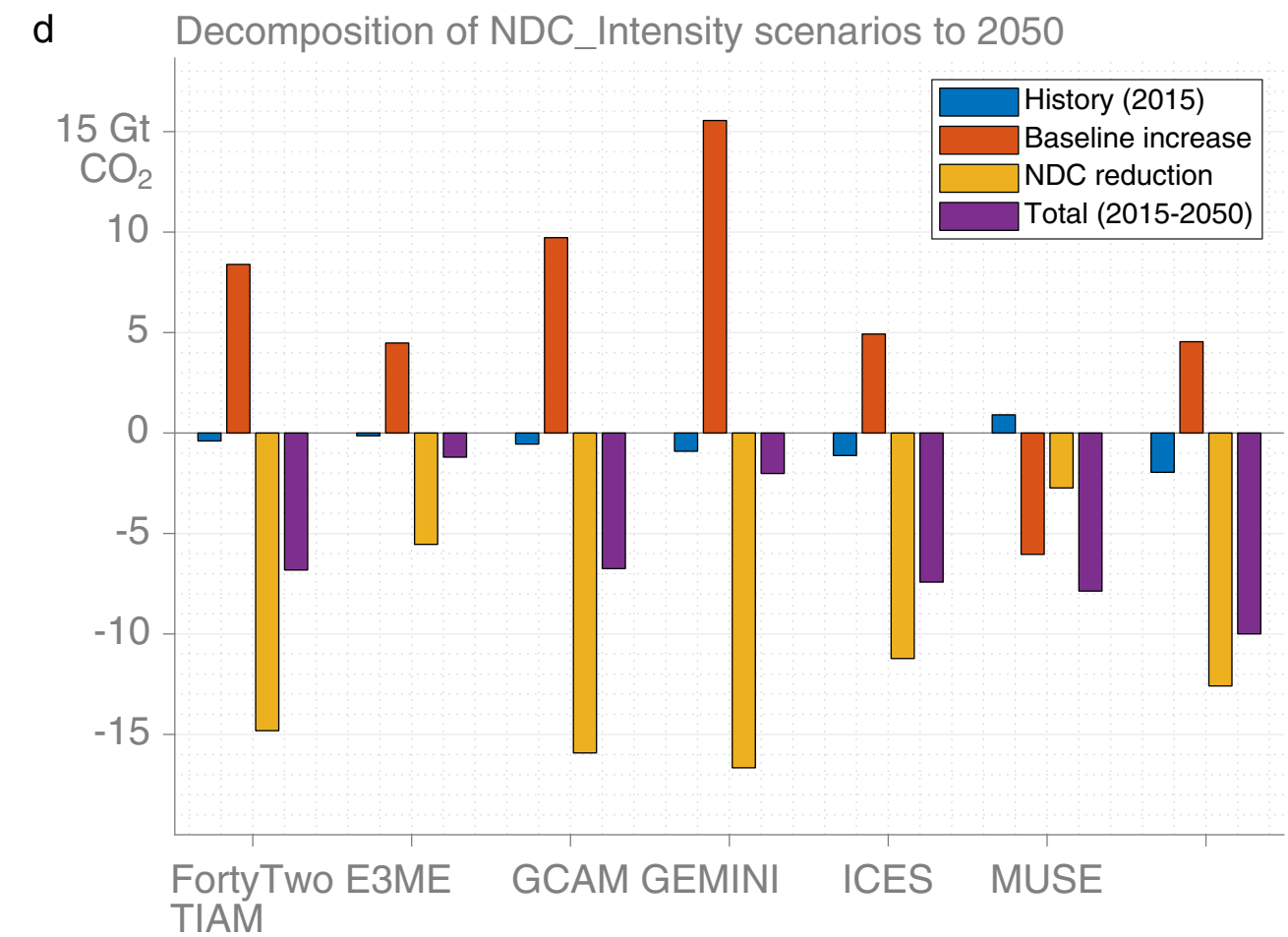
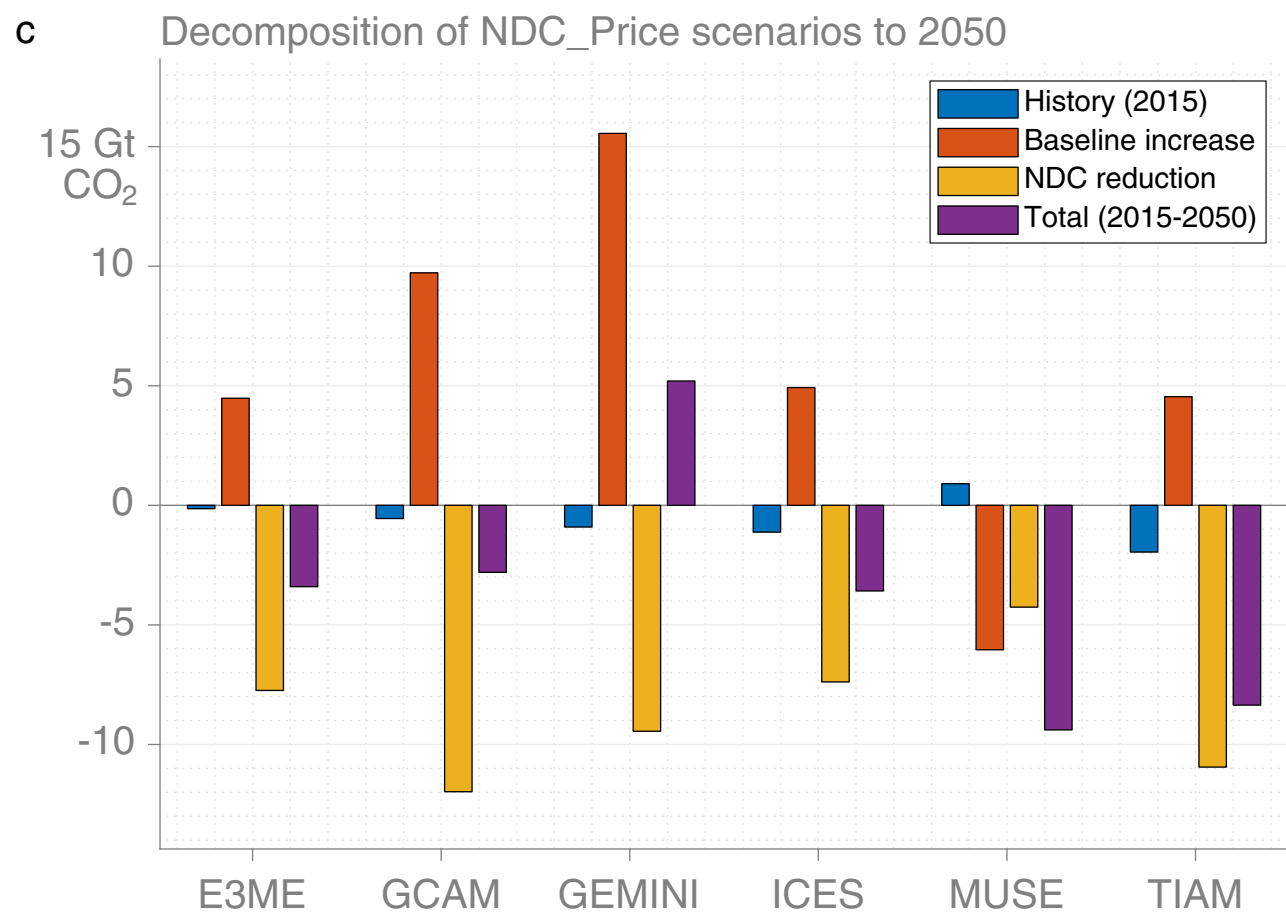
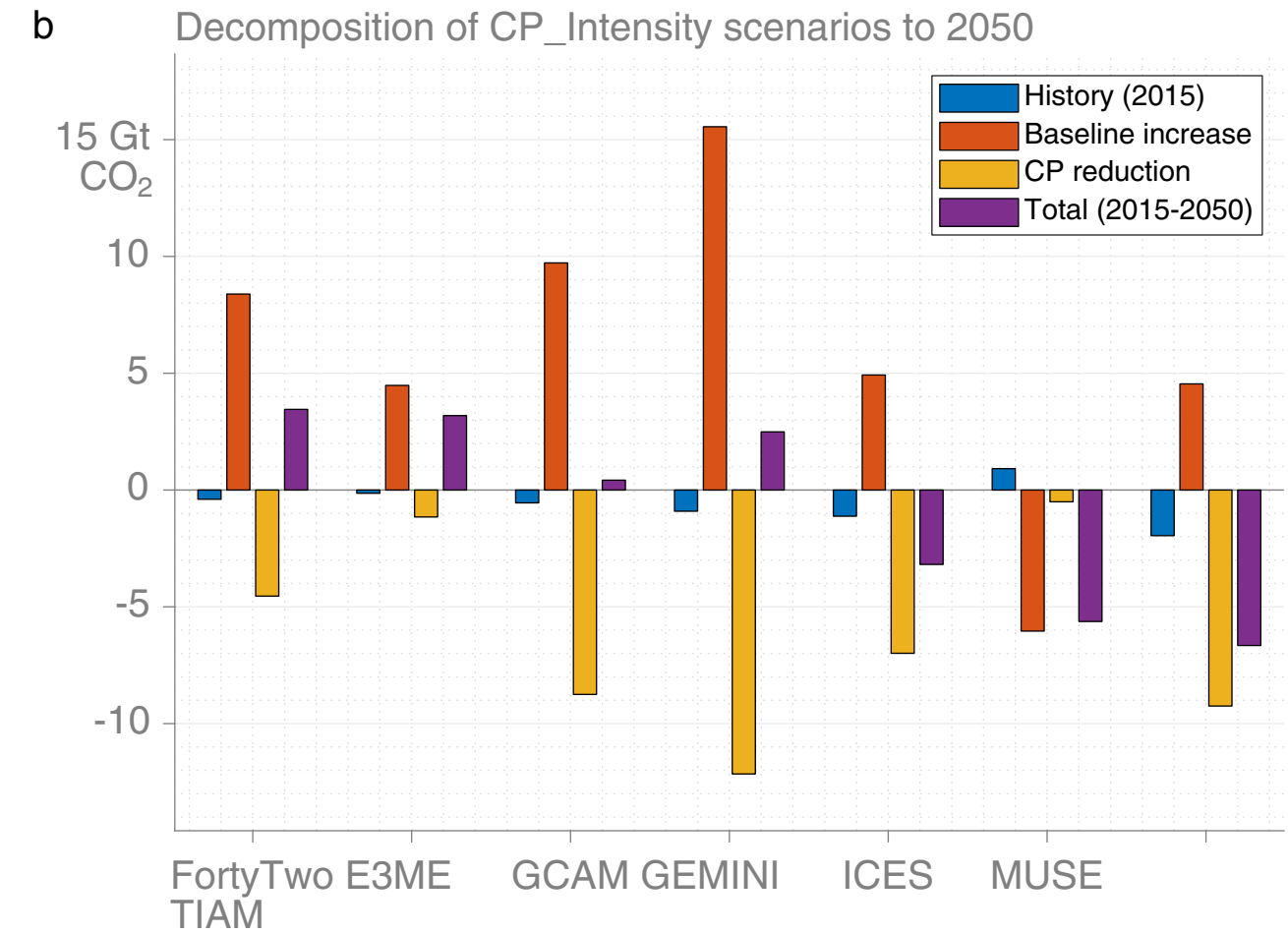
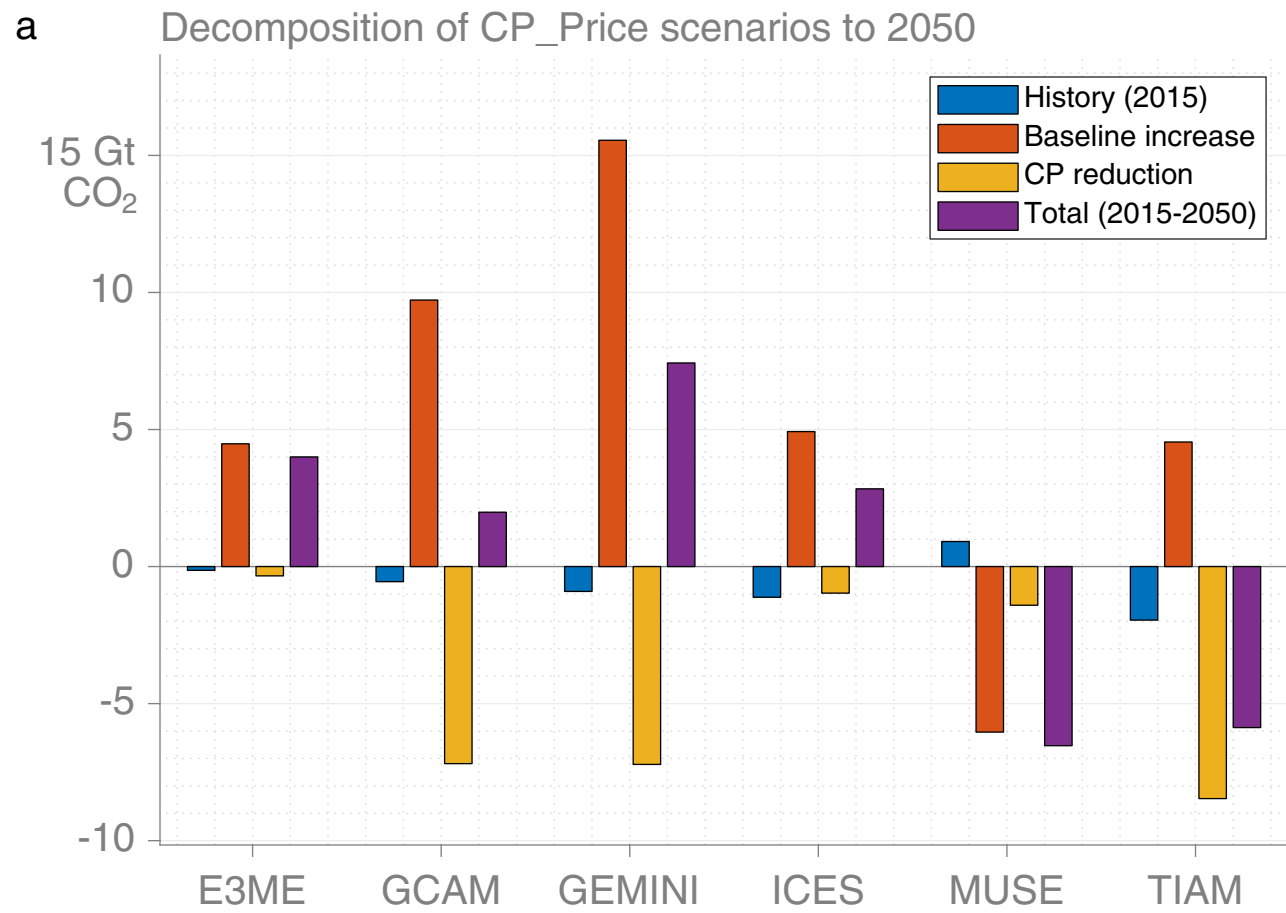
Figure 1 Global energy CO₂ emissions and temperature estimates. **a**, Global energy CO₂ emissions to 2050 in CP scenarios. Shaded areas show emissions spanned by CP_Price and CP_Intensity scenarios for each model and colored bars show 2050 ranges (2045 value for FortyTwo, which only has intensity scenarios). Markers above bars show baseline values in 2050 (in 2045 for FortyTwo). GEMINI baseline value in 2050, 47.25 Gt CO₂, is outside the range shown in the figure. Historical emissions (black lines) from ref.⁴⁰. **b**, Global energy CO₂ emissions to 2050 in NDC scenarios. Shaded areas show emissions spanned by NDC_Price and NDC_Intensity scenarios for each model and colored bars show 2050 ranges (2045 value for FortyTwo, which only has intensity scenarios). Markers above bars show baseline values in 2050 (in 2045 for FortyTwo). GEMINI baseline value, 47.25 Gt CO₂, is outside the range shown in the figure. Grey bars show CP scenario emissions ranges (all models). Historical emissions (black lines) from ref.⁴⁰. **c**, Global temperature estimates (as described in Methods) with bars showing 2100 ranges. 2100 temperature ranges include all scenarios (CP_Intensity, CP_Price, NDC_Intensity, NDC_Price) for the three models that run to 2100 (GCAM, TIAM, MUSE) and intensity scenarios (CP_Intensity, NDC_Intensity) for the remaining models (FortyTwo, GEMINI, ICES, E3ME) (see Methods). Temperature estimates from all scenarios shown up to 2050 (2045 for FortyTwo).

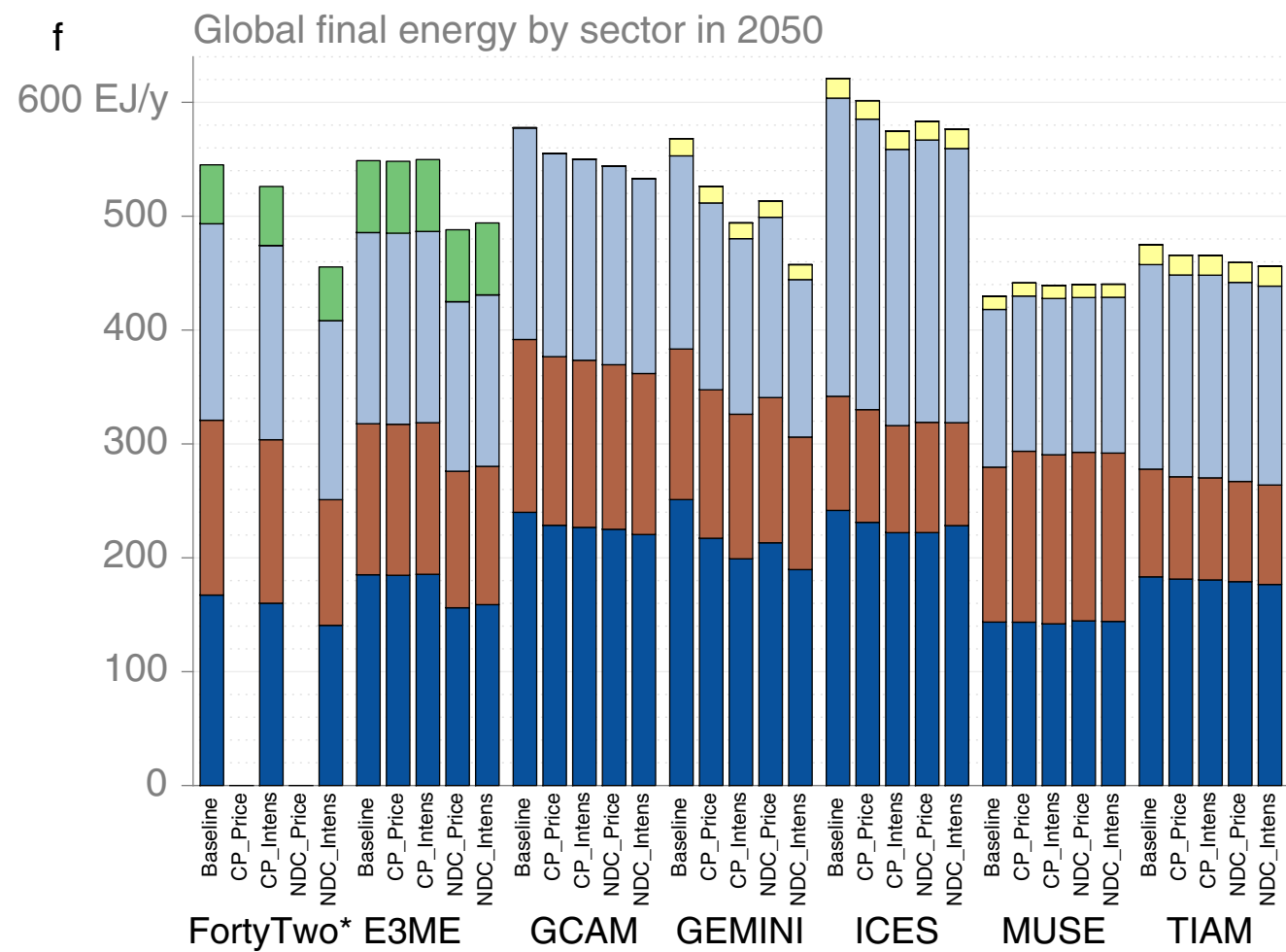
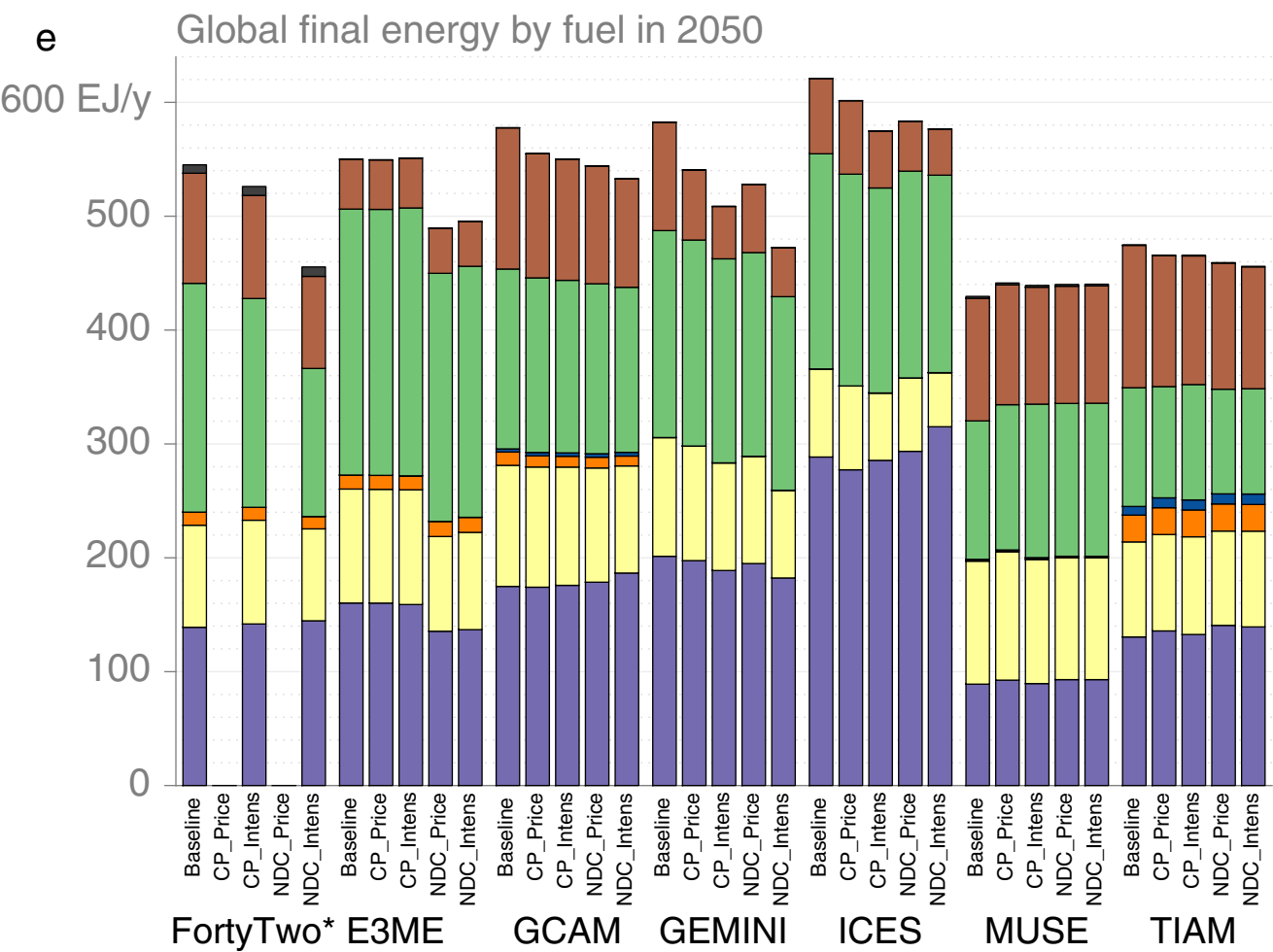
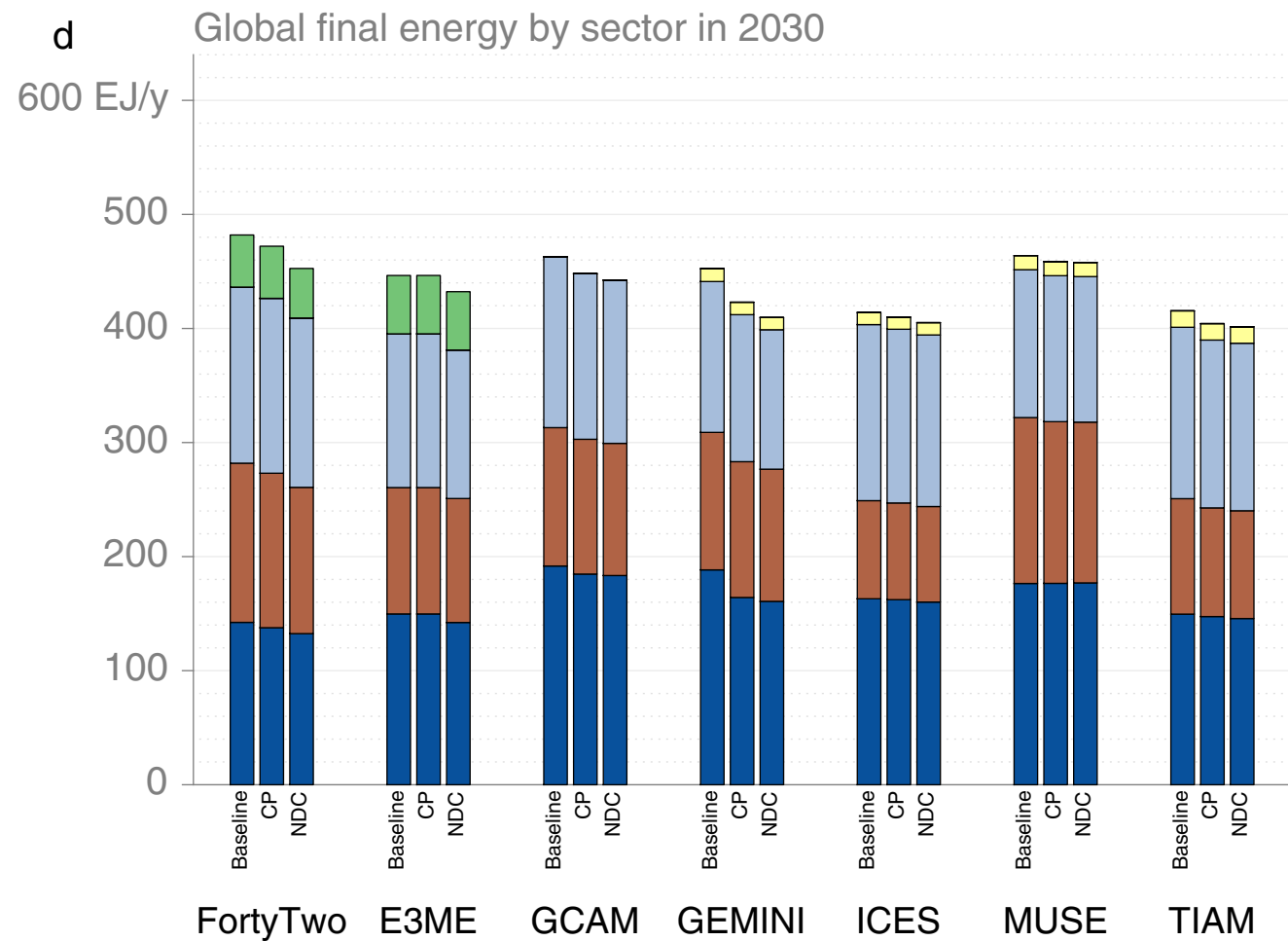
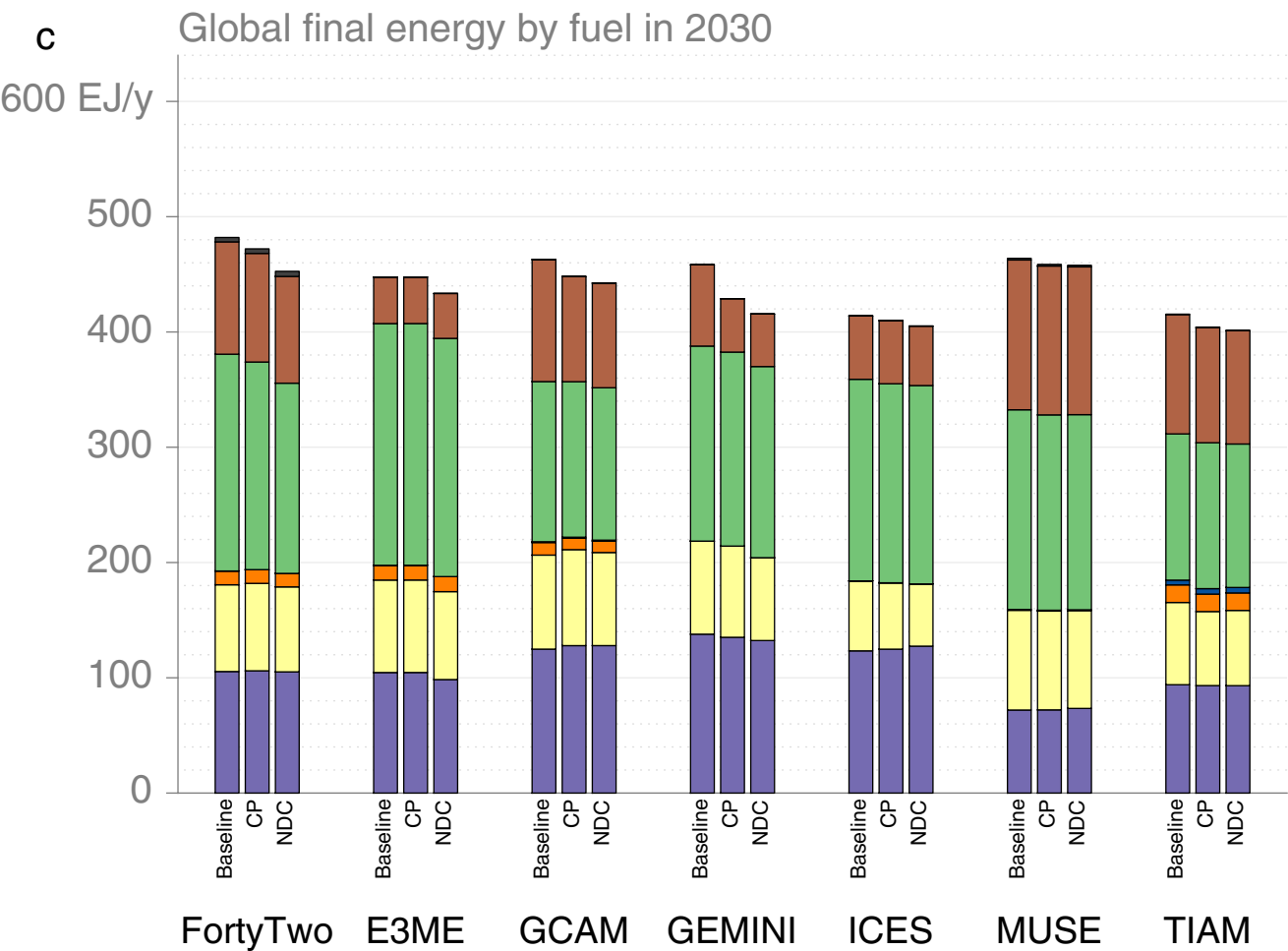
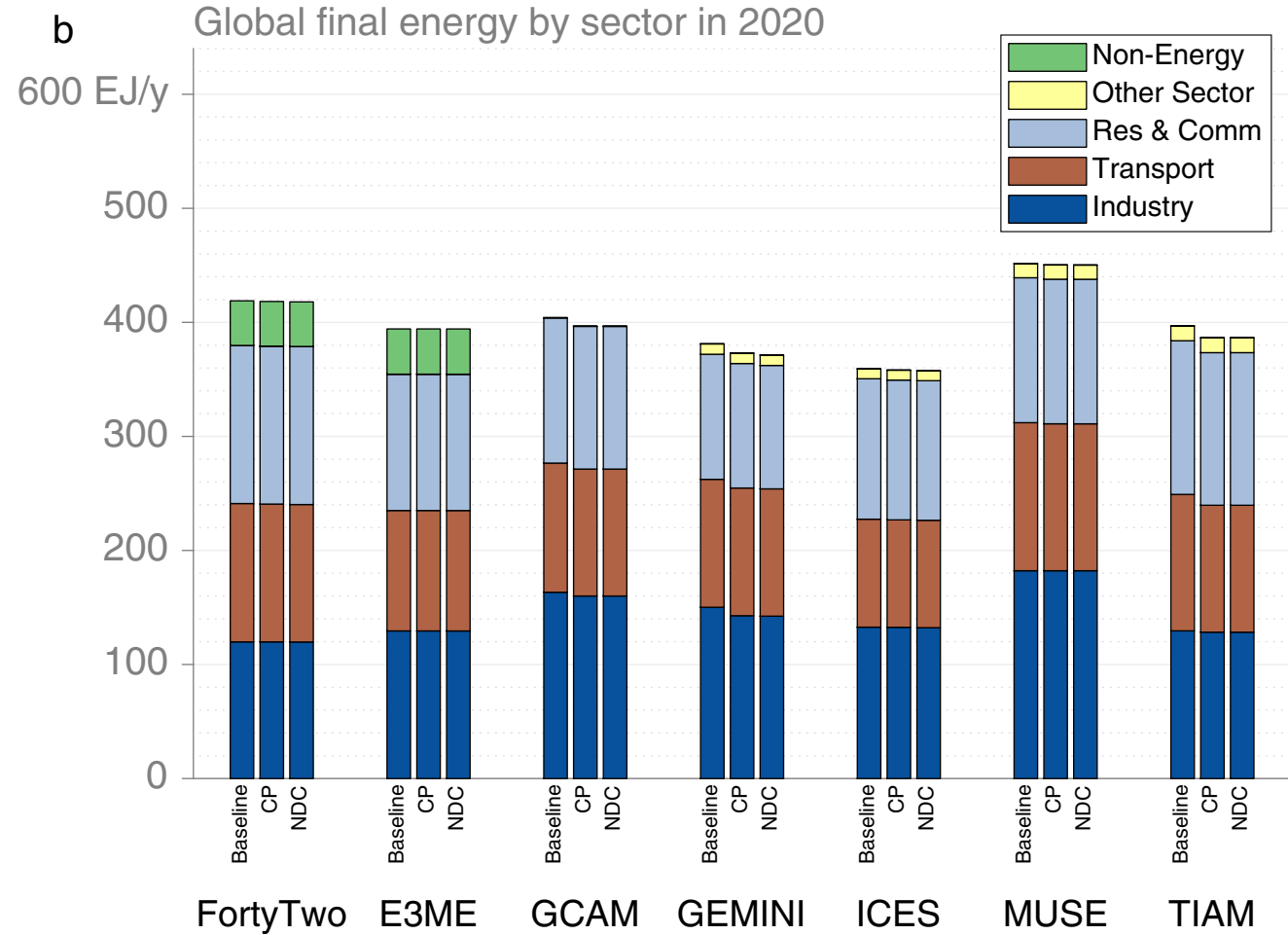
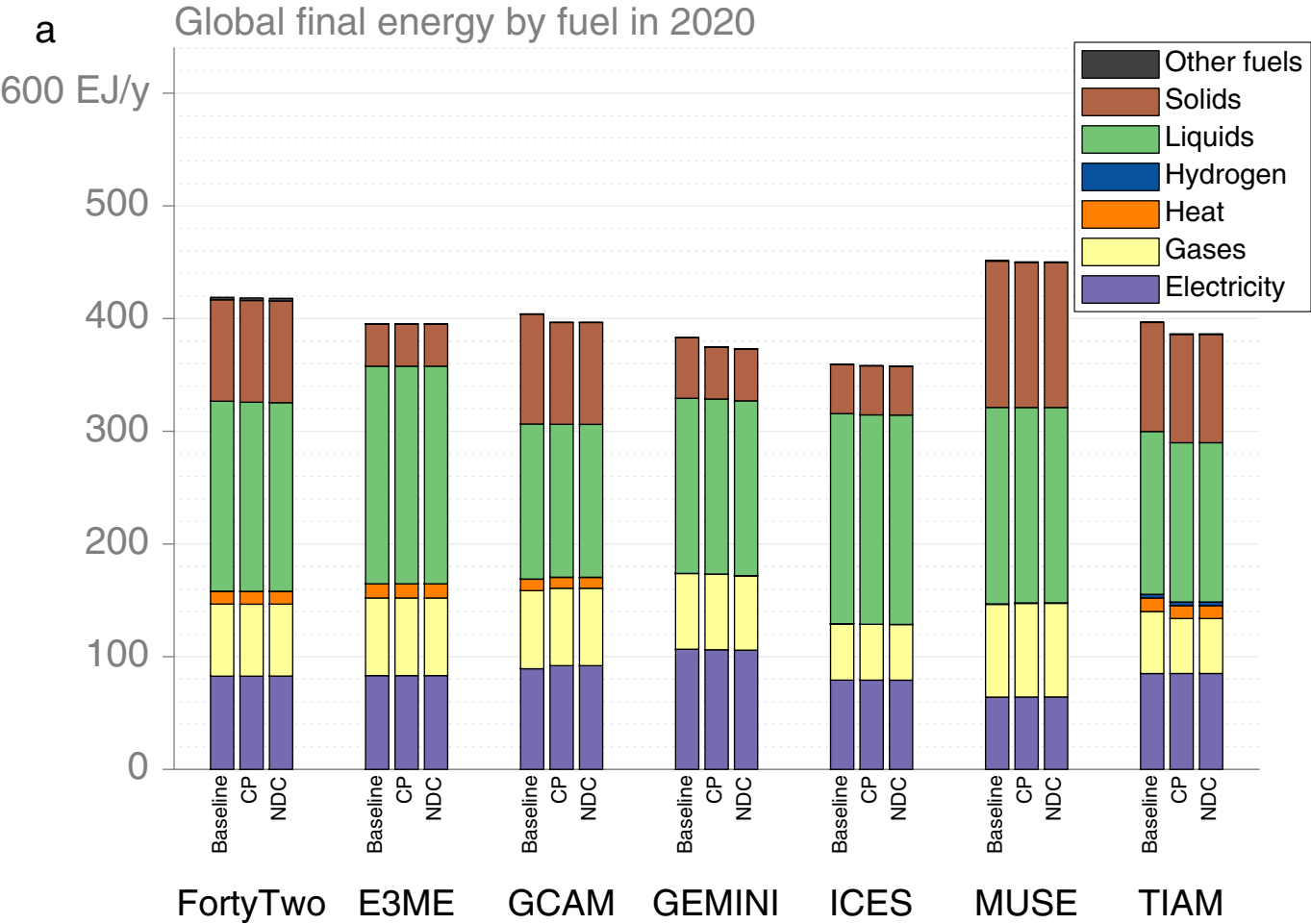
Figure 2 Decomposition of global energy CO₂ emissions. Blue bars show baseline emissions in 2015 minus CEDS⁴⁰ emissions in 2015, red bars show baseline emissions in 2050 minus baseline emissions in 2015, and yellow bars show scenario emissions in 2050 minus baseline emissions in 2050. Purple bars show scenario emissions in 2050 minus CEDS emissions in 2015 (the sum of the blue, yellow, and red bars). FortyTwo does not model price scenarios and runs only to 2045, hence 2045 values are used for FortyTwo.

Figure 3 Final energy consumption by fuel and by sector. Data is presented for 2020 (top), 2030 (middle), and 2050 (bottom). The left column shows the fuel consumption in all the demand sectors of electricity, gases (from bioenergy, such as biogas and biomethane, or from fossil, such as natural gas), heat, hydrogen, liquids (from bioenergy, such as biofuels, or fossils, such as petrol and kerosene), solids (from biomass or fossils such as coal), and other fuels (including solar and geothermal) across models and scenarios over time. The right column shows total sector final energy consumption in industry, transport, residential and commercial (buildings), other sectors (such as agriculture, forestry, fishing, and livestock) and in non-energy across models and scenarios over time. *In 2050, 2045 values are shown for FortyTwo (the end year of the model).

Figure 4 Carbon capture and storage (CCS) in carbon price only scenarios and in main scenarios. **a**, CCS in CP scenarios to 2030 (where CP_Price is equal to CP_Intensity) and in CP_PriceOnly scenarios. CP_PriceOnly scenarios reach the same level of emissions in every modelled region in 2030 as CP scenarios but use economy-wide carbon prices as a proxy for current policies. Four models include CCS and CP_PriceOnly scenarios (GCAM, TIAM, MUSE, GEMINI), but GEMINI does not deploy CCS until after 2030. E3ME has CCS but did not run carbon price only scenarios because the E3ME baseline already includes explicit policies. **b**, CCS to 2100 in all main scenarios for all models that include CCS (TIAM, MUSE, GEMINI, GCAM, E3ME). GEMINI includes only fossil CCS; all other models have fossil CCS and bioenergy with CCS (BECCS). Only GCAM has industry CCS (contributing 1.1Gt CO₂ in NDC_Intensity scenario in 2100). ICES and FortyTwo do not have CCS.

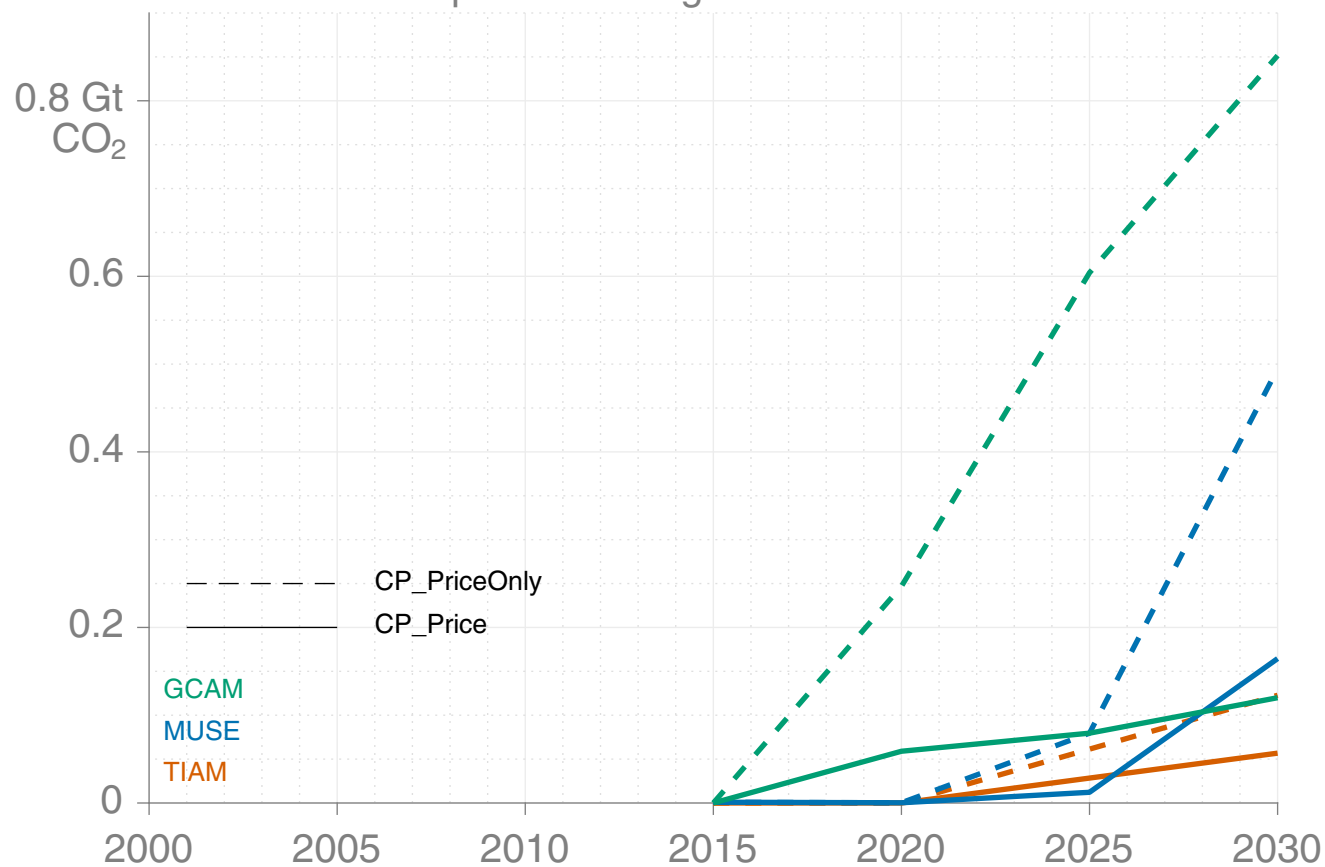






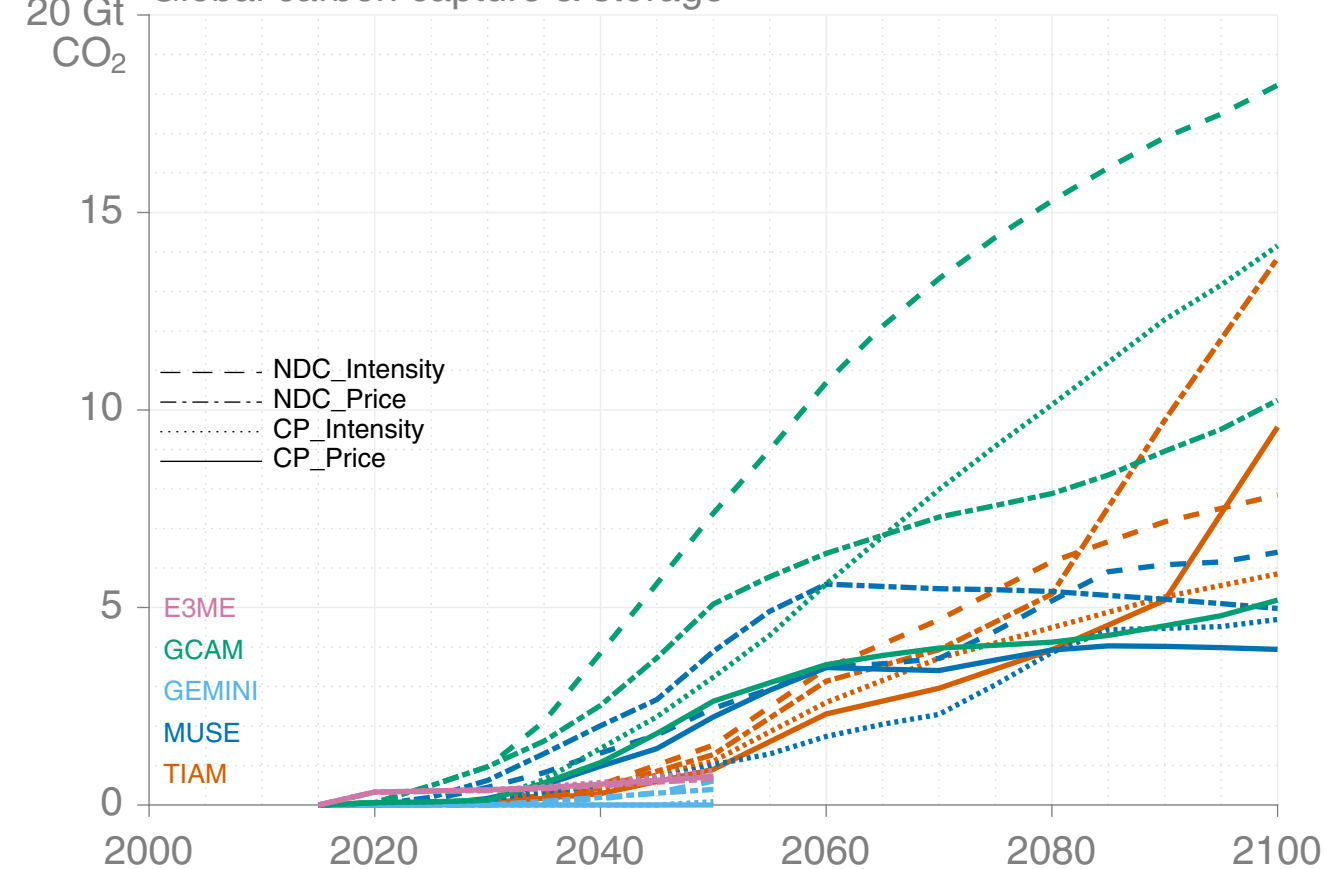
a

Global carbon capture & storage




b

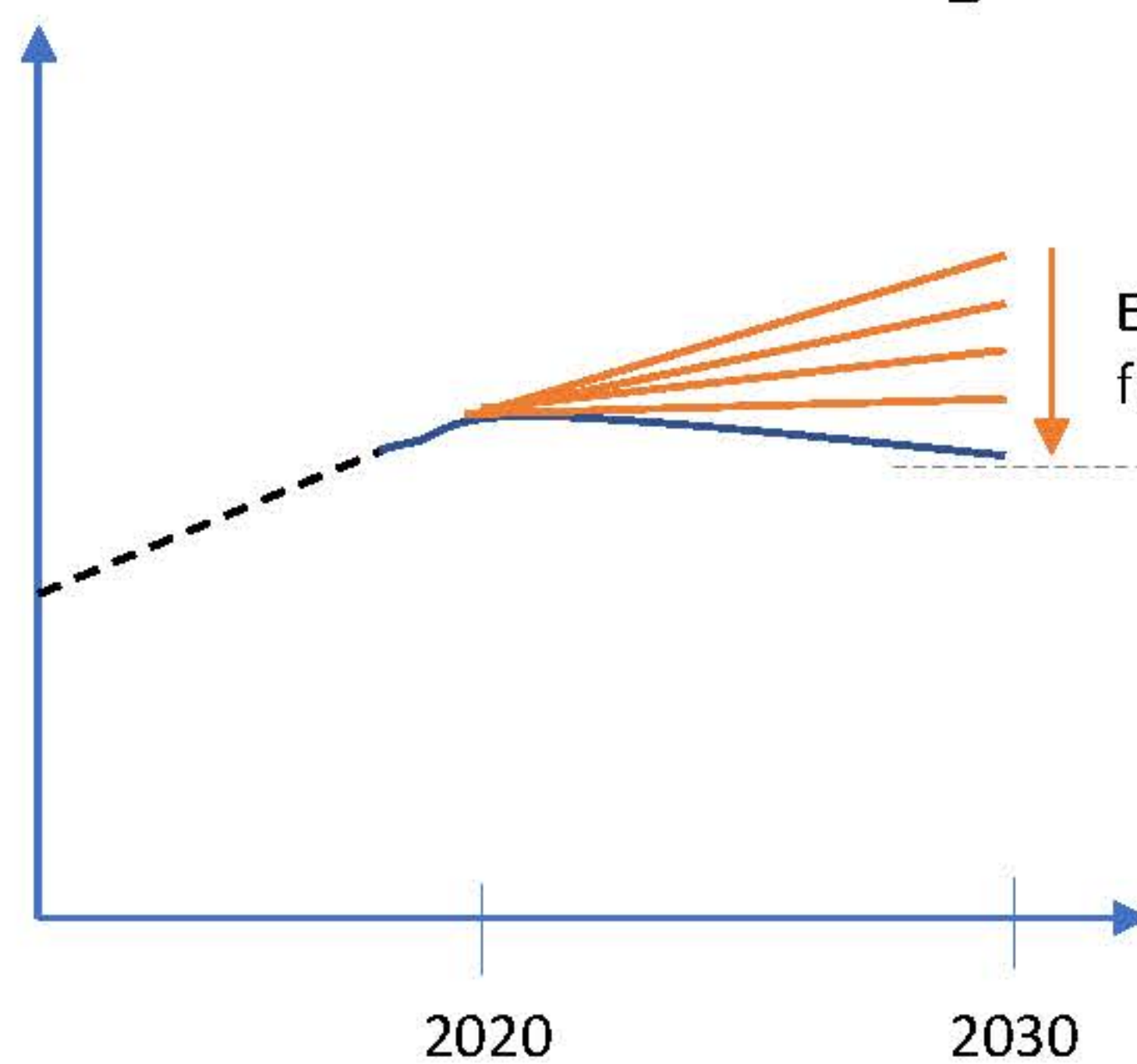
Global carbon capture & storage




a

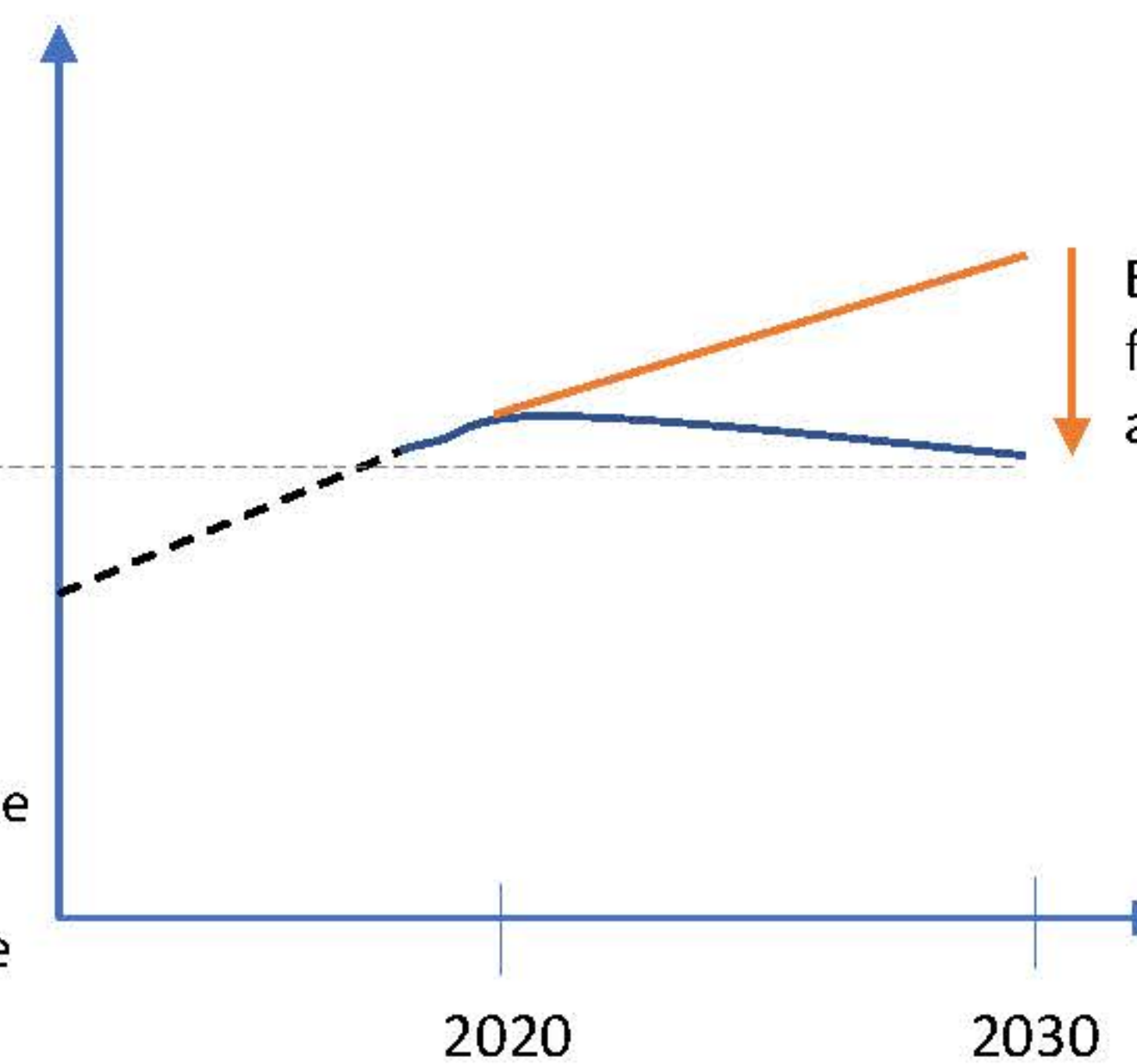
CP_Price: Current policies with carbon price extension


1  Implement current policies to 2030

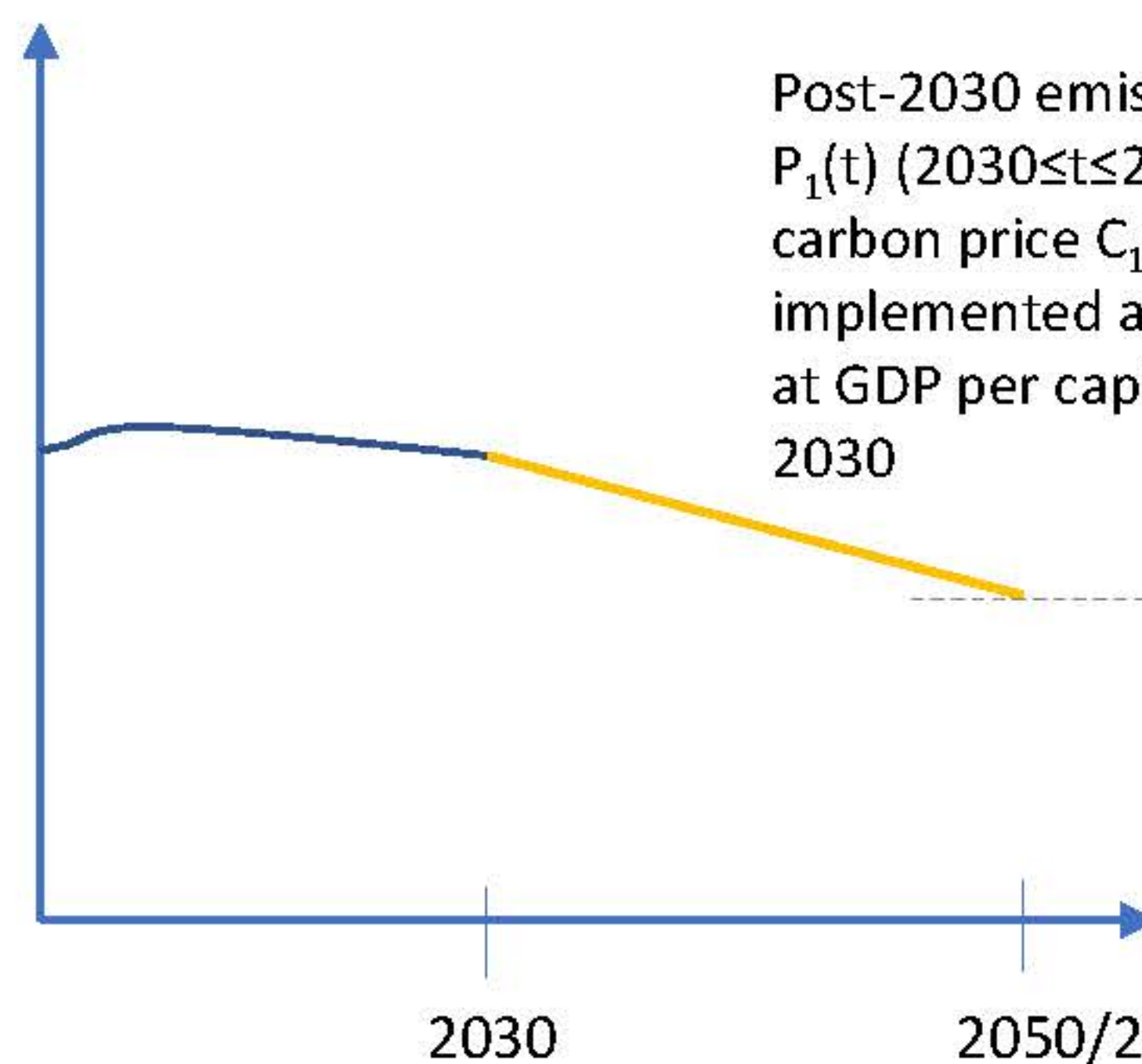


Emissions in 2030 based on current policies (1)

2  Remove current Policies, reproduce 2030 emissions using carbon price



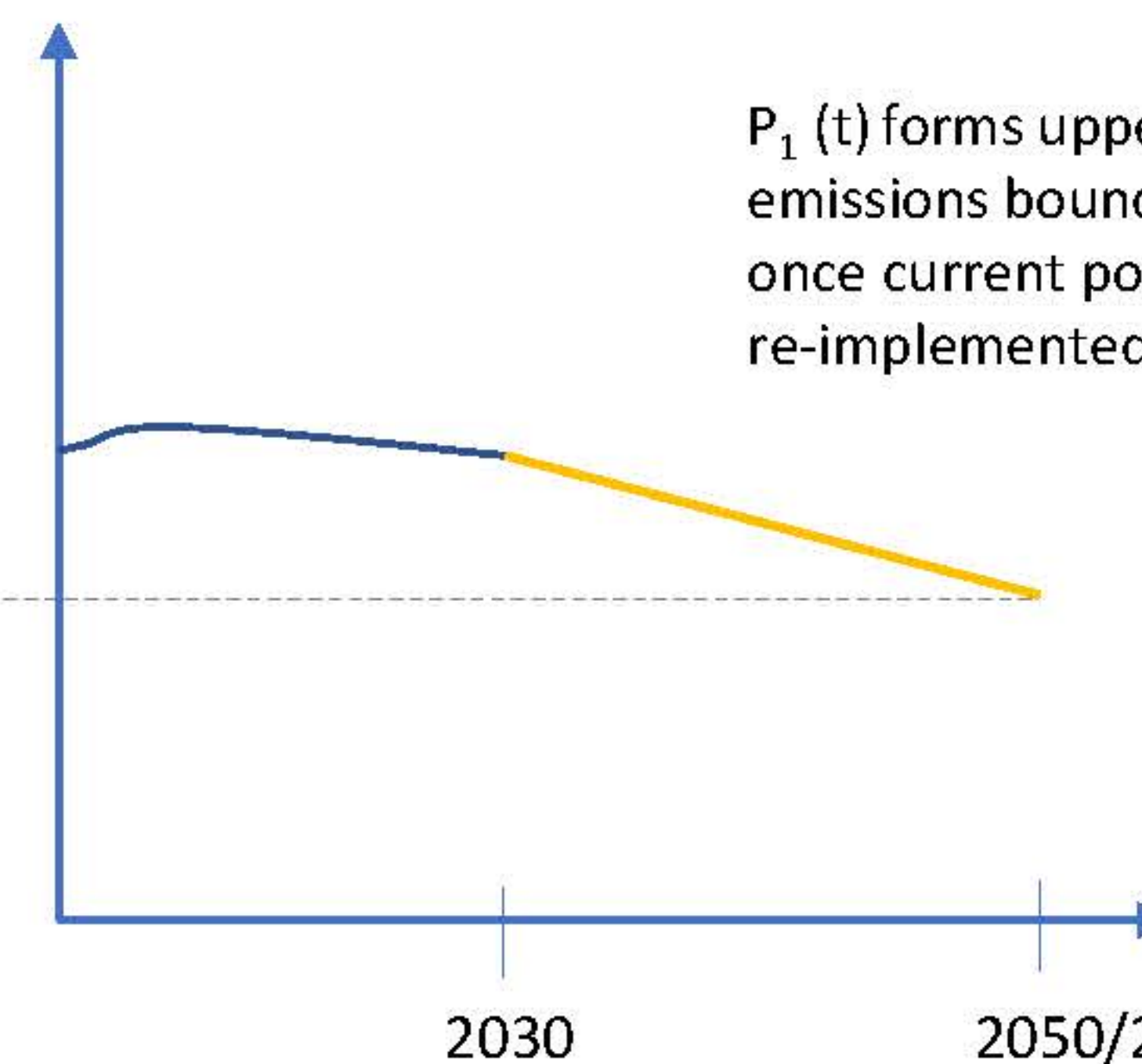
3  Extend emissions beyond 2030



Post-2030 emissions path $P_1(t)$ ($2030 \leq t \leq 2050/2100$) when carbon price $C_1(t)$ is implemented and grows at GDP per capita p.a. from 2030

Emissions in 2050/2100 based on carbon price extension (3)


4  Re-implement current policies and extend as constant levels beyond 2030

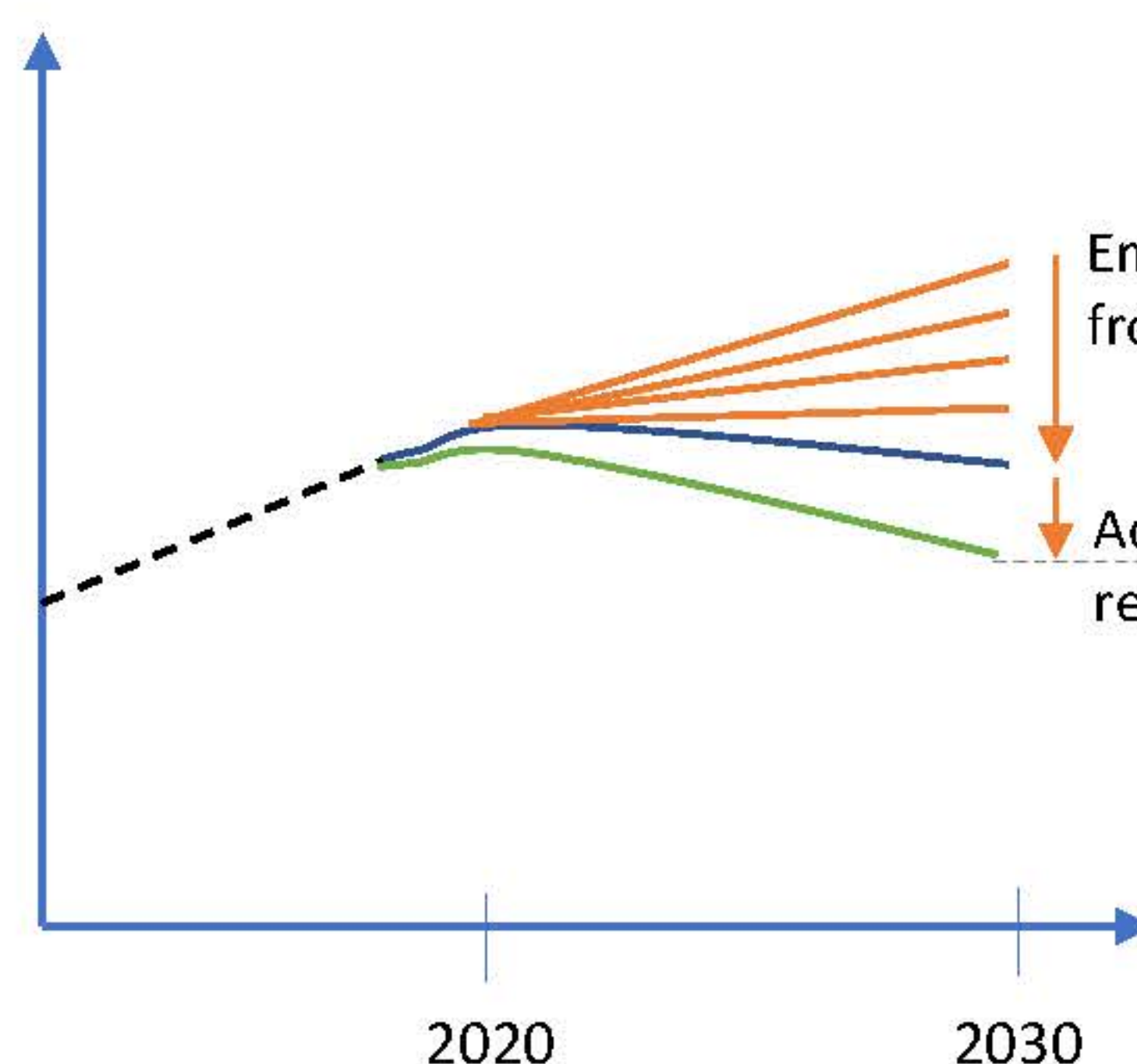


$P_1(t)$ forms upper emissions bound once current policies re-implemented


b

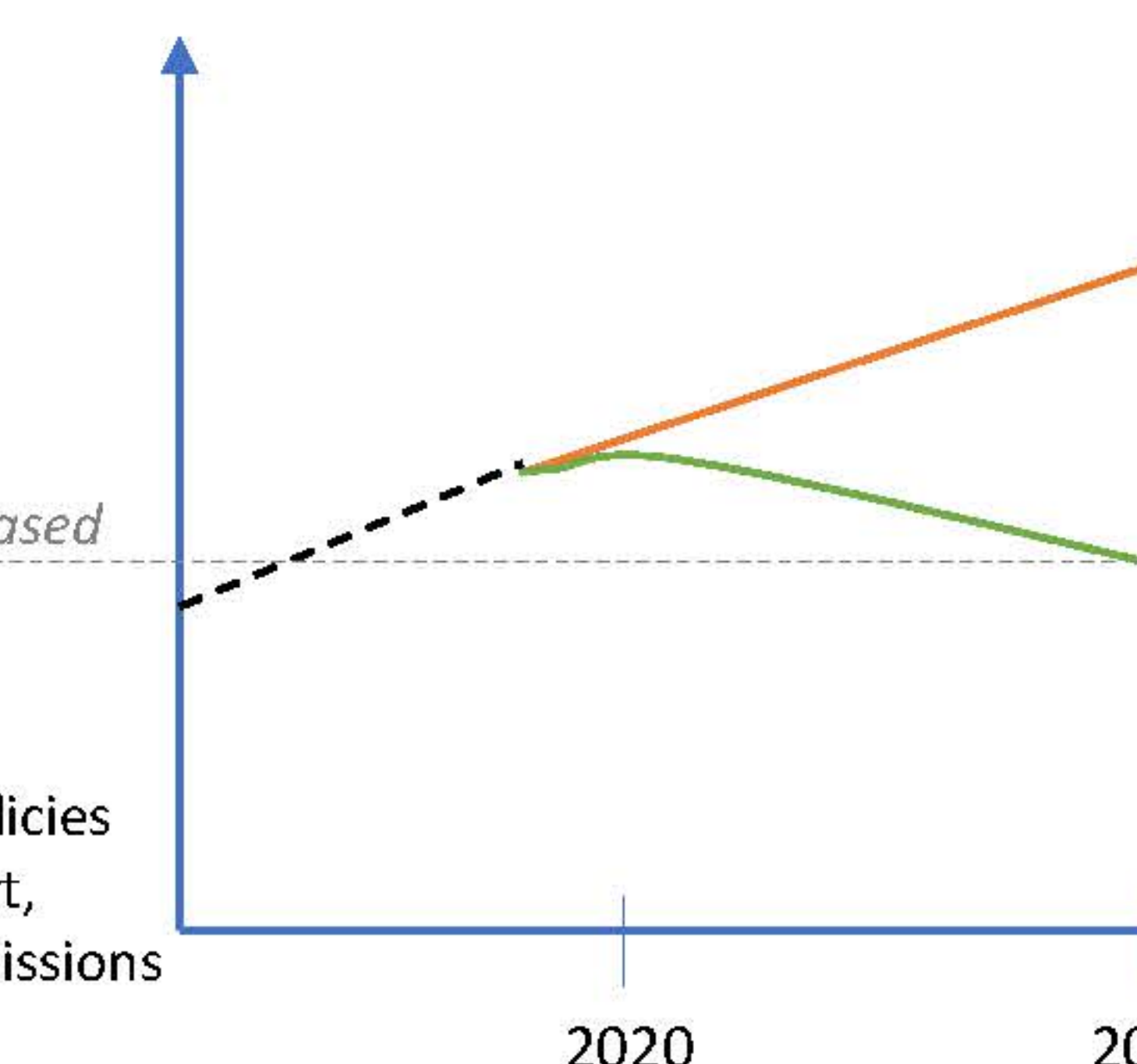
NDC_Price: NDCs with carbon price extension


1  Implement current policies to 2030 with additional effort to meet NDCs

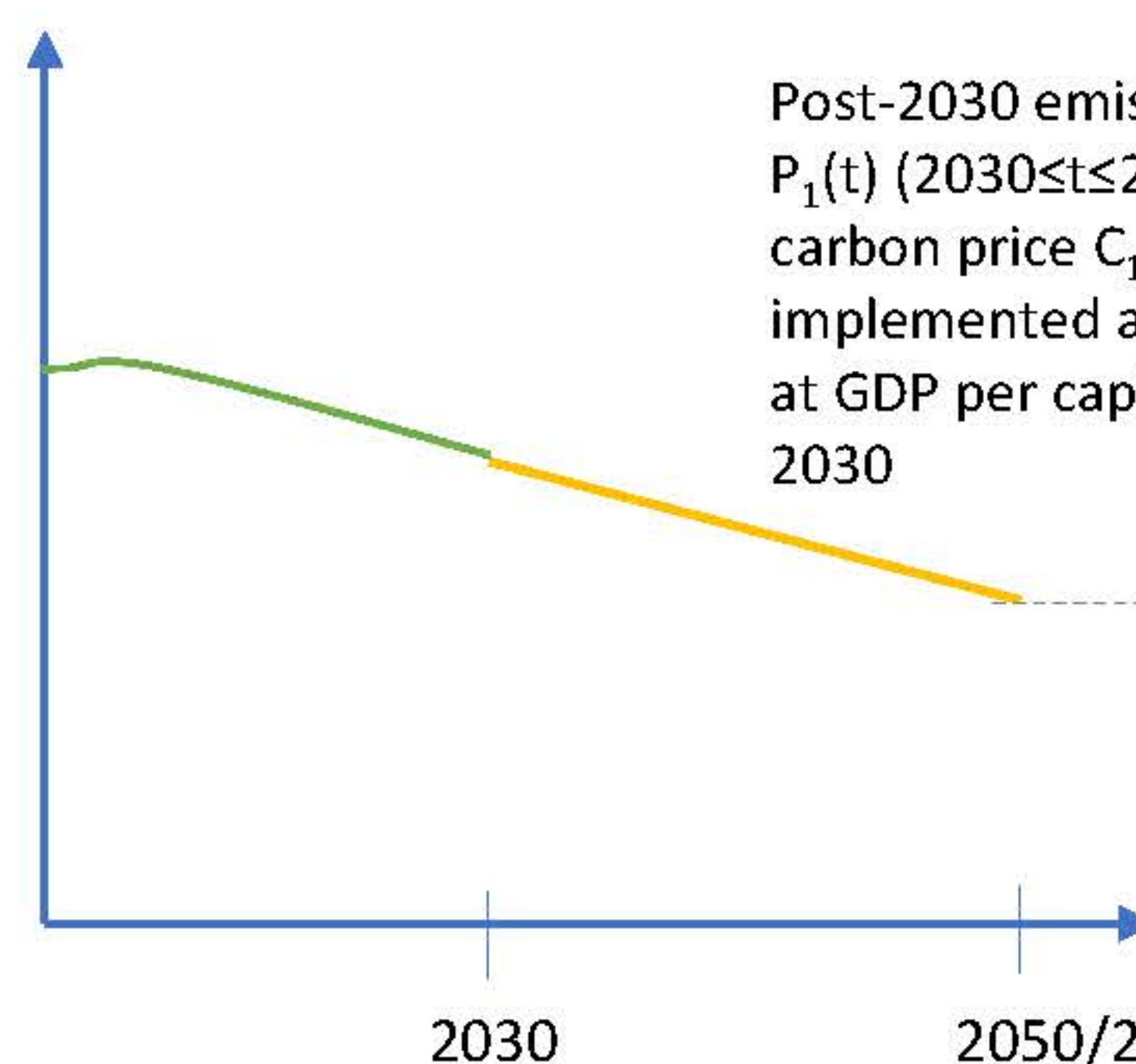


Emissions in 2030 based on NDCs (1)

2  Remove current policies and additional effort, reproduce 2030 emissions using carbon price



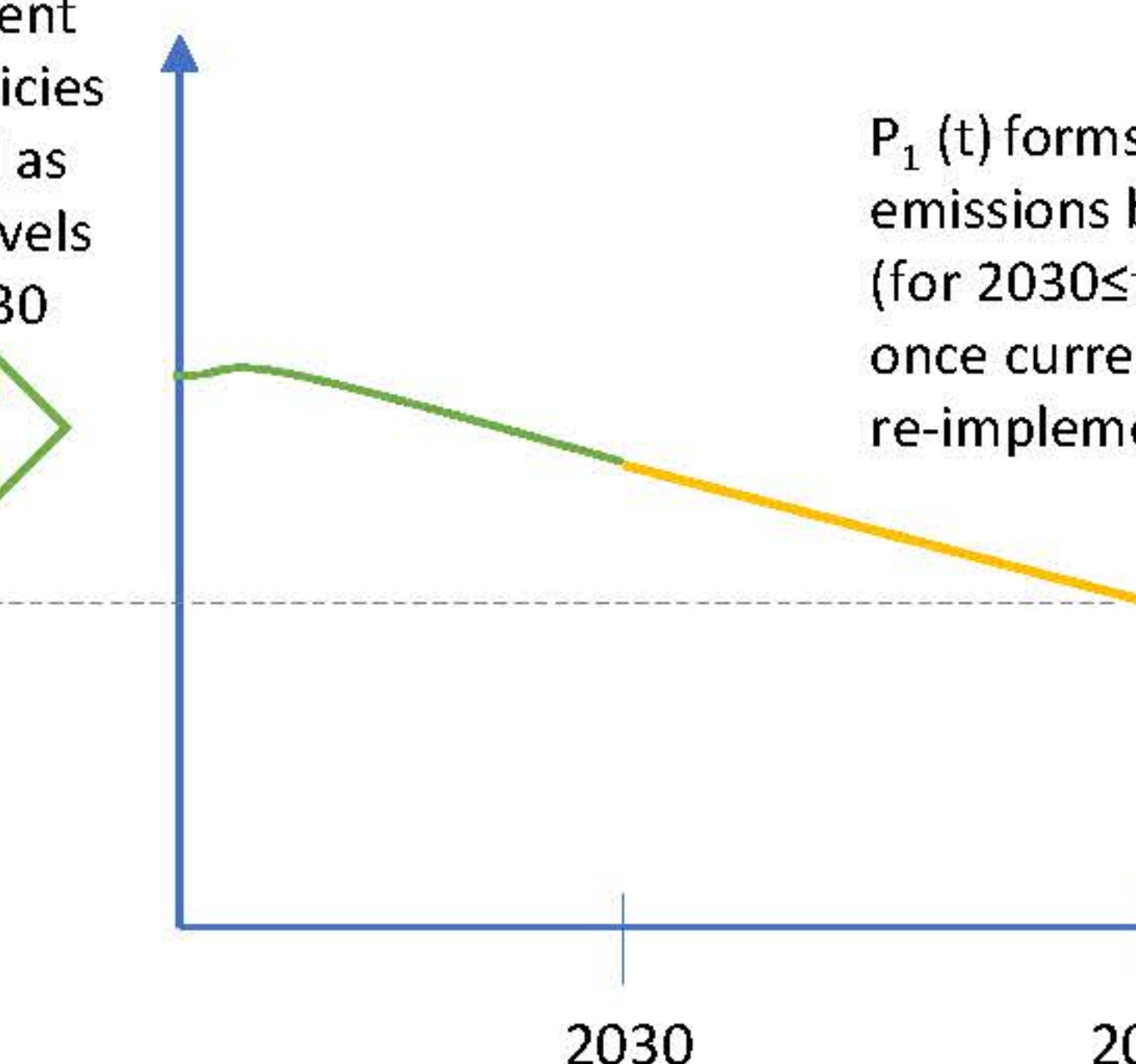
3  Extend emissions beyond 2030



Post-2030 emissions path $P_1(t)$ ($2030 \leq t \leq 2050/2100$) when carbon price $C_1(t)$ is implemented and grows at GDP per capita p.a. from 2030

Emissions in 2050/2100 based on carbon price extension (3)

4  Re-implement current policies and extend as constant levels beyond 2030



$P_1(t)$ forms upper emissions bound (for $2030 \leq t \leq 2050/2100$) once current policies re-implemented

*For most models additional effort will be represented by the carbon price required (on top of current policies) to meet NDC targets. This carbon price is independent of the carbon price (C_1) in 2. Note, if for any region, current policies outperform NDCs (i.e. current policies lead to larger emissions reductions than NDCs), emissions are defined by current policies, not the NDC targets.

Supplementary Information to ‘A multi-model analysis of long-term emissions and warming implications of current mitigation efforts’

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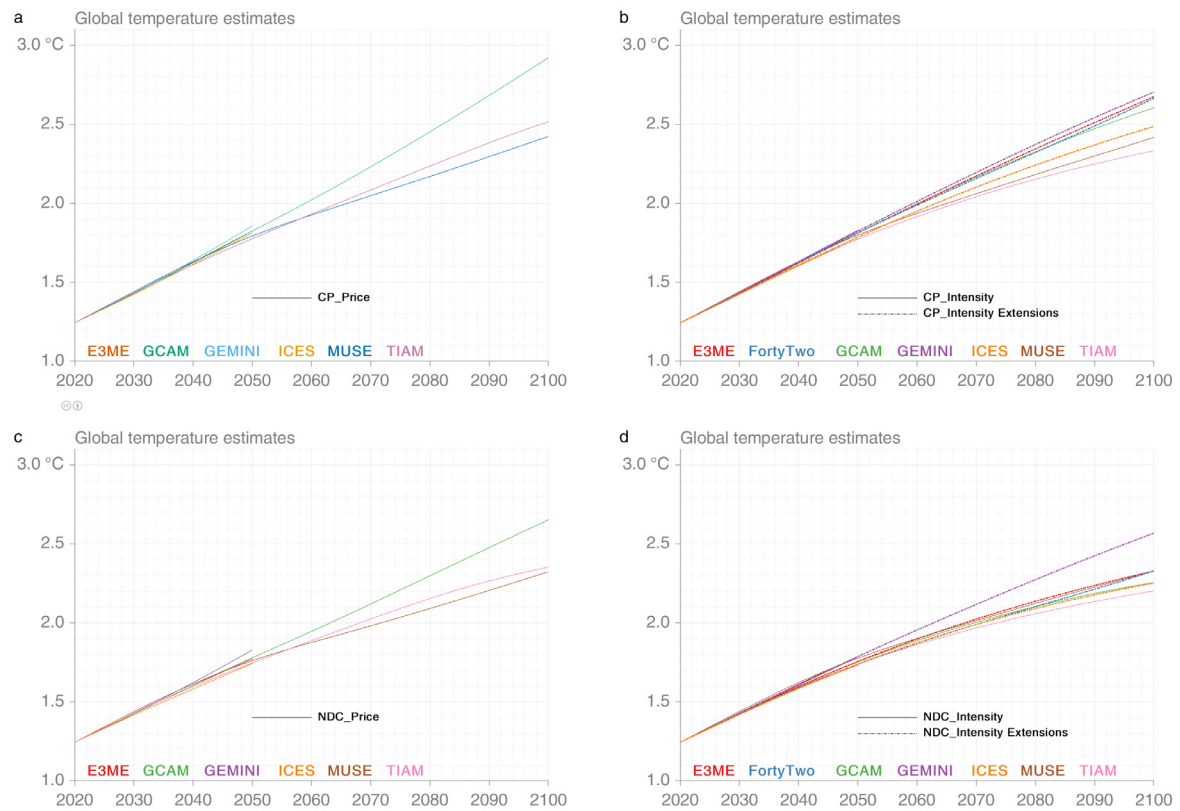
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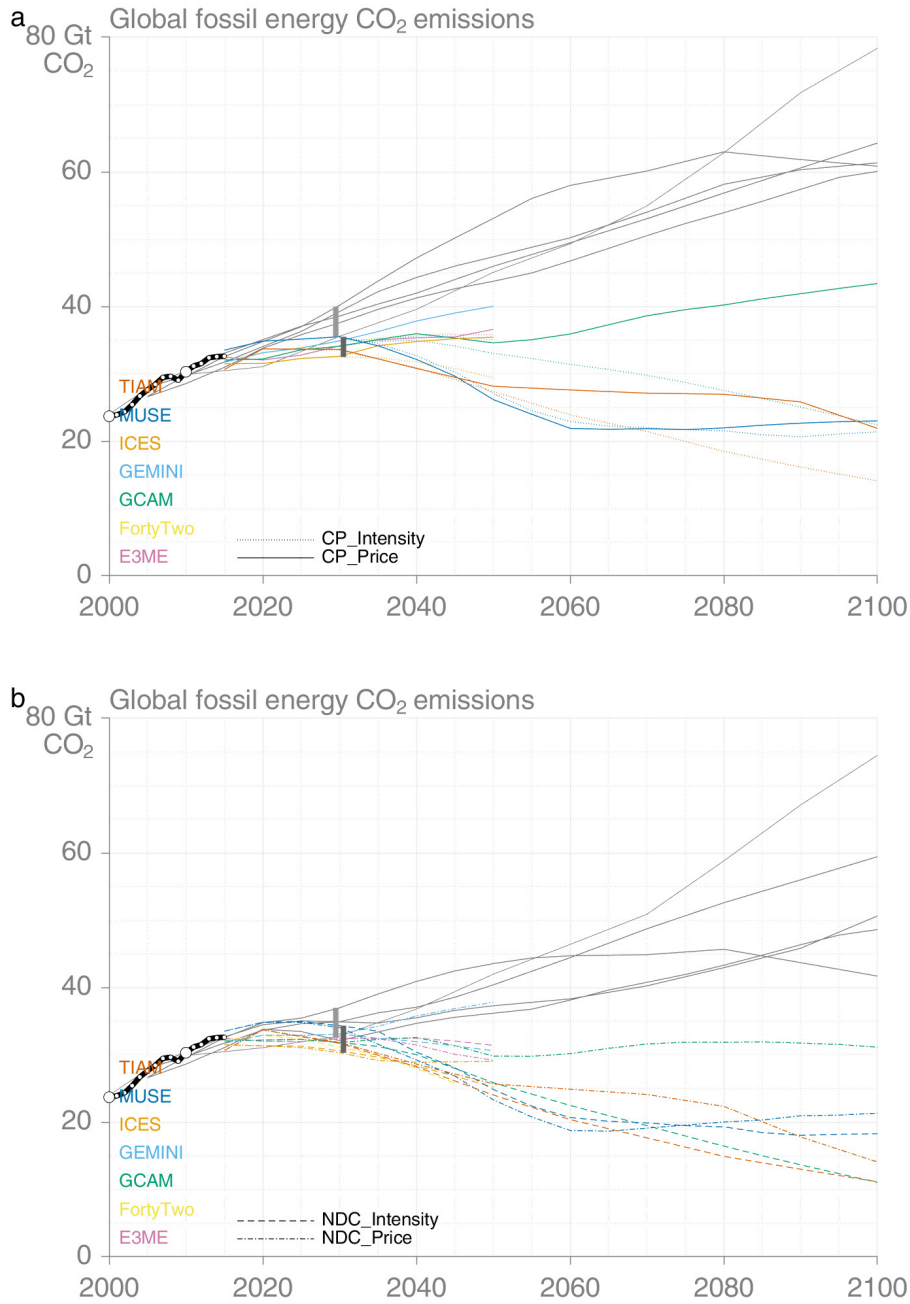
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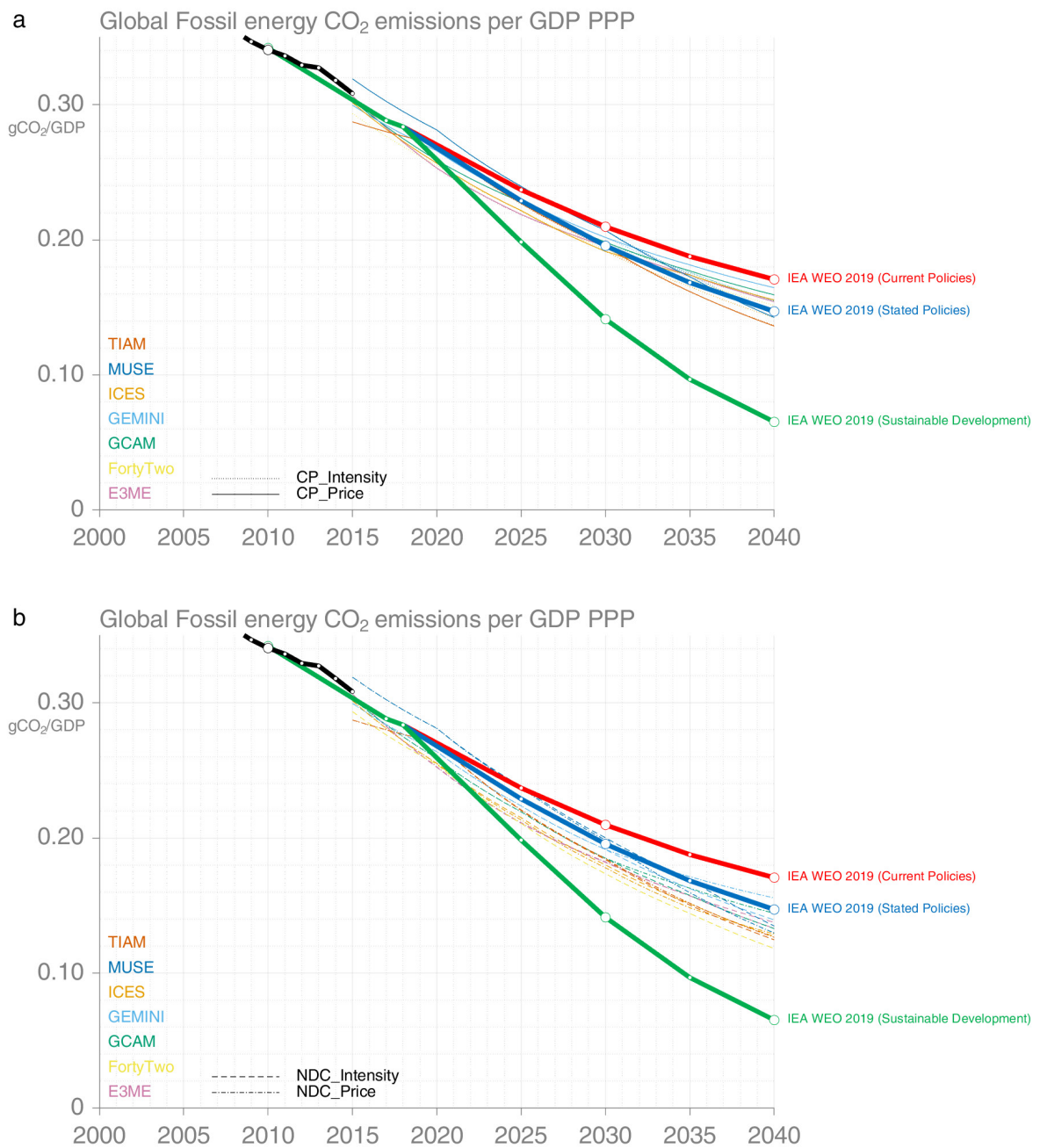


Supplementary Figure 1 , Global temperature estimates in each scenario. a, CP_Price scenarios. Only TIAM, MUSE, and GCAM have CP_Price scenarios to 2100. **b,** CP_Intensity scenarios for all models. CP_Intensity scenarios to 2100 from ICES, GEMINI, E3ME, and FortyTwo based on extrapolated scenarios (see Methods). **c,** NDC_Price scenarios. Only TIAM, MUSE, and GCAM have CP_Price scenarios to 2100. **d,** NDC_Intensity scenarios. NDC_Intensity Scenarios to 2100 from ICES, GEMINI, E3ME, and FortyTwo based on extrapolated scenarios (see Methods).



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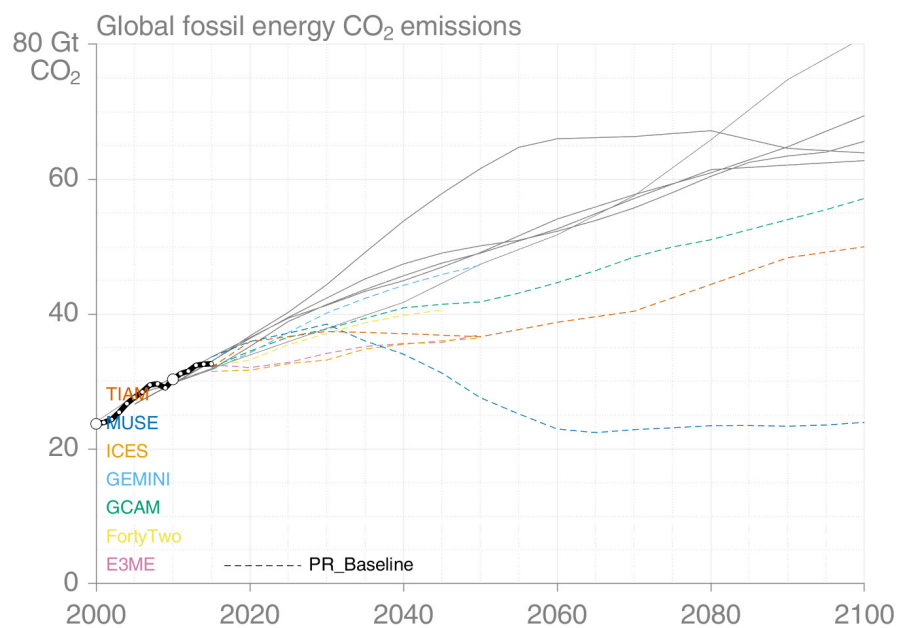
49 **Supplementary Figure 2 Comparison of global energy CO₂ emissions in CP and NDC constrained scenarios**
 50 **with global energy CO₂ emissions in CD-LINKS scenarios (McCollum et al., 2018).** **a**, Comparison of global fossil
 51 energy CO₂ in our CP scenarios with global fossil energy CO₂ in CD-LINKS NPi scenarios (grey lines). Light grey
 52 bars show CD-LINKS range in 2030. Dark grey bars show our range in 2030. **b**, Comparison of global fossil
 53 energy CO₂ in our NDC scenarios with global fossil energy CO₂ in CD-LINKS INDCi scenarios (grey lines). Light
 54 grey bars show CD-LINKS range in 2030. Dark grey bars show our range in 2030.



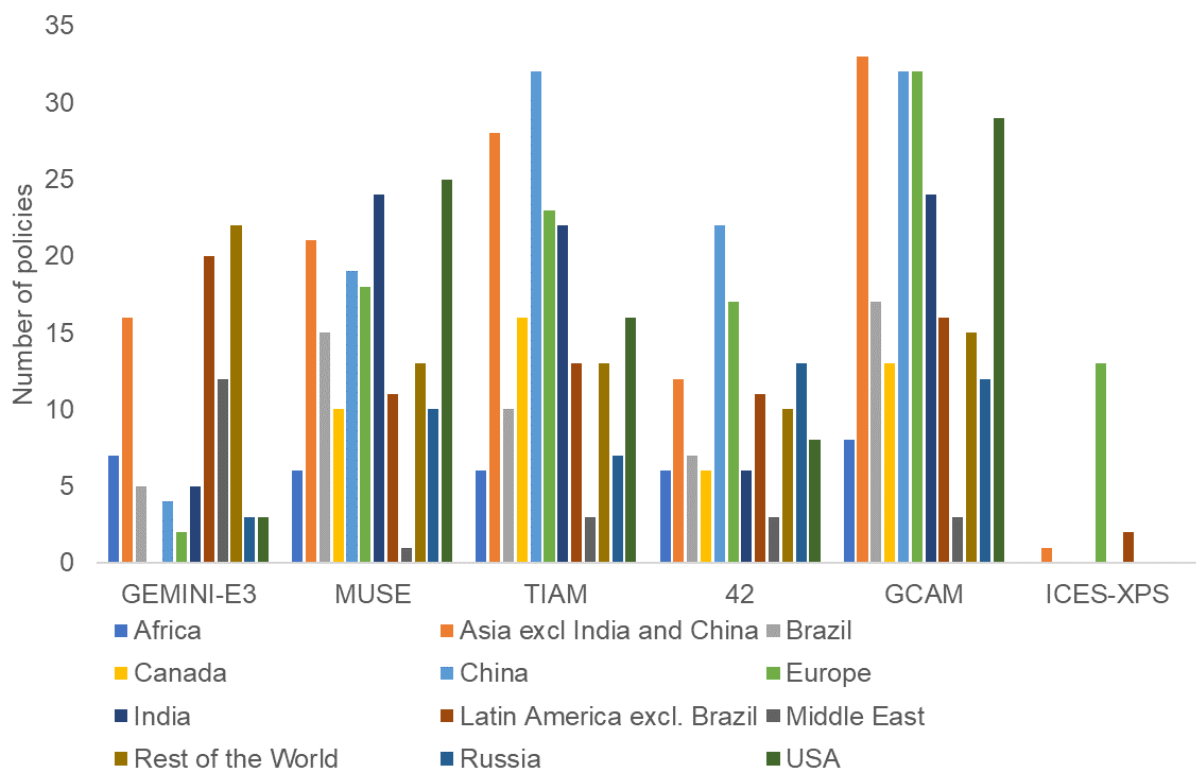
55

56 **Supplementary Figure 3 Global energy CO₂ per GDP (PPP) in CP and NDC constrained scenarios and in IEA**
 57 **WEO scenarios 2019 (IEA, 2019). a,** CP scenarios (thin coloured lines) and IEA scenarios (thick, coloured,
 58 labelled lines). **b,** NDC scenarios (thin coloured lines) and IEA scenarios (thick, coloured, labelled lines).
 59 Historical emissions in 2015 from Hoesly et al. (2018).

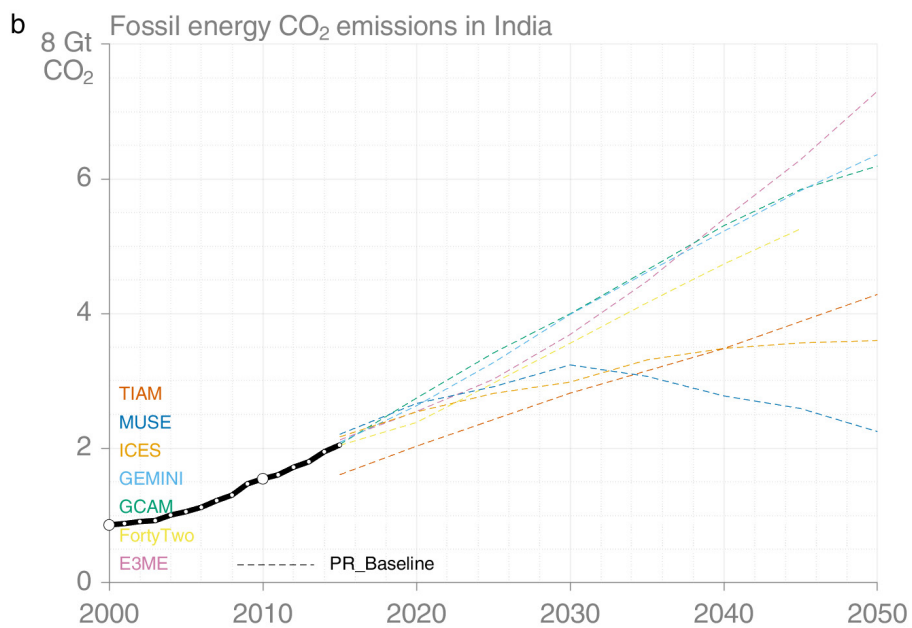
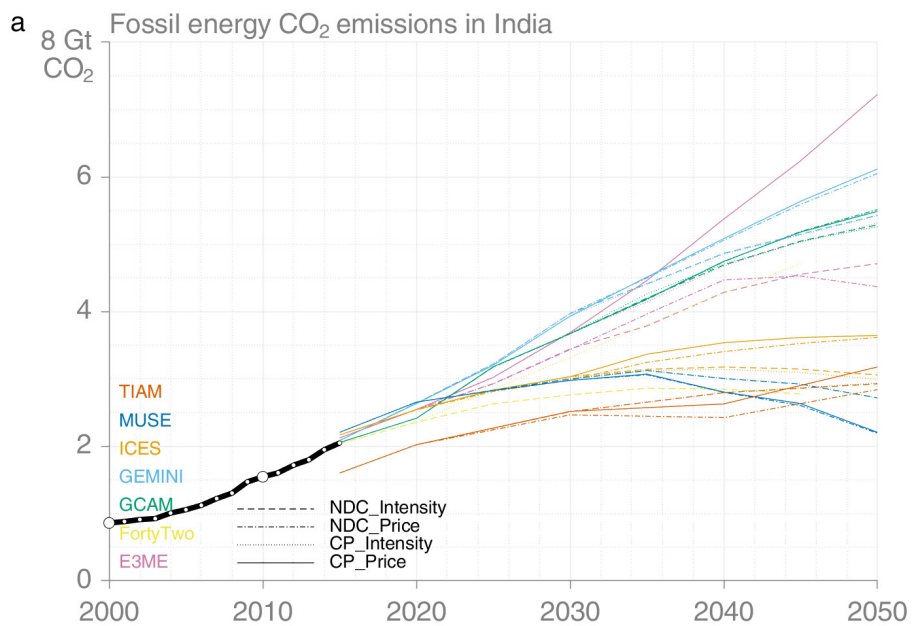
60



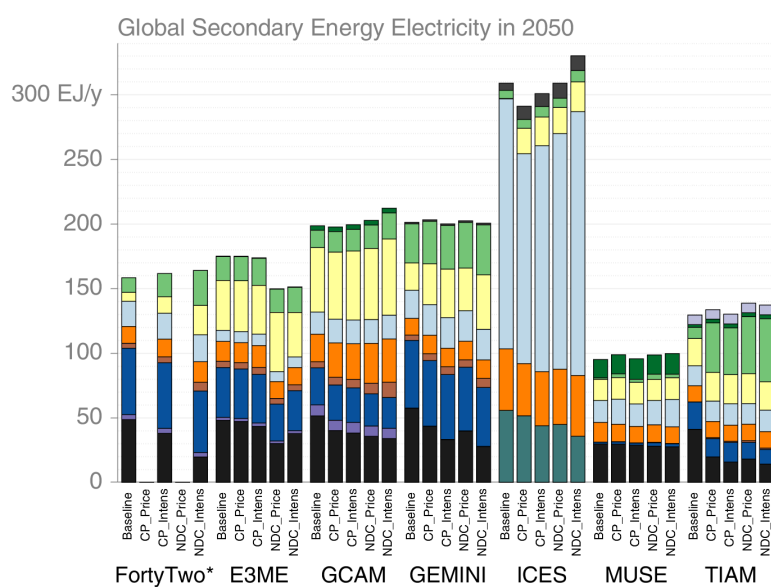
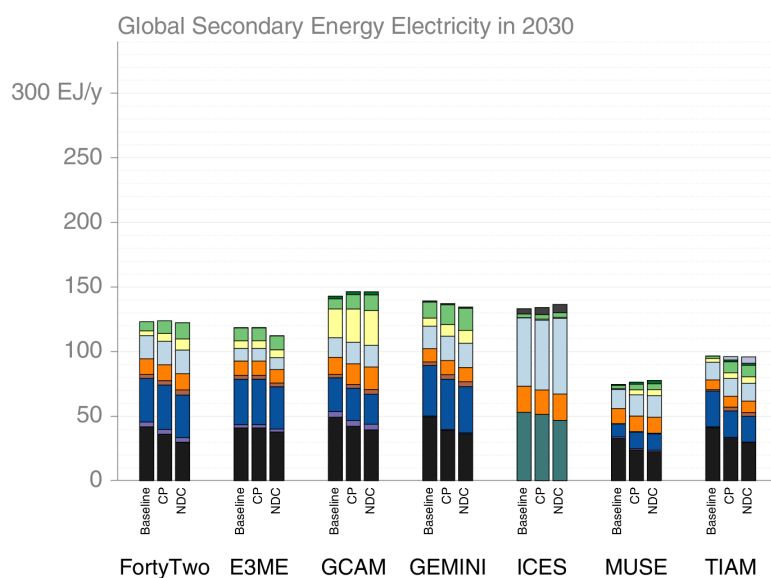
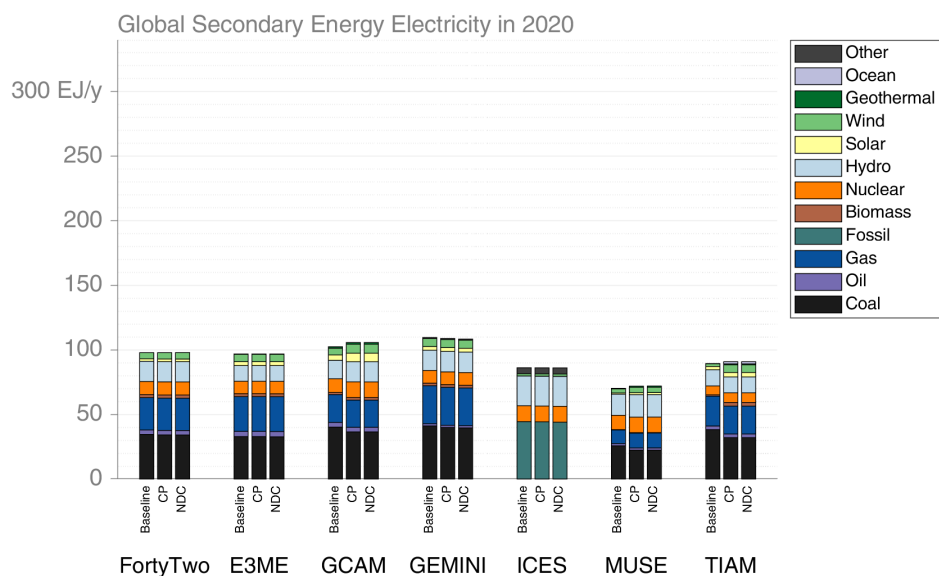
Supplementary Figure 4 Comparison of global energy CO₂ in our baseline scenarios with global fossil energy CO₂ in CD-LINKS baselines (McCollum et al., 2018). CD-LINKS baseline scenarios are shown with grey lines.



Supplementary Figure 5 Number of policies implemented in each model by region. Number of current policies implemented in each model by region. Numbers are not shown for E3ME because their baseline already includes policies, which makes counting more complicated. Details of all policies implemented in each model is provide as Supplementary Data 1.



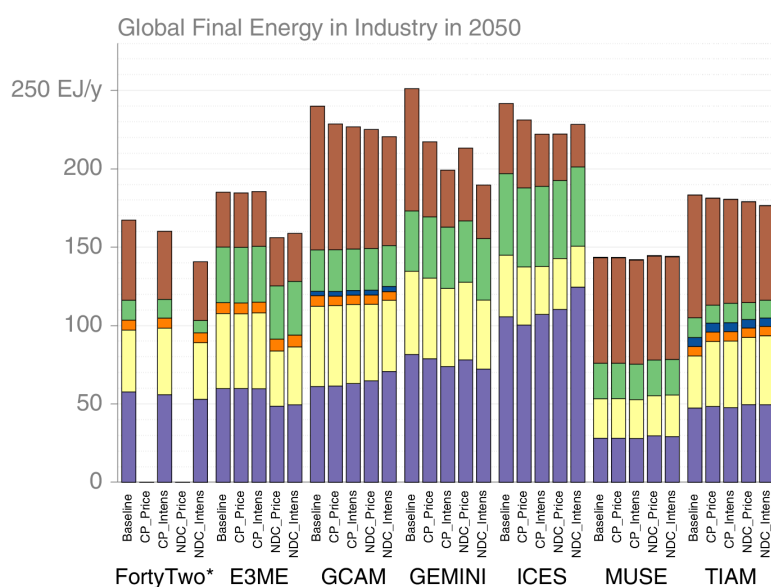
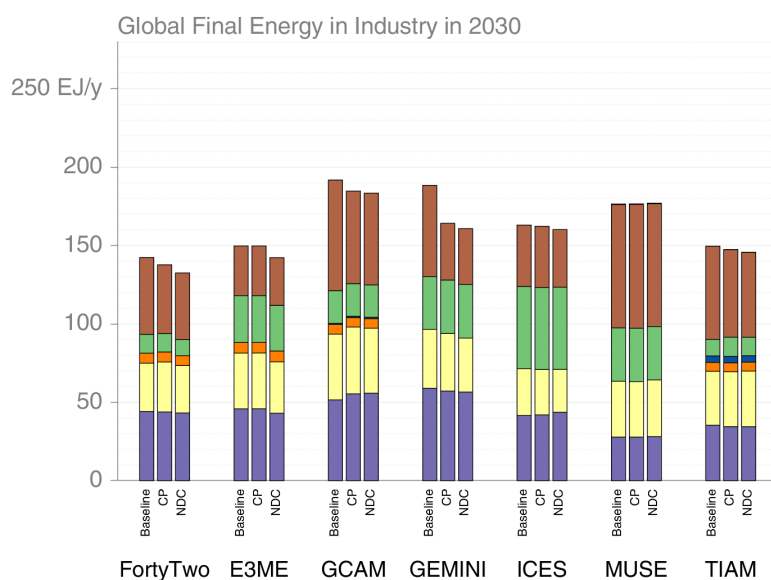
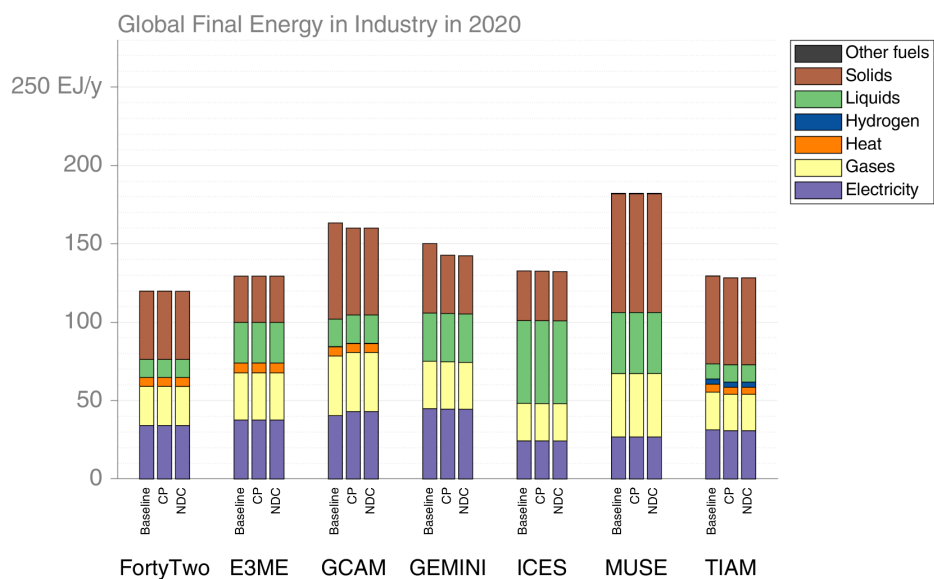
Supplementary Figure 6 Energy CO₂ emissions in India. a, CP and NDC scenarios. b, Baselines. Historical emissions in 2015 from Hoesly et al. (2018).



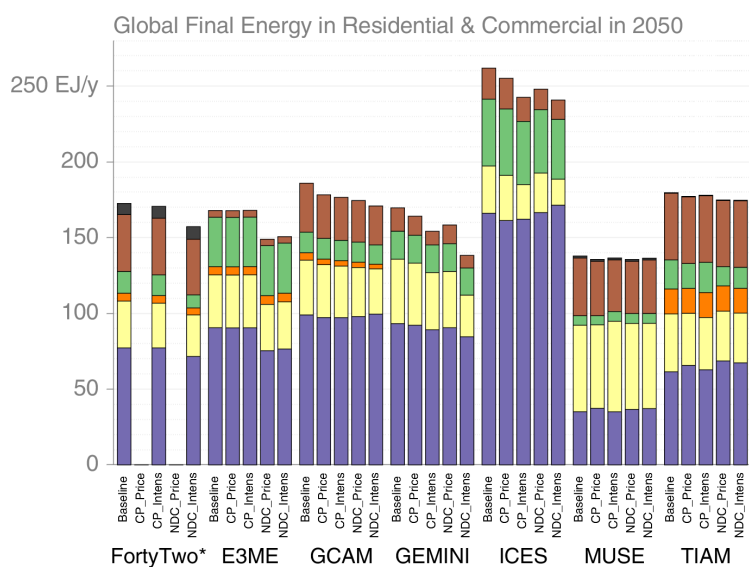
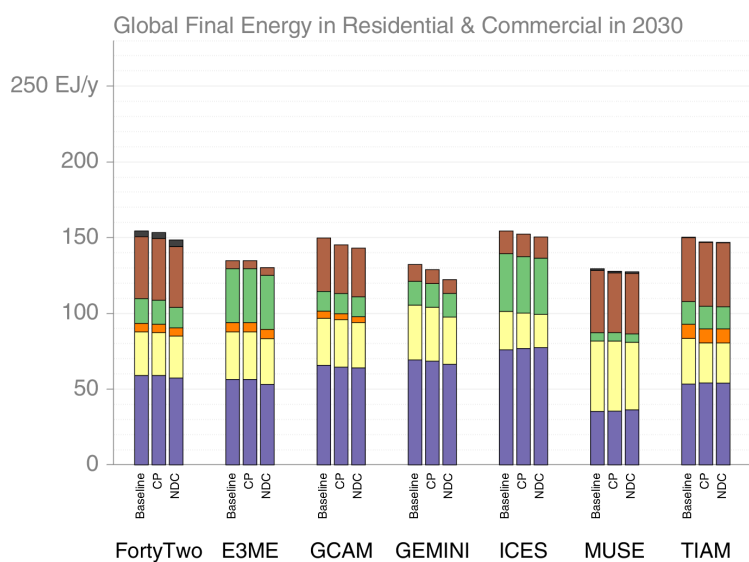
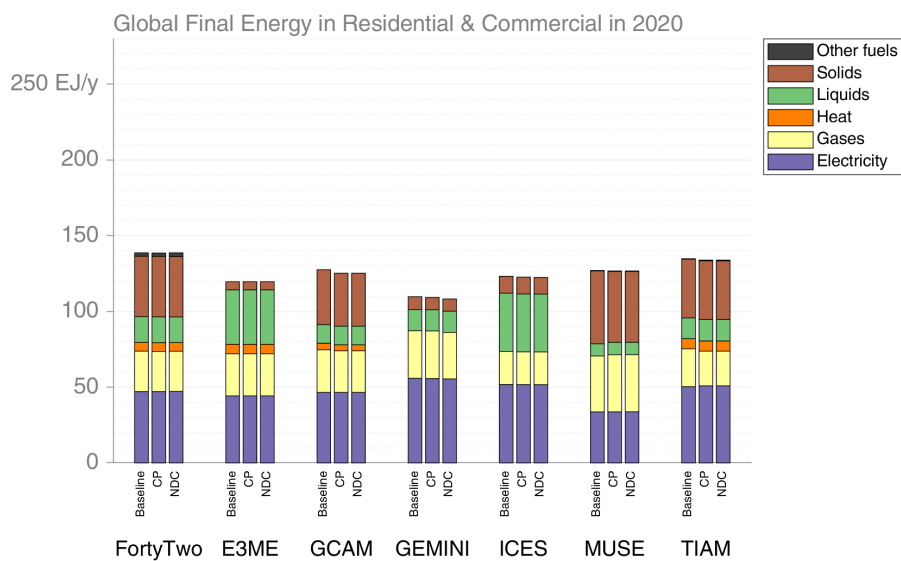
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78 **Supplementary Figure 7 Secondary energy electricity by fuel in 2020 (top), 2030 (middle), and 2050 (bottom).**

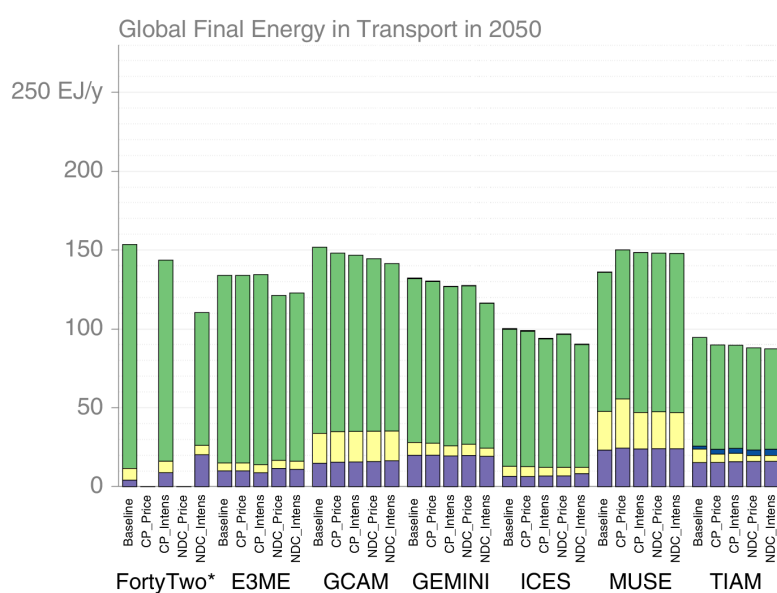
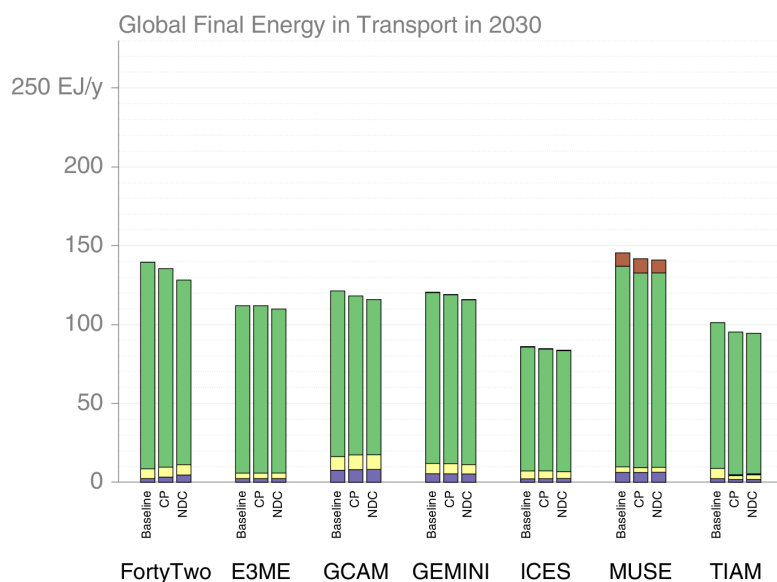
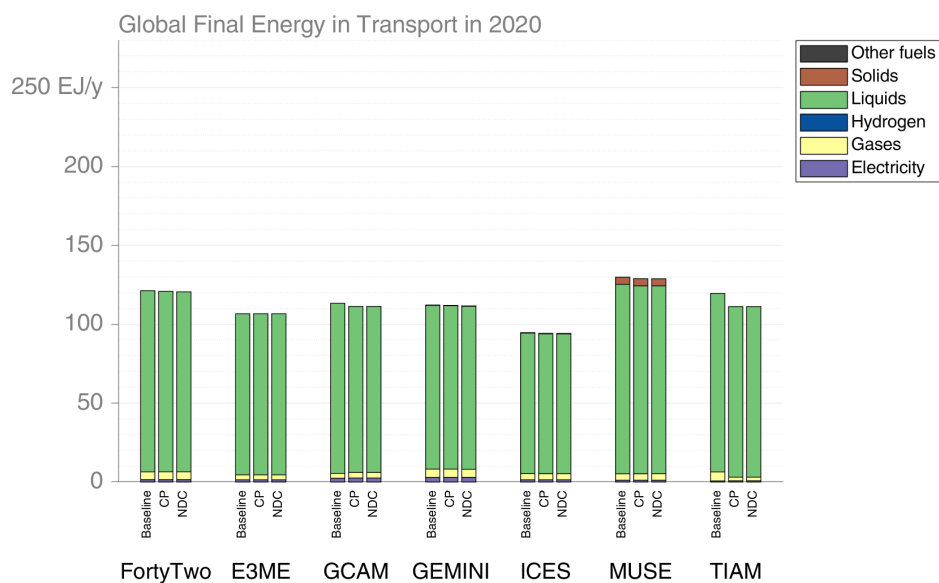
79 *In 2050, 2045 values are shown for FortyTwo (the end year of the model).



Supplementary Figure 8 Global final energy in industry by fuel in 2020 (top), 2030 (middle), and 2050 (bottom). *In 2050, 2045 values are shown for FortyTwo (the end year of the model).

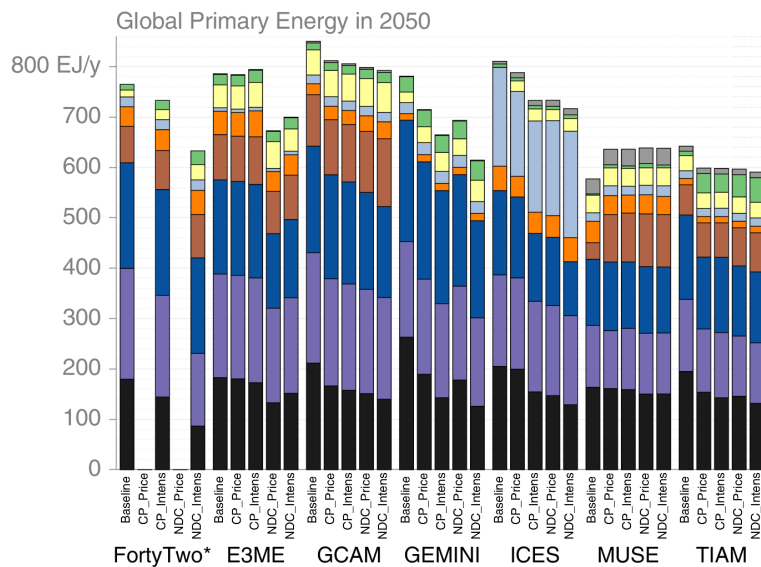
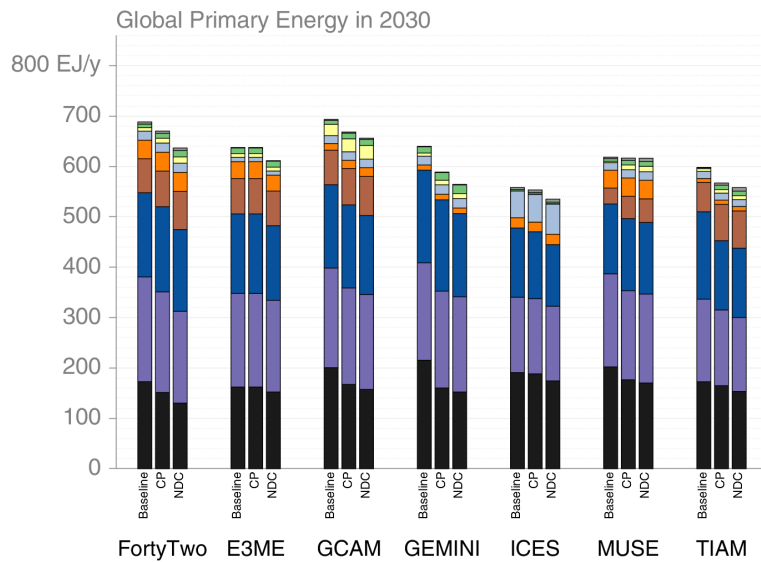
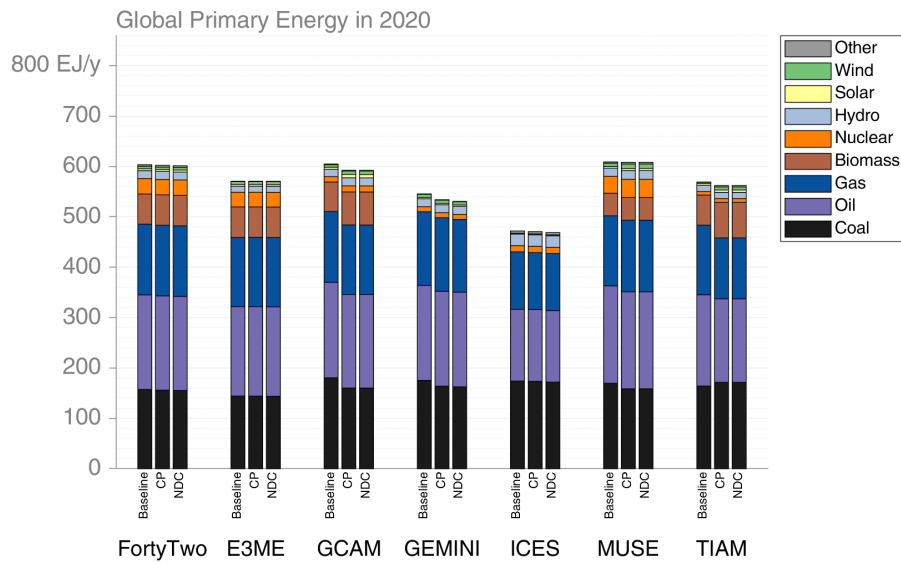


Supplementary Figure 9 Global final energy in residential & commercial sector by fuel in 2020 (top), 2030 (middle), and 2050 (bottom). *In 2050, 2045 values are shown for FortyTwo (the end year of the model).



87

88 **Supplementary Figure 10 Global final energy in transport by fuel in 2020 (top), 2030 (middle), and 2050**
 89 **(bottom).** *In 2050, 2045 values are shown for FortyTwo (the end year of the model).



90

91 **Supplementary Figure 11 Global primary energy by fuel in 2020 (top), 2030 (middle), and 2050 (bottom). *In**
 92 **2050, 2045 values are shown for FortyTwo (the end year of the model).**

Supplementary Tables

Model	World regions	Online detailed documentation in I ² AM PARIS
GCAM	32	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/gcam
TIAM	15	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/tiam
MUSE	28	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/muse
FortyTwo	50	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/42
GEMINI-E3	11	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/gemini_e3
ICES	45	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/ices
E3ME	61	http://paris-reinforce.epu.ntua.gr/detailed_model_doc/e3me

Supplementary Table 1 Geographic disaggregation and online model documentation.

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Variables	GCAM	TIAM	MUSE	FortyTwo	ICES	GEMINI -E3	E3ME
Population	✓	✓	✓	✓	✓	✓	✓
GDP/total income	✓	✓	✓	✓	✓	✓	✓
Sectoral value added							(✓)
Interest rate							✓
Exchange rates							✓
Electricity generation	✓	✓	✓			✓	(✓)
Road: light duty	✓	✓	✓			(✓)	
Road: heavy duty	✓	✓	✓			(✓)	
Heating	(✓)	✓	(✓)				
Cooling	(✓)	✓	(✓)				
Appliances	(✓)	✓	(✓)				
Process heat	(✓)	✓	✓				
Machine drives & Steam		✓					
CHP	(✓)	✓					
CCS/NETs		✓	✓			✓	
Coal market/import prices					✓	✓	✓
Oil market/import prices					✓	✓	✓
Gas market/import prices					✓	✓	✓
CO ₂ emissions	(✓)	✓	(✓)	(✓)	✓	(✓)	(✓)
CH ₄ emissions	✓				✓	✓	(✓)
N ₂ O emissions	✓				✓	✓	(✓)
F-gases	✓				✓	✓	(✓)
Pollutants	✓						(✓)

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Supplementary Table 2 Overview of input harmonisation. ✓ means harmonised, (✓) means checked for consistency. For details, including what checked for consistency means, see Supplementary Text 4.

Variable	Time span	Units	Data sources
Population: Total country population	2010-2100	Million people, growth rates	Europe: (European Commission, 2019); Rest of OECD database: short-to-medium term (OECD, 2020); long-term (KC & Lutz, 2017) Rest of the world: estimates up to 2020 (UN, 2019); post-2020 (KC & Lutz, 2017)
Working age Population: Total population between 15 and 64 years old	2010-2100	Million people, growth rates	Europe: (European Commission, 2019); Rest of OECD database: short-to-medium term (OECD, 2020); long-term (KC & Lutz, 2017) Rest of the world: estimates up to 2020 (UN, 2019); post-2020 (KC & Lutz, 2017)
Gross domestic product based on purchasing-power-parity valuation	2010-2100	PPP (constant billion 2010 International \$), growth rates	Europe: GDP per capita up to 2070 (European Commission, 2017); GDP per capita post-2070 (Dellink et al., 2017) Rest of OECD database: GDP growth until 2021 (OECD, 2019); short-to-medium term (OECD, 2018); long-term (Dellink et al., 2017) Rest of the world: estimates up to 2020 (IMF, 2019); post-2020 (Dellink et al., 2017)

Supplementary Table 3 Socio-economic assumptions and data sources. See Supplementary Text 4 for details on harmonisation.

Power	Transport	Buildings	Industry
Technologies: renewables (wind, solar, nuclear, geothermal, hydro, and biomass) and non-renewable (coal, gas) technologies	Technologies: cars, buses, and trucks	Technologies: household appliances, lighting, heating and cooling	Technologies: CCS integration
Variables: Costs of investment, fixed and variable operation & maintenance (O&M), capacity factors, conversion efficiencies and technical lifetimes	Variables: Costs of investment, fixed O&M, capacity factors and efficiencies.	Variables: Costs of investment and efficiency ratios between advanced and conventional technologies	Variables: CCS capture rates, CCS energy penalty, and CCS capex increase from the conventional technology
Sources: Napp, Gambhir, Hills, Florin, & Fennell, 2014; Mantzos et al., 2017	Sources: Napp, Gambhir, Hills, Florin, & Fennell, 2014; Mantzos et al., 2017; NREL, 2017	Sources: Mantzos et al., 2017	Sources: Schorcht, Kourti, Scalet, Roudier, & Sancho, 2013; Gardarsdottir et al., 2019;

Supplementary Table 4 Techno-economic assumptions

Supplementary Text

Supplementary Text 1: Current policy and NDC implementation

Nationally Determined Contributions (NDCs) and current policies were implemented at a regional level as ambition to 2030 (the period for which NDCs are most frequently stated and for which current policies' impact can reasonably be projected). Supplementary Data 1 details the current policies implemented in each model and the regional aggregation.

Current policies are implemented according to the database of such policies by region, as detailed in the CD-Links policies database (Roelfsema et al., 2020). The CD-Links database was updated with assumptions on policies from more up-to-date sources for the key emitting regions, notably the IEA policies database (IEA, 2020). The combined database included 340 national and supra-national policies. The models differ in the level of policy implementation due to technological and sectoral granularity, which differs across the models used. A representation of the number of policies implemented in each region by each model is shown in Supplementary Figure 5. Notably, models such as the computable equilibrium ones, like ICES, have their primary strengths at implementing system-level policies such as the European cap and trade system for CO₂ emissions, share of renewables, or carbon tax, but lower capacity to implement technology-oriented fuel efficiency standards.

The scenario protocol (Supplementary Text 2) describes how NDCs in this study are implemented on top of current policies. NDC targets are based on a direct interpretation of countries' *unconditional* Paris Agreement pledges.

Supplementary Text 2: Scenario logic and scenario protocol

This section describes the scenario logic and the protocol for implementing the four main scenarios explored in this study (CP_Price, and CP_Intensity for current policies; NDC_Price, and NDC_Intensity for NDCs) and the 'carbon price only' scenario (CP_PriceOnly) discussed and shown in Figure 5 in the main paper.

Scenario logic

All four scenarios in this study are designed to reflect current levels of mitigation efforts in different world regions, taking current policies as the starting point. Two of the scenarios reflect the efforts implied by current policies (CP) and two of the scenarios reflect additional efforts implied by NDCs (NDC) on top of current policies.

Two methods are used to extend the mitigation efforts implied by current policies and NDCs to 2030 (the period for which NDCs are most frequently stated and for which current policies' impact can reasonably be projected) beyond 2030, resulting in four scenarios in total. Each method represents one way of using common IAM variables to interpret and measure mitigation effort:

- **_Price:** The carbon prices that, on their own (absent other current policies), achieve (in each region of each model) the same levels of emissions as current policies and NDCs in 2030. We call these carbon prices "equivalent carbon prices" (ECPs).
- **_Intensity:** The rate of change in emissions intensity of GDP in each region up to 2030.

The two measures of mitigation effort are used to extend regional mitigation efforts beyond 2030 in the following manner:

- Price: By extending the ECPs in each region, growing at the rate of GDP per capita from 2030 onwards, to represent a “constant” economic burden from carbon pricing, as proxied by the ratio of carbon price to per capita income over time. Fujimori et al. (2016) similarly use constant carbon prices post 2030 to assess the long-term implications of INDCs.
- Intensity: By keeping the rate of change in emissions intensity of GDP constant after 2030. This method is used by Fawcett et al. (2015) and VanDyck et al. (2016) to assess the long-term implications of INDCs. Cai et al. (2017) explains how emissions intensity targets can be implemented in models with endogenous GDP based on an iterative method.

To increase the realism of how emissions reductions take place in all our scenarios, current policies are represented explicitly both in CP and NDC scenarios, both before and after 2030. After 2030, current policies are assumed to remain in place as “constant” or “minimum” bounds on effort.

Scenario protocol

All scenarios

- Current policies are explicitly represented in CP scenarios and in NDC scenarios both before and after 2030.
- The implementation of current policies after 2030 as “constant” or “minimum” levels depends on the model:
 - For models that have detailed representations of energy systems (MUSE, TIAM, GCAM), current policies are simulated as constraints. For example, where current policies represent the achievement of a minimum share of renewables in power generation, or minimum vehicle efficiency standards, then these policies are kept constant (i.e. a constant minimum share of renewables, or constant minimum vehicle efficiency) beyond 2030. Note that the renewables shares, or vehicle efficiency levels, are not kept constant, but rather at a constant minimum bound—this allows the models to simulate over-achievement against these policy targets, if for example the cost-competitiveness of renewables or more efficient vehicles drives them to do so.
 - For macroeconomic models, such as the computable general equilibrium (CGE) models ICES and GEMINI-E3, policies are more commonly applied as minimum subsidy levels to specific low-carbon technologies, to encourage their take-up. In such cases, these subsidies are held constant in the period beyond 2030, to simulate a continuation of policy support for these technologies.

A graphical illustration of the implementation of CP_Price and NDC_Price scenarios is provided in Extended Data Figure 1. The steps for implementing each scenario are given below.

CP Price scenarios

- 1) Implement current policies to 2030. Record emissions in 2030 in all modelled regions.
- 2) Re-run the model without current policies, using regional economy-wide carbon prices to reach the levels of emissions in 2030 recorded in 1). Depending on the model, the emissions in 2030 can be implemented as caps, allowing the model to find the corresponding carbon prices endogenously. The resulting scenario forms the first part (up to 2030) of the

190 CP_PriceOnly scenario. The “equivalent carbon prices” (ECPs) in 2030 are the carbon prices
191 that reproduce the emissions caused by current policies to 2030 in each region (i.e. the
192 emissions recorded in 1)).

193 3) Run the model from 2030 until end (2050 or 2100, depending on model time horizon) with
194 the ECPs growing with GDP per capita in every region. The starting point should be the end
195 point of the scenario run in 2) (not the end point of the scenario run in 1)). Record emissions
196 trajectories (to 2050 or 2100) for all modelled regions. The resulting scenario forms the
197 second part (post 2030) of the CP_PriceOnly scenario.

198 4) Re-run the model from the beginning, with

199 a. Current policies to 2030, kept as constant or minimum levels after 2030.

200 b. The emissions trajectories in 3), as regional emissions caps. Depending on the model,
201 the carbon prices needed above current policies in each region to achieve the
202 required emissions reductions may be computed endogenously by the model.

203 CP_PriceOnly scenarios

204 CP_PriceOnly scenarios represent intermediate steps in the procedure described above to obtain
205 CP_Price scenarios.

206 CP_Intensity scenarios

207 1) Implement current policies to 2030. Record the resulting emissions in every region in the
208 modelled period and compute the annualised rate of change of emissions intensity
209 (emissions per GDP) in every region to 2030.

210 2) Starting with regional emissions in 2030 recorded in 1), compute regional emissions
211 pathways to the end of the modelling period (2050 or 2100) by applying the annualised rate
212 of change of emissions intensity computed in 1) beyond 2030. This step does not involve
213 running the model.

214 3) Re-run the model from the beginning, with

215 1. Current policies to 2030, kept as constant or minimum levels after 2030.

216 2. The emissions trajectories in 2), as regional emissions caps. Depending on the model,
217 the carbon prices needed above current policies in each region to achieve the
218 required emissions reductions may be computed endogenously by the model.

219 NDC_Price and NDC_Intensity scenarios

220 Up to 2030, there are two cases:

221 A. For regions where emissions in CP_Price scenarios are equal to or below NDC targets,
222 NDC_Price scenarios are set equal to CP_Price scenarios.

223 B. For regions where emissions in CP_Price scenarios are above NDC targets, additional
224 mitigation efforts are implemented in NDC_Price scenarios to ensure NDC targets are met in
225 2030. Depending on the model, the additional effort can be implemented as an emissions
226 cap on top of current policies, allowing the model to endogenously determine the carbon
227 price needed (in addition to current policies) to reach NDC targets.

228 Post 2030:

In NDC_Price and NDC_Intensity scenarios, the extension post 2030 is done in the same way as in CP_Price and NDC_Intensity scenarios, the only differences being (in B. cases) the level of emissions in each region in 2030.

Variation across groups

All modelling groups were asked to follow the scenario protocol as closely as possible. In order to ensure the ability to do so, the scenario protocol was designed in a thorough iterative process involving all modelling groups. Individual modifications were made only when model structures meant that this was necessary. In the end, only E3ME, which does not use optimisation and does not compute carbon prices endogenously from emissions caps, had to modify the scenario protocol slightly to fit with model structure. Any model-specific details regarding the specifics of the scenario implementation in different models are given in the individual model descriptions (Supplementary Text 3).

Supplementary Text 3: Model descriptions

Descriptions of each model is provided in this section together with any model-specific notes regarding the implementation of the four scenarios explored in this paper.

For an overview of the regional aggregation and links to the detailed online documentation for each model, see Supplementary Table 1. For an overview of, and comparative assessment across, all seven models included in this study, please see the I²AM PARIS platform (http://paris-reinforce.epu.ntua.gr/overview_comparative_assessment_doc/global).

1. GCAM 5.3Supp

Summary

The Global Change Assessment Model (GCAM) is a global integrated assessment model that represents both human and Earth system dynamics (Edmonds et al., 1994). It explores the behaviour and interactions between the energy system, agriculture and land use, the economy and climate (Calvin et al., 2019). The model allows users to explore what-if scenarios, quantifying the implications of possible future conditions; these outputs are a way of analysing the potential impacts of different assumptions about future conditions.

GCAM reads in external “scenario assumptions” about key drivers (e.g., population, economic activity, technology, and policies) and then assesses the implications of these assumptions on key scientific or decision-relevant outcomes (e.g., commodity prices, energy use, land use, water use, emissions, and concentrations). It is used to explore and map the implications of uncertainty in key input assumptions and parameters into implied distributions of outputs, such as GHG emissions, energy use, energy prices, and trade patterns.

GCAM has been used to produce scenarios for national and international assessments ranging from the very first IPCC scenarios through the present Shared Socioeconomic Pathways (SSPs) (Calvin et al., 2017). Recent use cases include (Markandya et al., 2018), (Huang et al., 2019), and (de Ven et al., 2019).

Economic rationale

The core operating principle for GCAM is that of market equilibrium. The representative agents in the modules use information on prices and make decisions about the allocation of resources. They

represent, for example, regional electricity sectors, regional refining sectors, regional energy demand sectors, and land users who have to allocate land among competing crops within any given land region. Markets are the means by which these representative agents interact with one another. Agents indicate their intended supply and/or demand for goods and services in the markets. GCAM solves for a set of market prices so that supplies and demands are balanced in all these markets across the model; in other words, market equilibrium is assumed to take place in each one of these markets (partial equilibrium), and not in the entire economy across all markets (general equilibrium). The GCAM solution process is the process of iterating on market prices until this equilibrium is reached. Markets exist for physical flows such as electricity or agricultural commodities, but they also can exist for other types of goods and services, for example tradable carbon permits.

GCAM is a dynamic recursive model, meaning that decision-makers do not know the future when making a decision today, as opposed to other optimisation models, which assume that agents know the future with certainty when they make decisions. After it solves each period, the model then uses the resulting state of the world, including the consequences of decisions made in that period—such as resource depletion, capital stock retirements and installations, and changes to the landscape—and then moves to the next time step and performs the same exercise. The GCAM version used is typically operated in five-year time steps with 2015 as the final calibration year. However, the model has flexibility to be operated at a different time horizon through user-defined parameters.

Emissions

GCAM uses a global climate carbon-cycle climate module, Hector (Hartin et al., 2015), an open-source, object-oriented, reduced-form global climate carbon-cycle model that represents the most critical global-scale earth system processes. At every time step, emissions from GCAM are passed to Hector, which converts these emissions to concentrations and calculates the associated radiative forcing and the response of the climate system (e.g., temperature, carbon-fluxes, etc.).

Notes on scenario implementation

Energy and land-related current policies have been applied to 16 out of 32 regions, while NDCs have been applied for all regions and covering all GHGs, based on INDC interpretations as provided by (Fawcett et al., 2015), and adapted to the socioeconomic assumptions applied in this paper. In order to avoid discontinuities between the last Current Policies/NDC year (2030) and the first extrapolation year (2035), the extrapolation is only applied to those GHGs that are explicitly constrained by the current policies/NDCs. That means that in the *CP* scenarios extrapolations in all regions are only applied to CO₂ (from energy, industry and LULUCF), while in the *NDC* scenarios extrapolations are only applied to CO₂ in those regions where energy and land-related policies were more restrictive than NDCs, and therefore no additional measures have been used to constrain GHGs on top of the applied policies. This was the case for Argentina, Brazil, China, EU, India, Indonesia, and South-Africa. This does not mean that non-CO₂ gases are not affected in *CP* and partially *NDC* scenarios: energy and land-related policies focusing on CO₂ might indirectly also affect non-CO₂ emissions, and GCAM uses a model-implicit abatement curve for certain industrial and agricultural process emissions, which responds to the sector-wide CO₂ price.

2. TIAM

Summary

The TIMES Integrate Assessment Model, TIAM, is a multi-region, global version of TIMES, which is a modelling platform for local, national or multi-regional energy systems, providing a technology-rich basis for estimating how energy system operations will evolve over a long-term, multiple-period time horizon (Loulou & Labriet, 2008). These energy system operations include the extraction of primary energy such as fossil fuels, the conversion of this primary energy into useful forms (such as electricity, hydrogen, solid heating fuels and liquid transport fuels), and the use of these fuels in a range of energy service applications (vehicular transport, building heating and cooling, and the powering of industrial manufacturing plants). In multi-region versions of the model, fuel trading between regions is also estimated. The TIMES framework is usually applied to the analysis of the entire energy sector but may also be applied to the detailed study of single sectors (e.g. the electricity and district heat sector). The framework can also be used to simulate the mitigation of non-CO₂ greenhouse gases, including methane (CH₄) and nitrous oxide (N₂O). TIAM combines an energy system representation of fifteen different regions.

Recent use cases include (Gambhir et al., 2014), (Napp et al., 2019), and (Realmonte et al., 2019).

Economic rationale

TIAM simultaneously calculates the quantity of production and consumption of the different “commodities” accounted for in the model. These commodities are the different energy forms, the different quantities of deployed technologies, and the different quantities of energy services. The price of producing a commodity affects the demand for that commodity, while at the same time the demand affects the commodity’s price. TIAM operates in a market-clearing manner, such that prices of commodities are consistent with the supply and demand being in balance for all commodities.

TIAM most commonly operates on a perfect foresight principle, such that it has knowledge of all current and future technology costs and fuel supply curves. This allows it to reach a cost-minimising level of commodity production and consumption, which is consistent with meeting all current and future energy demands, as well as any imposed emissions constraints. The total energy system cost (including any losses to consumers’ welfare as a result of energy price rises) is calculated as a Net Present Value (NPV) cost of the energy system over the whole time period until 2100, using a discount factor to value the costs of the energy system at different time points in the future.

Emissions

The climate module in TIAM uses emissions that are calculated within the model, as a result of the energy system’s operations, as well as any mitigation of non-energy CO₂ and non-CO₂ gases. The model tracks the three main sources of GHGs—carbon dioxide (CO₂), methane (CH₄), and nitrous oxide (N₂O). TIAM’s climate module calculates changes in the atmospheric concentration of CO₂, CH₄, and N₂O, and as a consequence the change in atmospheric radiative forcing (which leads to global warming) compared to pre-industrial times, and finally the temperature change over pre-industrial times for the atmosphere and the deep ocean.

Notes on scenario implementation

Non-energy sector’s current policies are not implemented in the CP scenarios in TIAM.

3. MUSE

Summary

MUSE is a modelling environment for the assessment of how national or multi-regional energy systems might change over time (García Kerdan, Giarola, et al., 2019). Its scope is the entire energy system, from production of primary resources such as oil or biomass, through conversion of these resources into forms of energy for final consumption, and finally the end-use consumption of that energy to meet economy-wide service demands.

In essence, MUSE is an agent-based framework, in that it explicitly characterises the decision-making process of firms and consumers in the energy system, thereby capturing a variety of features of market imperfection. It is also technology-rich, in that it characterises the cost and performance of each technology option, tracks technology stock, and provides details on investment, operating costs, energy consumption, and emissions with a detailed bottom-up perspective. The agent-based modular structure of the sectors is brought together in a partial equilibrium on the energy system through a market clearing algorithm, which balances supply and demand of each energy commodity. The market clearing algorithm is also able to enforce a carbon budget, which escalates a carbon price until agents in all sectors respond and emissions constraints are met.

MUSE-Global is an implementation of a global model in the MUSE framework, characterising 28 regions of the world, and running over a time horizon of 2010 to 2100. Recent use cases include (García Kerdan, Jalil-Vega, et al., 2019), (Luh et al., 2020), and (Budinis et al., 2020).

Economic rationale

MUSE simulates a microeconomic equilibrium on the energy system. It consists of modular independent agent-based sector modules, joined together by a market clearing algorithm. This algorithm iterates across all sector modules, interchanging price and quantity of each energy commodity in each region, until an equilibrium is reached. It sends commodity prices to the end-use sectors and receives back demand for each of these commodities. These demands are aggregated and sent to conversion (i.e. power systems and refinery) and supply sectors (i.e. extraction of natural gas, coal, oil, renewables, and uranium). Conversion and then supply sectors return the marginal technology levelised cost., which is used to inform an updated price in the market clearing algorithm, whence the procedure iterates again (i.e updated prices are sent to the end-use sectors, etc.). Eventually this process results in a microeconomic equilibrium for each energy commodity in each region. When investigating climate change mitigation, a carbon budget is imposed on each time period. A GHG emissions price is then set in the market clearing algorithm such that the carbon budget is achieved (i.e. by pricing emissions, and thereby incentivising investment in low emissions technology in all sectors via the agent-based modelling described below). The carbon price escalation uses a mix of Newton-Raphson and bisection methods and stops when a convergence criterium is met, typically a relative deviation from the target budget, otherwise it exits the loop when the number of iteration exceeds the limit, and the last iterative value of the carbon price is used for the next simulation periods.

MUSE uses a modular approach and allows to characterise investment decision making specific to each sector and, to produce a more realistic representation of energy system transitions. MUSE uses socioeconomic and firm-level data and analyses to characterise a set of investment decision makers (agents) for each sector. Each sector then applies an agent-based modelling (ABM) approach where “agents” (firms or consumers) apply rules to (a) determine which technologies will be considered for investment; (b) calculate a set of objectives according to their decision-making preferences; and (c) use a method to combine these objectives to make a final investment decision (Sachs et al., 2019). Each of these steps is bespoke, where developers can choose from a set of pre-defined rules or can code and add their own objectives and decision rules. Investment and operational decisions are

made in a limited-foresight mode, where imperfect knowledge of future prices and demand is unknown to consumers' and firms; this structure strives to represent the frictions and challenges that could occur as the world aims for systemic technology change to achieve climate change mitigation over the coming eight decades.

Emissions

The achievement of climate change targets in MUSE-Global is dealt with via the imposition of emissions limits on each time period. The model tracks primarily carbon dioxide (CO₂), whereas the remaining sources of GHG emissions, methane (CH₄) and nitrous oxide (N₂O), with different granularity across the sectors. These gases are tracked for each technology, sector, region, and for the world, in each time period.

Notes on scenario implementation

MUSE Global applies by default a global emission trajectory. In this paper, where emissions limits were applied region-by-region the carbon budget approach was solved first for each individual region and then applying a super-loop using the converged carbon prices as price trajectories in a global simulation.

To contain the computation burden, which might result from the starting value of the carbon price and its endogenous step-change, the carbon price can either remain constant or escalate. An endogenous reduction of the carbon price was not envisaged in the algorithm, assuming this approach to best mimic a continuous carbon mitigation effort avoiding technology lock-in exacerbated by the agent-based and limited foresight nature of the model. For this reason, the scenarios were implemented with this principle. In the emissions intensity policy extension, where either binding targets reached within a pre-defined tolerance, or non-binding upper bounds, when the energy system outperforms the emission limit. In the GDP growth extension method, a carbon price equivalent was applied as a price trajectory to estimate the corresponding energy systems emissions.

4. FortyTwo

Summary

FortyTwo is a simulation model for estimating CO₂ emissions associated with energy consumption in a wide range of countries, dividing the world into 50 countries and regions (Shirov et al., 2016). The key goal of the model is to describe the target characteristics of the perspective energy sector in different countries for their effective integration into the global process of regulating emissions. The model is used to calculate the impacts of possible structural changes, as well as of improvements in the efficiency of energy use. The energy sector of all countries is described in detail in the form of energy balances, synchronised with the IEA methodology. Modelling is based on a bottom-up approach: first, the final consumption of energy resources is estimated for the industrial, transport, residential, and services sectors; and then model calculates the necessary amount of primary energy resources needed to produce petroleum products, electricity and heat. Key influencing factors include changes in the fuel structure of electricity and heat production; changes in the efficiency of electricity and heat production based on different types of fuel; changes in the structure of vehicle fleet (for cars and trucks); changes in energy consumption per capita; and changes in energy efficiency in manufacturing sectors of the economy.

The forecast period is until 2045, while energy balances of all countries are built for each year (i.e. yearly time steps).

Economic rationale

Modelling is based on a bottom-up approach: first, the final consumption of energy resources is estimated for industry, transport, the residential sector, and services; and then the model calculates the necessary amount of primary energy resources needed to produce petroleum products, electricity, and heat. The amount of primary energy consumption in these two phases explains the total energy consumption, which is multiplied by the carbon intensity vector and thus CO₂ emissions associated with the energy sector are calculated.

The process of energy consumption is modelled as a combination of three classes of influencing factors: a gross factor characterising the size of an object consuming energy (GDP, population, vehicle fleet, electricity production, etc.), a structural factor determining which part of an object consumes a particular energy product (structure of GDP, electricity mix, and vehicle synthesis), and a technological factor describing the dynamics of consumption (fuel efficiency, power generation efficiency, and energy intensity of value added per sector).

Emissions

FortyTwo does not have a climate module and does not calculate the impact of anthropogenic emissions on climate change. The current version of the model tracks only carbon dioxide (CO₂) emissions.

Notes on scenario implementation

In respect to the scenario protocol of this study, FortyTwo could not implement the CarbonPrice (*_Price*) scenarios because the model does not support a carbon price.

5. GEMINI-E3 7.0

Summary

The General Equilibrium Model of International-National Interactions between Economy, Energy, and the Environment (GEMINI-E3) is a multi-country, multi-sectors, and a recursive computable general equilibrium (CGE) model (Bernard & Vielle, 2008). GEMINI-E3 simulates all relevant domestic and international markets, which are assumed to be perfectly competitive. It implies that the corresponding prices are flexible for commodities (through relative prices), for labour (through wages), and for domestic and international savings (through rates of interest and exchange rates). Time periods are linked through endogenous real interest rates from balancing of savings and the investment. It follows, real exchange rates are endogenously determined by constraining foreign trade deficits or surpluses. These rates link the national and regional scope in the model.

There is one notable, yet usual exception to this general assumption of perfect competition. It relates to foreign trade, where goods of the same sector produced by different countries are not supposed to be perfectly competitive. They are considered as economically different goods, more or less substitute according to the Armington elasticity of substitution. Simulations with GEMINI-E3 result in outputs on a regional and annual basis. These include carbon taxes, marginal abatement costs, prices and net sales of tradable permits, and effective abatement of CO₂ emissions. The model also projects the total net welfare loss and its components (e.g. net loss from terms of trade, pure deadweight loss

of taxation, and net purchases of tradable permits), macro-economic aggregates (e.g. production, imports and final demand), real exchange rates and real interest rates, and data at the industrial level (e.g. change in production and in factors of production, and prices of goods).

GEMINI-E3 is available in several versions with different sectors and regions classifications depending on the research question studied. For example, analysing the European burden sharing requires disaggregation of the 28 European member states individually, and the European version is used (see(Vielle, 2020); and (Babonneau et al., 2020)). In this paper, the world economy is divided into five countries (USA, China, India, Brazil, and Russia) and six aggregated regions, including EU-28. The analysis is based on GTAP-10 (Aguiar et al., 2019), a database that accommodates a consistent representation of energy markets in physical units (tons of oil equivalent) and detailed socio-accounting matrices in USD for a large set of countries or regions and bilateral trade flows. Recent analytical studies include (Babonneau et al., 2018), (Vielle, 2020), and (Babonneau et al., 2020).

Economic rationale

For each sector and region, GEMINI-E3 computes total demand as the sum of final demand (investment, consumption, and exports) and intermediate consumptions by all sectors. Then, demand is split between imports and domestic production according to the Armington assumption. Domestic production technologies are described through nested Constant Elasticity of Substitution (CES) functions, which differ by sector.

Household behaviour consists of three interdependent decisions: labour supply; savings; and consumption of various goods and services. Both labour supply and the rate of savings are assumed to be exogenous. Demand in the different commodities has consumption prices and “spent” income (i.e. income after savings) that is derived from nested CES utility functions. At the first level of the consumption function, households choose between three aggregates: housing, transport, and other consumptions. Energy consumption is split for transportation and housing purposes, while transport demand is classified into purchased and own transports. The model distinguishes three types of personal vehicles depending on the fuel used. These include electric vehicles, which are mainly dedicated to short or medium distance, and two other types using the same motorisation (i.e. internal combustion using petroleum products, and the other biofuels). Each vehicle is characterised by a vehicle capital and a type of fuel used (refined oil, biofuel, or electricity).

Total government consumption is exogenous. Its level changes over time as it is driven by the growth rates of the main aggregates of the economy. The model splits total consumption between goods, based on fixed budget shares. The exports are the sum of imports by all other countries/regions that are endogenously determined in the model. Investment by products is derived from investment by sectors through a transfer matrix. Sectoral investment is determined from an "anticipated" capital demand using the CES function of each sector. Anticipated production prices and demands are based on adaptive expectations.

The government surplus or deficit is the difference between revenues accruing from taxation (direct and indirect, including social security contributions) and two types of expenditures (public consumption and transfers to households such as social benefits).

Emissions

GEMINI-E3 computes all GHG emissions included in the Kyoto basket: CO₂, CH₄, N₂O and fluorinated gases. Carbon emissions are directly computed from fossil energy consumption in physical quantities

using coefficient factors that differ among firms (i.e. sectors), households, and regions. For non-CO₂ GHG gases, the emissions of each source are linked to an activity level (or an economic driver).

Notes on scenario implementation

All policies included in the CP scenario have been translated into targets, which are implemented through taxes and subsidies. The Russian policies aiming to decrease the coal share in total primary energy supply, for instance, are implemented by taxing coal consumption. In case of policies linked to the deployment of renewable electricity generation, these are implemented through a subsidy on renewable electricity generation. For aggregated regions (such as Africa), policies were detailed at the national level and aggregated by considering their respective contribution in the region (e.g. the renewable target in electricity for Africa is a weighted average of each national policy).

Some policies related to energy efficiency improvement are difficult to implement in the model due to lack of sufficient technological granularity. For post-2030 mitigation efforts, a carbon price was introduced in each country/region and applied on all GHG emissions (CO₂, CH₄, N₂O and fluorinated gases) excluding LULUCF.

6. ICES-XPS 1.0

Summary

The Intertemporal Computable Equilibrium System (ICES) is a recursive-dynamic multi-regional Computable General Equilibrium (CGE) model developed to assess economy-wide impacts of climate change on the economic system and to study mitigation and adaptation policies. The model's general equilibrium structure allows for the analysis of market flows within each national economy and international flows with the rest of the world. This implies going beyond the "simple" quantification of direct costs of a shock/policy, to offer an economic evaluation of second and higher-order effects within specific scenarios of climate change, climate policies and/or different trade and public-policy reforms in the vein of conventional CGE theory.

Model behavioural equations derives from GTAP-E model (Burniaux & Truong, 2002) and are characterised by recursive dynamic features, i.e. the model finds a new general (worldwide and economy-wide) equilibrium in each period (Eboli et al., 2010). The ICES-XPS 1.0 version of the model introduces a more detailed representation of government behaviour splitting the usual regional household into two agents (i.e. government and private household) and characterising them with different behavioural equations (Parrado et al., 2020).

ICES-XPS equations are connected to the GTAP 9 POWER database (Aguiar et al., 2016), which accounts for all real economic flows of the world economy and in addition offers a disaggregated representation of the electricity sector (Peters, 2016). The ICES database has been further extended following model developments regarding the public sector (Parrado et al., 2020). In addition to government revenues and expenditures already included in the GTAP 9 database, other monetary flows have been made explicit: international transactions among governments (i.e. foreign aid and grants) and transactions between the government and the representative private household (i.e. net social transfers, interest payment on public debt to residents), flows among governments and foreign private households (i.e. interest payment on public debt to non-residents), and public debt.

The model is linked to the Aggregated Sustainable Development goal Index (ASDI) module that generates scenario and policy specific projections up to 2030 (2050) of selected SDG indicators

allowing to assess the systemic implication of implementing a policy on countries' sustainability. In order to perform a sustainability analysis, the GTAP database has been further integrated with international statistics in order to single out the following sectors: Research and Development (R&D), Education, and Health.

Recent use cases include (Campagnolo & Davide, 2019), (Parrado et al., 2020), and (Campagnolo & Cian, 2020).

Economic rationale

The CGE framework makes it possible to account for economic interactions of agents and markets within each country (production and consumption) and across countries (international trade). Within each country the economy is characterised by multiple industries, a representative household, and the government. Industries are modelled as representative, cost-minimising firms, taking input prices as given. In turn, output prices are given by average production costs.

For each productive sector, a typical firm maximises its profits given a set of input (factors and intermediate inputs) and output prices. This means that factor remuneration equals their marginal costs based on endogenous relative prices. Consistent with neoclassical theory, the production technology assumes constant returns to scale. Each commodity is sold domestically or abroad without any substitution degree. However, following the Armington approach, productive sectors and final institutional accounts purchase a composite of not-perfectly substitutable domestic and foreign commodities.

The representative household earns most of its income from the returns of owned primary factors (capital, labour, land, and natural resources). In addition, the household is taxed and receives transfers from the government and the rest of the world (i.e. interest repayments). Then, income is split between consumption and saving in fixed shares.

Government income derives mainly from direct and indirect taxes, but a small fraction comes from transfers from other governments (i.e. grants). The difference between revenues and expenditures is the budget deficit, which is primarily financed through borrowing (or dissaving) from the capital market. Both government and private consumers' savings are collected in a regional saving pool, which accrues to the supra-national Global bank, which redistributes sources for investments. Then, the Global Bank allocates investments to regions according to GDP and differentials in rates of return.

ICES- XPS is solved as a series of equilibriums. The dynamic of the model is led by two accumulation processes for capital and government debt. Capital accumulation is modelled endogenously, with current-period investment generating new capital stock for the subsequent period. Accumulation of government debt builds the public debt stock that is served at a fixed interest rate both to domestic and foreign households. The public debt stock is split between domestic and foreign debt according to base year shares.

Emissions

The model's economic database is complemented with satellite databases on energy volumes (McDougall & Aguiar, 2008) and CO₂ energy-related emissions (Lee, 2008). Both energy volumes and emissions have an endogenous dynamic in the models and evolve the former, according to energy sector production, and the latter, proportionally to energy combustion processes and sectoral and household use of energy commodities.

607 *Notes on scenario implementation*

608 NDC targets were applied only to energy-related CO2 emissions.

609 CP and NDC scenario extensions assuming the same 2020-2030 emissions intensity change were
610 achieved directly targeting emissions intensity and endogenously deriving the carbon price (which is
611 consistent with the required abatement, but also with the policy cost in terms of GDP).

612

613 **7. E3ME 6.1**

614 *Summary*

615 The Energy-Environment-Economy Macro-Econometric model is a computer-based model of the
616 world's economic and energy systems and the environment (Barker, 1998). It was originally
617 developed through the European Commission's research framework programmes and is now widely
618 used in Europe and beyond for policy assessments, forecasting and research purposes. E3ME
619 assesses the interactions between the economy, energy, and the environment.

620 As a global model, based on the full structure of the economic national accounts, E3ME can produce
621 a broad range of economic, energy, and environmental indicators for the entire globe broken down
622 into 61 regions, which comprise most major economies (including China, India, Russia, Brazil, Japan,
623 Canada, Mexico, Indonesia, and the United States of America), the EU, at the regional level as well as
624 at the national level (Member States plus candidate countries), and other countries' economies
625 separately or regionally grouped.

626 Recent use cases include (Mercure et al., 2018), (Bachner et al., 2020), and (Wood et al., 2020).

627 *Economic rationale*

628 Economic activity undertaken by persons, households, firms and other groups in society has effects
629 on other groups after a time lag, and the effects persist into future generations, although many of
630 the effects soon become so small as to be negligible. But there are many actors and the effects, both
631 beneficial and damaging, accumulate in economic and physical stocks. The effects are transmitted
632 through the environment (with externalities such as GHGs), through the economy and the price and
633 money system (via the markets for labour and commodities), and through the global transport and
634 information networks. The markets transmit effects in three main ways: through the level of activity
635 creating demand for inputs of materials, fuels and labour; through wages and prices affecting
636 incomes; and through incomes leading in turn to further demands for goods and services. These
637 interdependencies suggest that an E3 model should be comprehensive and include many linkages
638 between different parts of the economic and energy systems.

639 Contrary to a typical CGE framework, where optimal behaviour is assumed and output is determined
640 by supply-side constraints and prices adjust fully so that all the available capacity is used, in E3ME the
641 determination of output comes from a post-Keynesian framework and it is possible to have spare
642 capacity. The model is more demand-driven and it is not assumed that prices always adjust to market
643 clearing levels. The differences have important practical implications, as they mean that in E3ME
644 regulation and other policy may lead to increases in output if they are able to draw upon spare
645 economic capacity. The econometric specification of E3ME gives the model a strong empirical
646 grounding. E3ME uses a system of error correction, allowing short-term dynamic (or transition)
647 outcomes, moving towards a long-term trend. The dynamic specification is important when

648 considering short- and medium-term analysis (e.g. up to 2030) and rebound effects, which are
649 included as standard in the model's results.

650 *Emissions*

651 E3ME covers fourteen types of air-borne emission (where data are available), including the six GHGs
652 monitored under the Kyoto protocol. This in essence includes carbon dioxide (CO₂), methane (CH₄),
653 nitrous oxide (N₂O) and F-gases; land-use CO₂ (exogenously); and particulate matter (BC, OC, PM_{2.5}),
654 sulphur oxides (SO_x), other nitrogen oxides (NO_x), and organic compounds.

655 *Notes on scenario implementation*

656 *CP scenario:*

657 Extrapolation of carbon prices was carried out from 2030 to 2050, in line with real GDP per capita
658 growth from the recalibrated E3ME baseline; differences between extrapolated carbon prices and
659 the E3ME carbon price assumptions were added on top of the recalibrated E3ME baseline from 2030
660 onwards.

661 Extrapolation of emissions intensity rate was implemented with average carbon intensity, based on
662 GDP and CO₂ emissions from the E3ME baseline, reapplied to GDP projections to give implied
663 emission targets for each region by 2050; differences between these emission targets and the E3ME
664 baseline emission levels projected for 2050 were reconciled by adjusting a number of regional
665 assumptions from 2030 onwards (capacity for different generation technologies, uptake rate of
666 generation technologies, and of vehicle types).

667 *NDC scenario:*

668 Where additional policies (over and above current policies) were assumed in the IEA Stated Policies
669 scenario, those assumptions were added on top of the current policies assumptions. Such policies
670 include generation capacity constraints, technology mix for power generation, heating and road
671 transport, fossil fuel regulations, restrictions or ambitions for reducing fossil fuel trade, increases in
672 carbon prices and/or implementation of a carbon price in new sectors. Where no additional policies
673 were identified from the IEA Stated Policies scenario and a region was expected to miss its NDC
674 target by 2030 under the *CP* scenario by a significant margin, additional measures were implemented
675 sequentially in the following order until the region was close to its NDC target: i) faster take-up of
676 renewables for power generation and electric vehicles for road transport, ii) increased investment in
677 energy efficiency improvements, and iii) higher carbon prices.

678 The two variants of the *NDC* scenario were modelled in a similar way to the Current Policies variants,
679 with the addition of energy efficiency as one of the adjustments in the second variant.

680 All scenarios include the same treatment for recycling carbon revenues, which generates rebound
681 effects in the economy. It was assumed that revenues from the carbon prices would be used by
682 governments to partly fund energy efficiency investments. If carbon revenues were insufficient,
683 governments would raise additional funds by increasing taxes for industries and households (with the
684 burden being split equally between the two groups).

685

686 [Supplementary Text 4: Harmonisation of socio- and techno-economic parameters](#)

687 Supplementary Table 2 provides an overview of what parameters were harmonised by what models.
688 By harmonisation, we refer to the process of aligning the inputs of the different models for producing

the model inter-comparison study so as to reduce model response heterogeneity to the differences behind each model structure and theory (Schwanitz, 2013). This is not to be confused with model calibration, which refers to the determination of system parameters and behaviour based on external evidence rather than econometric estimation, as is typically done in IAMs (Nordhaus, 2017). In that sense, regarding historical data on which model behaviour is developed to align to observed trajectories (e.g., emissions), harmonisation requires that model-specific calibration databases be updated to shared historical databases. Similarly, regarding future assumptions to be used as inputs necessary for producing model outputs (e.g., socio-economic and techno-economic variables), harmonisation requires that shared assumption databases be used across the models. Here, we used the methodology documented in Giarola et al. (2021). We also note that, due to model-specific challenges, we achieved different levels of harmonisation. This means that, as highlighted in Supplementary Table 2, models were (a) harmonised explicitly to, (b) checked for consistency with, or (c) not harmonised to, the shared input databases outlined in Supplementary Tables 3-4. Checking for consistency for a particular model and type of variable means that, although harmonisation was not feasible/carried out, divergence of the model's input database values for this specific variable was reviewed and ensured to lie within a $\pm 10\%$ range of tolerance around the values of the shared database to which other models were harmonised.

In particular, we focused on the harmonisation of the following dimensions:

The *socio-economic development harmonisation*, which was made at the country level, consisted in a rigorous update of the SSP2 (Fricko et al., 2017) dataset, making adjustments to reflect more up-to-date sources for the European Union as well as to account for historical deviations between the SSP2 projections and historical data. The data sources were varied between short- & mid-term to long-term projections by country, ensuring smooth transitions in the projections. Supplementary Table 3 summarises the variables and data sources as harmonised across all the models.

The *techno-economic parameter harmonisation* was carried out performing an update of costs, fuel efficiency, and lifetime parameters for key low-carbon technologies in power, transport, buildings, and industry. The variables and technologies harmonised are reported in Supplementary Table 4. All the models except for ICES and FortyTwo applied consistently either a full techno-economic harmonisation or a consistency check across all the sectors covered exogenously due to their top-down nature. GEMINI-E3 could only perform harmonisation of the power sector, which is represented with higher granularity than other sectors in the model.

The level of *emissions harmonisation* varied across models and gas. All models' base years (2010 or 2015) have been compared to (i.e., checked for consistency with) a global, country-level disaggregated dataset for historical emissions of CO₂ and CH₄, the Community Emissions Data System (CEDS) for Historical Emissions (Hoesly et al., 2018). The dataset was used to ensure that the models were aligned to the latest available CEDS data (2017 version) for the energy systems emissions, rather than a sector-level calibration. Specifically, all models used the same dataset for the calibration against the historical CO₂ projections. To the extent of representing these two types of emissions, all models except for MUSE were calibrated against the CEDS historical CH₄ emissions and other pollutants. Similarly, F-gases and N₂O were calibrated respectively against the NOAA dataset (World Meteorological Organization (WMO), 2018) and the PRIMAP dataset (Gütschow et al., 2016) in GCAM, GEMINI-E3, and E3ME. PM10 emissions were calibrated against the historical CEDS databases in GCAM, and E3ME.

Fossil fuel price harmonisation in computable equilibrium models (GEMINI-E3 and ICES) and macroeconomic models (E3ME) was based on the International Energy Agency World Energy Outlook (IEA, 2019). Calibrating resources input and supply curves to match fossil fuel price trajectory

is the most common approach for fossil fuel resources, making it possible to control the key variable of fossil fuel prices taken from external energy scenarios. The benchmark fossil fuel prices from 2010-2018 used annual WEO data, deflated to reflect 2018 USD values. A linear interpolation was then applied to reach the WEO fossil fuel price trajectory of the years 2030 and 2040, ensuring consistency of the input data with a standard trajectory, by holding those critical years for the global climate target. Post-2040 fossil fuel prices were extrapolated using the same rate as 2030-2040. For more information, see Giarola et al. (2021).

Sectoral value added for E3ME was aligned against the EUROSTAT database (European Commission, 2020).

Interest rates and exchange rates for E3ME were aligned with the OECD database as common and consistent database (OECD, 2018).

Supplementary Text 5: Comparison of temperature estimates

The temperature outcomes in this study are considerably lower than ranges estimated by Rogelj et al. (2016) (3.1-3.4°C for current policies; 2.6-3.1°C for unconditional INDCs; or 2.2-3.8°C when including scenario projection uncertainty) and the UNEP emissions gap report (United Nations Environment Programme, 2020) (3.4-3.9°C for current policies scenario and 3.0-3.5°C for unconditional NDCs, both with a 66% probability as 50% probability results not published). The temperature estimates in both Rogelj et al. (Rogelj et al., 2016) and the UNEP emissions gap report (United Nations Environment Programme, 2020) are based on using the IPCC AR5 scenario database to infer end-of-century temperatures from emissions levels in 2030 assuming current policies and NDCs. This method is very different from the method used in this study to estimate temperature outcomes. Among other things, it relies on a database consisting primarily of backcasting scenarios, which generally assume cost-optimal implementation of climate targets. The forward projections of mitigation efforts post 2030 based on near-term mitigation efforts used in this study to infer temperature outcomes avoids the reliance on backcasting scenarios, which are not designed to project where emissions are headed, but to analyse cost-effective pathways towards given targets. While one benefit of using IPCC scenario ensembles to infer temperature outcomes is a very high number of scenarios and models, a benefit of our approach is the use of projections which more closely match the logic associated with inferring future outcomes based on current actions, and the explicit nature of the modelling. The forward projections of emissions that lie behind the temperature estimates arrived at in this study have the important benefit of exposing what modelling choices and assumptions matter the most for future outcomes.

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