

1 **Reduced carbon emission estimates from fossil fuel** 2 **combustion and cement production in China**

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43 **Abstract:**

44 **Nearly three-quarters of the growth in global carbon emission from burning of fossil fuels**
45 **and cement production between 2010 and 2012 occurred in China^{1,2}. Yet estimates of**
46 **Chinese emissions remain subject to large uncertainty; inventories of China's total fossil**
47 **fuel carbon emissions in 2008 varied by 0.3 GtC, or 15 per cent^{1,3-5}. The primary sources of**
48 **this uncertainty are conflicting estimates of energy consumption and emission factors, yet**
49 **none of these estimates are based upon actual measurements of Chinese emission factors.**
50 **Here, we re-evaluate China's carbon emissions using updated and harmonized energy**
51 **consumption and clinker production data and two new and comprehensive sets of measured**
52 **emission factors for Chinese coal. We find that total energy consumption in China was 10**
53 **per cent higher in 2000-2012 than the value reported by China's national statistics⁶, that**
54 **emission factors for Chinese coal are on average 40 per cent lower than the default values**
55 **recommended by the Intergovernmental Panel on Climate Change-IPCC⁷ and that**
56 **emissions from China's cement production are 45 per cent less than recent estimates^{1,4}.**
57 **Altogether, our revised estimate of China's CO₂ emissions from fossil fuel combustion and**
58 **cement production is 2.49 GtC (2 σ = \pm 7.3 per cent) in 2013, which is 14 per cent lower than**
59 **the emissions reported by other prominent inventories^{1,4,8}. Over the full period 2000 to 2013,**
60 **our revised estimates are 2.9 GtC less than previous estimates of China's cumulative carbon**
61 **emissions^{1,4}. Our findings suggest that overestimation of China's emissions in 2000-2013**
62 **may be larger than China's estimated total forest sink in 1990-2007 (2.66 GtC)⁹ or China's**
63 **land carbon sink in 2000-2009 (2.6 GtC)¹⁰ and implies additional 25-70 per cent quota¹¹ in**
64 **the cumulative future emissions that can be emitted by China under a 2C warming target**
65 **relative to the preindustrial era.**

66 Reports of national carbon emissions^{7,12-15} are based on activity data (i.e., amounts of fuels
67 burned) and emission factors (i.e. amount of carbon oxidized per unit of fuel consumed), with
68 these factors estimated as the product of the net carbon content (i.e. tons carbon per joule), net
69 heating value (i.e. joules per ton coal), total carbon content (i.e. tons carbon per ton coal) and
70 oxidation rate (i.e. carbon oxidized per carbon content, see Methods). The uncertainty of China's
71 emissions estimates is typically reported as ± 5 to $\pm 10\%$ ^{4,14,16}, but this range is somewhat arbitrary
72 because neither the activity data nor the accuracy of emission factors is well known. For instance,
73 national activity data is substantially different from the sum of provincial activity data¹⁷, and the
74 emissions factors used are not based on up-to-date measurements of the fuels actually being
75 burned in China, of which the quality and mix are known to vary widely from year to year,
76 especially for coal¹⁸. Indeed, using different official sources of activity data and emissions factors
77 can result in estimated emissions that vary by up to 40% in a given year (see Methods).

78 Here, we present revised estimates of Chinese carbon emissions from burning of fossil fuels
79 and cement production during the period 1950-2013 using independently assessed activity data
80 and two sets of comprehensive new measurements of emission factors. Results suggest that
81 Chinese CO₂ emissions have been substantially overestimated in recent years; 14% less than the
82 estimates by EDGAR 4.2 (EDGAR being adopted by IPCC as the emission baseline) in 2013 and
83 12% less than the latest inventory China reported to the UNFCCC (in 2005). The difference is
84 due primarily to the emission factors used to estimate emissions from coal combustion; our
85 measurements indicate that the factors applicable to Chinese coal are in average about 40% lower
86 than the defaults values recommended by the IPCC^{7,15} and used by previous emissions
87 inventories^{1,4,19}.

88 In re-evaluating Chinese energy consumption, we adopt the “apparent consumption”
89 approach^{14,16}, which does not depend upon energy consumption data (which previous studies have
90 shown to be not very reliable^{17,20}). Instead, apparent energy consumption is calculated from a
91 mass balance of domestic fuel production, international trade, international fueling, and changes
92 in stocks which data are less subject to “adjustment” by reporting bodies and accounting errors
93 related to either energy consumed during the fuel processing or assumptions about the mix of fuel
94 types (especially coal) being used by individual consumers. Further, this approach allows
95 imported and domestically-produced fuels to be tracked separately so that appropriate emission
96 factors can be applied to these fuels (See Methods).

97 Apparent consumption of coal, oil and natural gas in China in 2013 was 3.84 Gt, 401.16 Mt,
98 and 131.30 Gm³, respectively. Between 1997 and 2012, we estimate that cumulative energy
99 consumption was 10% greater than the national statistics and 4% lower than provincial statistics
100 (Extended Data Figure 3). In addition, our results indicate a higher annual growth rate of energy
101 consumption than national statistics between 2000 and 2010 (9.9% yr⁻¹ instead of 8.8% yr⁻¹),
102 which the 10% higher growth rate is consistent with satellite observations of NO_x^{21,22}, although
103 NO_x to fuel emission factors change with time as well.

104 Given the large fraction of CO₂ emissions from coal combustion (80% between 2000 and 2013),
105 estimates of total emissions are heavily dependent on the emission factors used to assess coal
106 emissions. Thus, we re-evaluate each of the variables that determine these emission factors. The
107 mean total carbon content of raw coal samples from 4,243 state-owned Chinese coal mines
108 (which 4,243 mines represent 36% of Chinese coal production in 2011²³; Fig. 1) is 58.45% (Fig
109 2a), and the production-weighted total carbon content is 53.34%.

110 These results straddle the result of an independent set of 602 coal samples from the 100 largest
111 coal-mining areas in China (which areas represent 99% of Chinese coal production in 2011²³; Fig.
112 1) reveal a similarly low mean carbon content of 55.48% (Fig. 2b), and a production-weighted
113 mean total carbon content of 54.21%. The net carbon content of these same samples is 26.59 tC
114 TJ⁻¹, or 26.32 tC TJ⁻¹ if weighted by production (Fig. 2c), and their net heating value is 20.95 PJ
115 Mt⁻¹, or 20.6 PJ Mt⁻¹ if weighted by production (Fig. 2d). Although the measured net carbon
116 content of these samples is within 2% of the IPCC default value (25.8 tC TJ⁻¹), the heating value
117 from these coal samples (20.95 PJ Mt⁻¹) is significantly less than either the IPCC default value of
118 28.2PJ Mt⁻¹ or the mean value of US coal of 26.81PJ Mt⁻¹²⁴. The lower heating value of Chinese
119 coal reflects its generally low quality and high ash content (Fig. 2e and Fig. 2f). For example, the
120 average ash content of our 602 coal samples was 26.91% compared to the average ash content of
121 US coal, 14.08%²⁴, but consistent with recent studies²⁵.

122 Finally, we assessed the oxidation rate (carbon oxidized per carbon content) of the fossil fuels
123 consumed by 15 major industry sectors in China with 135 different combustion technologies (See
124 Supplementary Data) as analyzed by the National Development and Reform Commission (NDRC)
125 in 2008²⁶. We calculate a production-weighted average oxidation rate for coal of 92%, somewhat
126 lower than the IPCC default value of 98%, but generally consistent with China-specific values
127 reported by the NDRC (94%)²⁶, China’s National Communication (NC) that reported to
128 UNFCCC (92%)⁸, and Peters et al., 2006 (in average 93%)²⁷. Our estimates of the oxidation
129 values of oil and natural gas in China (98% and 99%, respectively) are each within 1% of the
130 IPCC default value.

131 Combining our revised estimates of carbon content, heating value, and oxidation value, we
132 derive new emission factors for coal, natural gas, and oil burned in China. The revised emission

133 factors are different than IPCC defaults by -40%, +13%, and -1%, respectively (Fig. 3). In turn
134 applying these lower emission factors to our revised estimates of energy consumption, our best
135 estimate of Chinese carbon emissions from fossil fuel combustion in 2013 is 2.33 GtC using the
136 carbon content of 4243 coal mine samples and 2.31 GtC if the carbon content of 602 coal samples
137 is used. Based on the residual scatter of carbon contents from these independent sets of coal
138 samples (Fig. 1), the associated 2σ uncertainty related to coal carbon content is on the order of
139 3%. Additional uncertainty on Chinese emissions is provided by varying estimates of coal
140 consumed, by $\pm 10\%$ as evidenced by the range between national and provincial activity data¹⁵.
141 Combining these two numbers gives the 7.3% uncertainty range of Chinese fossil fuel carbon
142 dioxide emissions.

143 We also used clinker production data²⁸ to re-calculate CO₂ emissions from cement production
144 (which accounts for roughly 7%-9% of China's total annual emissions in recent years⁴). This
145 direct method avoids use of default clinker-to-cement ratios (e.g., 75% and 95% in IPCC
146 Guidelines^{7,12}), and results in emissions estimates that are 32%-45% lower than previous
147 estimates (0.17 Gt C yr⁻¹ in 2012 compared to 0.30 reported by the CDIAC and 0.24 by EDGAR;
148 Extended Data Fig. 5). The clinker-to-cement ratio calculated by clinker production is 58%, or
149 ~23% lower than the latest IPCC default values. The new, lower estimated cement emissions are
150 consistent with factory-level investigations²⁹ and several other recent studies^{30,31}.

151 Together, our revised estimates of fossil fuel and cement emissions in 2013 is 2.49 GtC ($2\sigma =$
152 $\pm 7.3\%$), the new estimates (1.46 GtC in 2005) is 12% less than the latest inventories China
153 reported to the UNFCCC (1.63 GtC in 2005, $2\sigma = \pm 8$) and 14% less than the estimates by
154 EDGARv4.2 (2.84 GtC in 2013, $2\sigma = \pm 10\%$) (Fig. 4). By t-test, our revised estimates of fossil
155 fuel and cement emissions during 2000-2013 is in generally lower (at 90% level) than estimates
156 by EDGAR (P=0.016) and CDIAC (P=0.077).

157 Our new estimate represents a progression for improving estimate of annual global carbon
158 emissions, reducing the global emissions in 2013 by 0.35 GtC, an amount larger than the reported
159 increase in global emissions between 2012 and 2013³². A systematic reduction of fossil fuel and
160 cement emissions of 0.35 GtC translates into a 15% smaller land sink, when this term is
161 calculated as a residual between anthropogenic carbon emissions, atmosphere carbon growth and
162 the ocean carbon sink³², and is two times of the estimated carbon sink in China's forests (0.18
163 GtCy⁻¹)⁹. Thus it implies a significant revision of the global carbon budget³². Over the full period
164 2000 to 2013, the downward revision of cumulative emissions in China by 2.9 GtC (13%) is
165 larger than the cumulative forest sink in 1990-2007 (2.66 GtC)⁹ or China's land carbon sink in
166 2000-2009 (2.6GtC)¹⁰. Depending upon how the remaining quota of cumulative future carbon
167 emissions is shared among nations, a correction of China's current annual emissions by 10%
168 suggests a 25% (Inertia basis) or 70% (Blended basis) difference in the cumulative future
169 emissions that can be emitted by China under a 2°C warming target¹¹. Evaluating progress toward
170 national commitments to reduce CO₂ emissions depends upon improving the accuracy of annual
171 emissions estimates and reducing related uncertainties.

172 **[1796 words including abstract]**

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239 **Supplementary Information** is available in the online version of the paper

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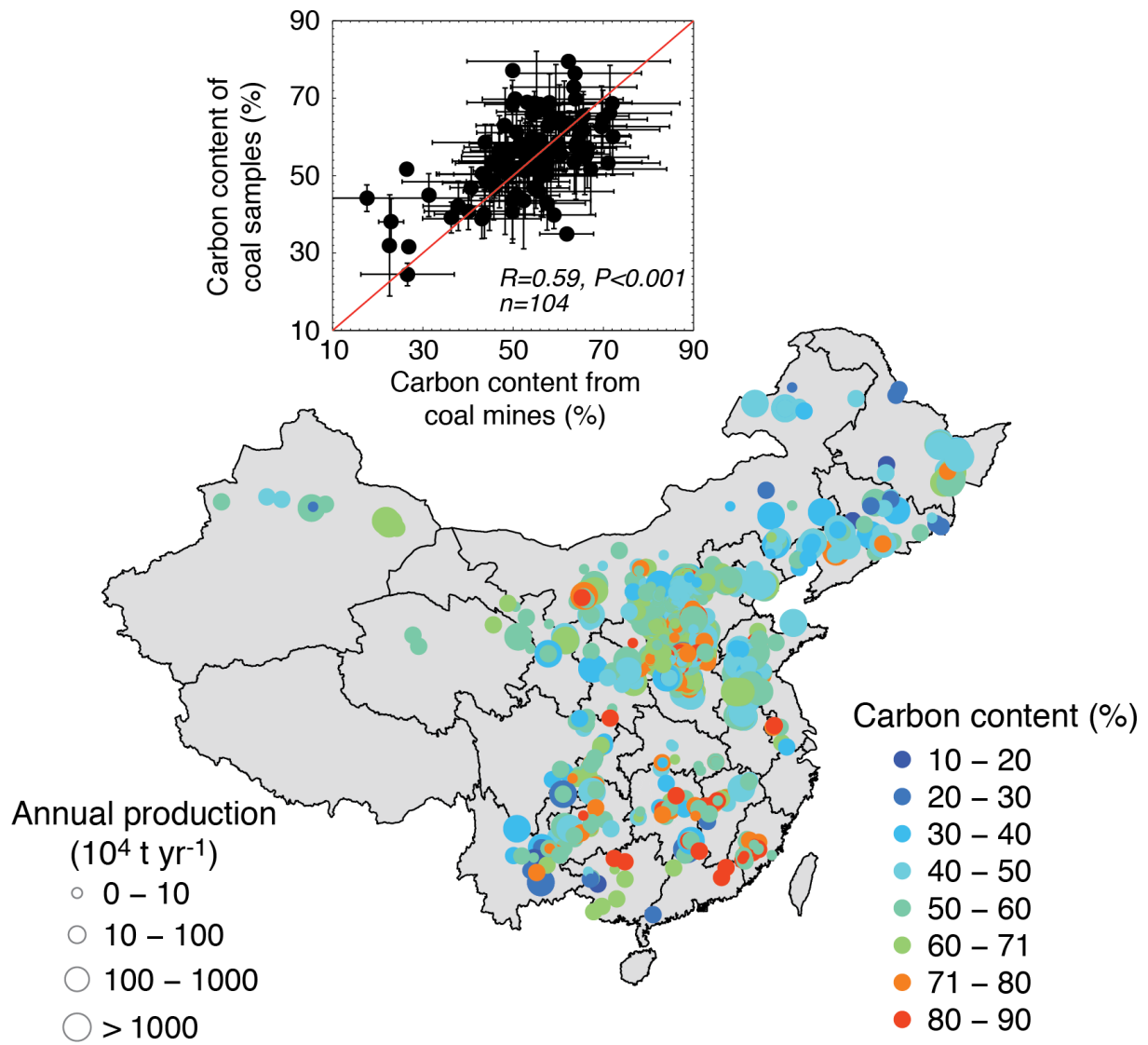
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259

260 **Author Contributions:** Z.L. and D.G. designed the paper. Z.L. conceived the research. Z.L. provided the
261 data of 4,243 coal mines. W.W. and J.B. provided the measurement data of 602 coal samples. S.D., J.B. Q.Z,
262 R.A, and T.B provided the reference data. Z.L., D.G, S.D., P.C., S.P., J.L., H.Z.,C.H., Y.L. and Q.Z.
263 performed the analysis. S.D., S.P., Z.L., H.Z. and K.F. drew the figures. All authors contributed to writing
264 the paper.

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266 **Online Content** Methods, along with any additional Extended Data display items and Source Data, are
267 available in the online version of the paper; references unique to these sections appear only in the online
268 paper

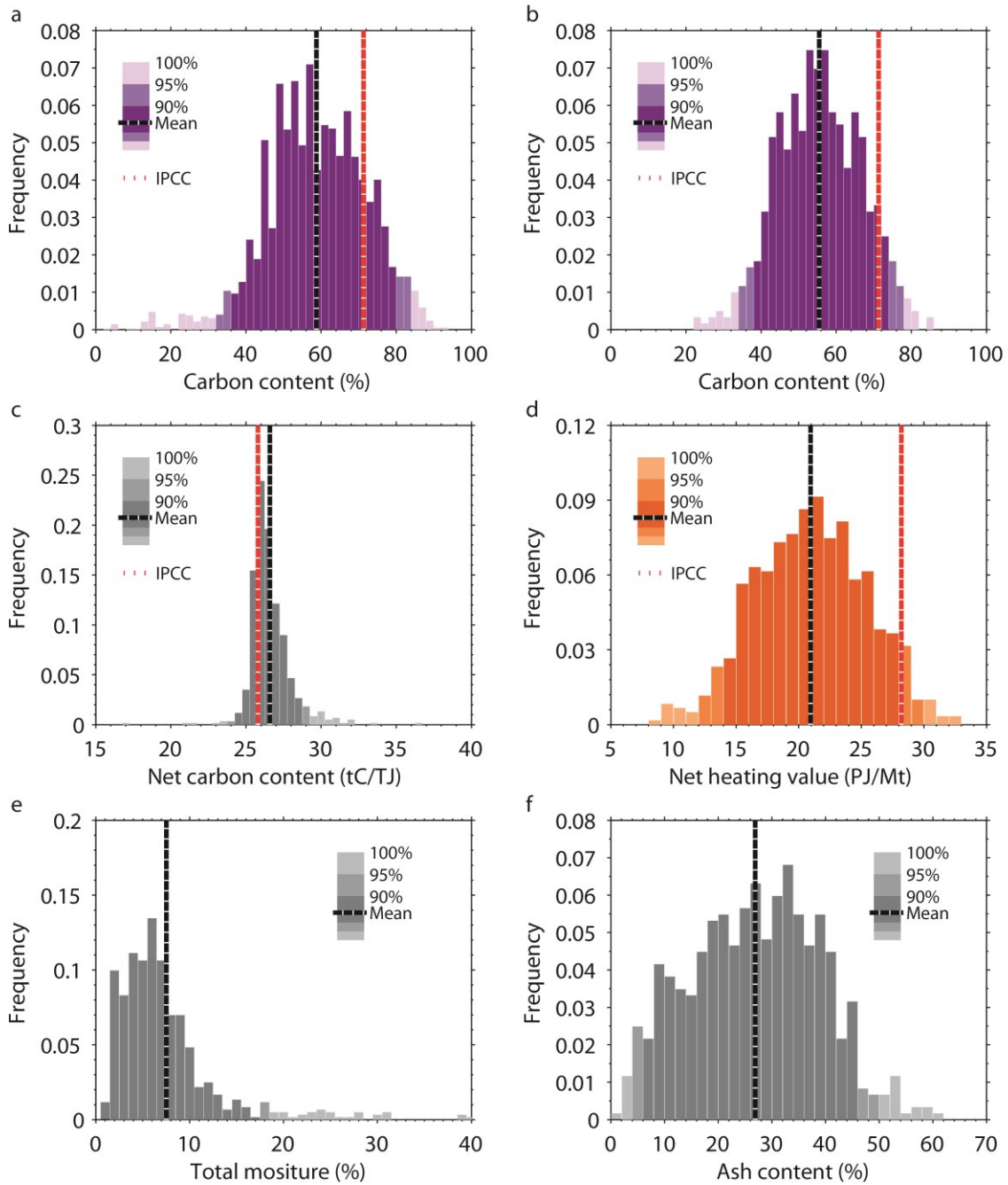


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271 **Figure 1 | Total carbon content and production of coal mines.** The inset shows the comparison between carbon
272 content from 602 coal samples and 4243 coal mines ($R=0.59$, $P<0.001$, $n=104$). Each dot in the inset indicates the
273 average of carbon content from 602 coal samples and 4243 coal mines in the same 1 degree by 1 degree grid. The
274 nearly one-to-one correlation indicates that samples and mines capture the same spatial variability of coal carbon
275 content across China.

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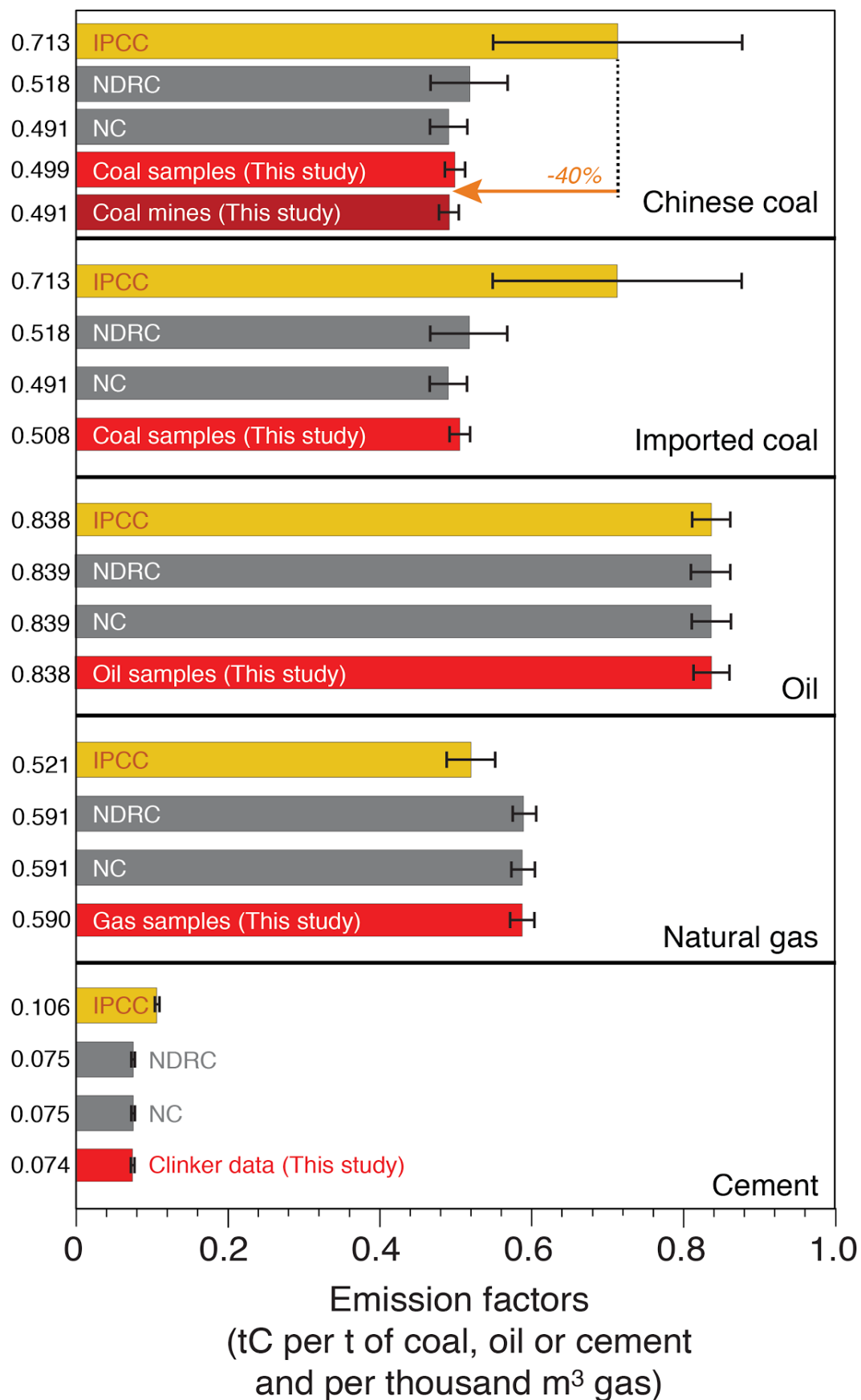


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280 **Figure 2 | Histograms of Chinese coal properties.** Total carbon content of 4243 coal mines (a) and 602 coal
 281 samples (b). Dashed lines show mean, and shading indicates 90% and 95% intervals. c and d, show net carbon content
 282 (c) and net heating values of the 602 coal samples, respectively. Carbon content for coal mines (a) and samples (b) are
 283 significant lower than IPCC value, which is mainly because of the lower heating values, v , of China's coal (d), net
 284 carbon content is close to the IPCC value (c). Total moisture (e) and ash content (f) further proved the low quality of
 285 China's coal, which is in general with high ash content but low carbon content.

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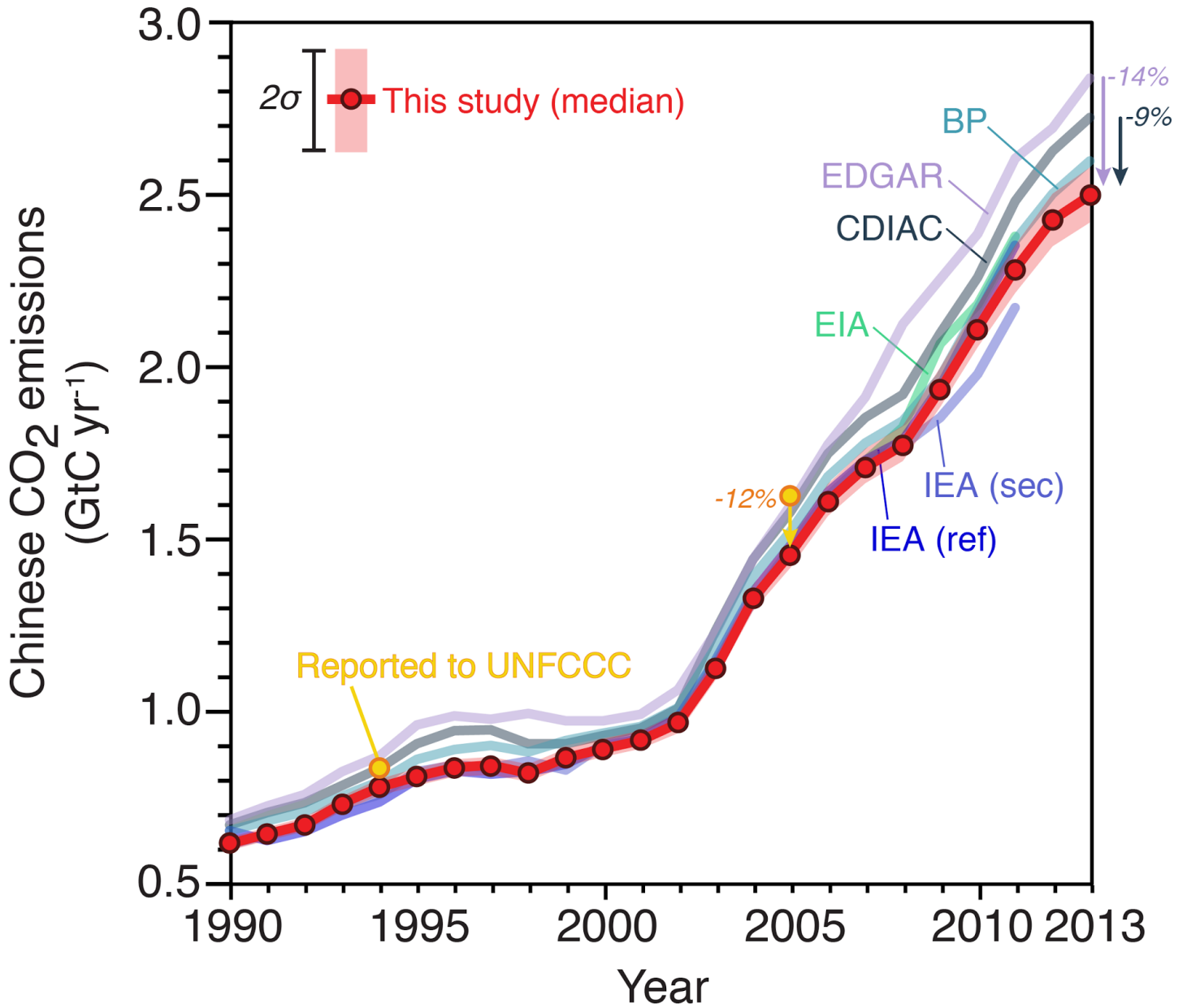
289 **Figure 3 | Comparison of emission factors.** (in 2012).

290 IPCC: default value from IPCC guidelines for national emission inventories (1996, 2006).

291 NDRC: value reported by National Development and Reform Commission (NDRC) in 2008²⁶

292 NC: China's National Communication (NC) that reported to UNFCCC (2012 for value in 2005)⁸

293 All error bars are 2σ errors



297 **Figure 4 | Estimates of Chinese CO₂ emissions 1990-2013.** Total carbon emissions from combustion of fossil fuels
298 and manufacture of cement in China from different sources (IEA, EIA and BP estimates do not include the emission
299 from cement production). The yellow dots are the numbers China reported to UNFCCC in year 1994 and 2005. The
300 red-shaded area indicates the 95% uncertainty range of carbon emissions calculated by this study, assuming the
301 emission factors during the period 1990-2013 are the same as those determined in the 2012 in this study.